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CHAPTER IV.—EMPLOYMENT AND UNEMPLOYMENT.

§ 1. Employment.

- 1. General.—Data on which this section is based are divided into two main categories: (a) Censuses, 1933, 1947, and 1954 and quasi-Censuses; and (b) monthly returns for Pay-roll Tax purposes, supplemented by regular collections of Government employment.
- The first quasi-Census was the National Register, July, 1939. It covered males aged 18-64 years and, supplemented by other data, provided estimates for July, 1939. The Civilian Register, June, 1943, and Occupation Survey, June, 1945, covered civilians aged 14 years and over and were supplemented by records of the defence forces. Pay-roll Tax returns first became available in July, 1941.
- 2. Total Occupied Persons.—(i) General.—In issues of the Labour Report prior to No. 44, 1955 and 1956, estimates of total occupied persons were shown for the years 1933, 1939, 1941, 1943, 1945 and 1947. These estimates were based on data recorded at the Censuses of 1933 and 1947 and the quasi-Censuses of 1939, 1941, 1943 and 1945. Figures now shown are based on the Censuses of 1933, 1947 and 1954.
- (ii) Australia.—The figures in the table below are divided into three categories:—(a) defence forces; (b) all persons fully occupied as employers, or as self-employed in businesses or on farms; and (c) wage and salary earners employed, or occupied as casual, part-time, intermittent or seasonal workers. Unemployed wage earners are excluded.

All unpaid "helpers" in non-rural industry have been included with wage and salary earners. Male unpaid "helpers" in rural industry have been included with employers and self-employed persons, as it is considered that the majority of these are sons or other close relatives of farmers working in de facto partnership, or as learners with the farm owner. Unpaid female "helpers" on farms are fairly numerous. Generally they are occupied mainly in home duties, and, with all other women occupied in unpaid home duties, have been excluded from the category of occupied persons.

TOTAL OCCUPIED PERSONS: AUSTRALIA, CENSUSES, 1933, 1947 AND 1954. ('000.)

	Defence	Employers Self -emplo							Total Occupied Persons,
30th June.		Rural Indus- try.	Other Indus- tries.	Total.	Rural Indus- try.	Other Indus- tries.	Total.	Occupied Civi- lians.	including Defence Forces. (a)
				MALES.	<u></u>	·	<u> </u>	<u> </u>	<u></u>
1947	5.8 53.2 (b)50.9	293,5 278.9 279.2	249.0 286.8 316.9	542 5 565 7 596.1	200.1 148.2 154.2	989.8 1659.4 2020.3	1189.9 1807.6 2174.5	1732.4 2373.3 2770.6	1738.2 2426.5 2821.5
				FEMALES.					
1933 1947 1954	0.8	15,2 13,8 19,6	56.3 55.8 62 1	71.5 69.6 81.7	3.2 8.1 7.6	(r) 446.6 d659.9 735.4	449.8 668.0 743.0	521.3 737.6 824.7	521.3 738.4 826.7
				PERSONS.					
1004	5.8 54.0 52.9	308.7 292.7 298.8	305,3 342,6 379,0	614.0 635.3 677.8	203.3 156.3 161.8	1436 4 2319.3 2755.7	1639.7 2475.6 2917.5	2253.7 3110.9 3595.3	2259.5 3164.9 3648.2

⁽a) Includes those serving outside Australia. (b) Excludes approximately 10,300 males undergoing full-time National Service training at the time of the Census. With the exception of full-time students these persons have been included in the figures of occupied civilians. (c) Includes females in private domestic service—106,700 m 1933, 40,200 in 1947 and 29,600 in 1954. (d) Includes an estimate of 40,400 part-time workers considered to be under-enumerated at the Census.

The numbers of males in the defence forces shown in the foregoing table include personnel serving outside Australia, namely, 13,843 in 1947 and 5,903 in 1954, who were not recorded at the Censuses taken in those years.

During the fourteen years from 1933 to 1947 the number of persons actually occupied at work increased by 905,400, or by an average of 64,700 a year, whilst during the seven years from 1947 to 1954 the increase amounted to 483,300 or 69,000 a year. Practically all of the increase in the number of occupied persons during the years 1947 to 1954 was due to growth of the total available work force. During the previous intercensal period (1933 to 1947) the increase in the number of persons occupied comprised approximately 400,000 persons who had been unemployed in 1933 and approximately 500,000 growth in the total available work force.

The total numbers of employers, self-employed and wage earners of both sexes classified at the Census as engaged in agricultural, pastoral and dairying industries declined from 512,000 in 1933 to 460,600 in 1954. There was very little movement in the figures between 1947 and 1954.

The proportion of male employers and self-employed in industries other than rural declined from 20.1 per cent. of occupied civilian males in these industries in 1933 to 14.7 per cent. in 1947, and to 13.6 per cent. in 1954. The corresponding proportion of female employers and self-employed declined from 11.2 per cent. in 1933 to 7.8 per cent. in 1947, and remained constant at 7.8 per cent. in 1954. The increase in the numbers of male employers and self-employed in non-rural industries during the years 1947 to 1954 averaged only 4,300 a year. The average increase during the same period in the number of male wage earners in these industries was 51,600 a year.

(iii) States.—The following table shows the total numbers of occupied males and females in each State and Territory at the Censuses of 1947 and 1954, classified as defence forces, employers and self-employed persons, and wage and salary earners.

TOTAL OCCUPIED PERSONS: STATES AND TERRITORIES, CENSUSES, 1947 AND 1954.

State or Territory.	Defence Forces.		Employers and Self-employed.		Wage and Salary Earners.		Persons, including Defence Forces.	
	June, 1947.	June, 1954. (b)	Iune. 1947.	June, 1954.	June, 1947.	June, 1954.	June. 1947.	June, 1954.
			MALES	=				
New South Wales Victoria Queensland South Australia Western Australia Tasmania Northern Territory Aust. Capital Territory	23 15.99 5.96 3.48 0.88 0.7	21.4 15.0 6 6 2.3 3 1 0.8 0.7 1 0	197.5 158.1 96.9 51.8 39.8 20.1 1.0	207.3 167.1 99.7 55.5 44.3 20.2 1 f	728,1 490.5 252.0 153,3 116.6 57.8 4.0 5.3	833.7 596.9 307.4 194.1 156.1 711.9 5.8 8.6	948.7 664.5 354.8 207.7 159.8 78.7 5.8 6.5	1062.4 779.0. 413.7 251.9, 203.5 92.9 7.6 10.5
Australia	53.2	50 9	565.7	596.1	1807.6	21.74'.5	2426 5	2821.5

⁽a) Includes those serving outside Australia. (b) Excludes approximately 10,300 males undergoing full-time National Service training at the time of the Census. See also footnotes to previous table.

TOTAL OCCUPIED PERSONS: STATES AND TERRITORIES, CENSUSES, 1947 AND 1954—continued.

State or Territory.	Defence	Forces.		vers and	Wage an Earr	d Salary ners.	Persons, Defence	ccupied including Forces.
· -	June, 1947.	June, 1954. (b)	June, 1947.	June, 1954.	June, 1947.	June, 1954.	June, 1947.	June, 1954.

FEMALES.

New South Wales Victoria Queensland South Australia Western Australia Tasmania Northern Territory Aust. Capital Territory	0.3	0.5 0.8 0.2 0.1 0.1 0.1	25.4 22.5 10.2 5.2 4.3 1.8 0.1	29.0 25.3 12.5 7.0 5.6 2.1 0.1	268.6 202.0 83.9 52.9 39.2 18.9 0,7	290.6 227.0 93.1 59.9 46.6 21.7 1.3 2.8	294.3 224.9 94.2 58.1 43.5 20.7 0.8 1.9	320.1 253.1 105.8 67.0 52.3 23.9 1.5
Australia	0.8	2.0	69.6	81 7	668 0	743.0	738.4	826.7

PERSONS.

	New South Wales Victoria Queensland South Australia Western Australia Tasmania	23.4 16.3 6.0 2.6 3.4 0.8	21.9 15.8 6.8 2.4 3.2 0.9	222.9 180.6 107.1 57.0 44.1 21.9	236.3 192.4 112.2 62.5 49.9 22.3	996.7 692.5 335.9 206.2 155.8 76.7	1,124.3 823.9 400.5 254.0 202.7 93.6	1,243.0 889.4 449.0 265.8 203.3 99.4	1,382.5 1,032.1 519.5 318.9 255.8 116.8
Australia 54.0 52.9 635.3 677.8 2,475.6 2,917.5 3,164.9 3,648	Aust. Capital Territory					4.7 7 1		<u> </u>	9,1 13,5 3,648,2

(a) Includes those serving outside Australia. (b) Excludes approximately 10,300 males undergoing full-time National Service training at the time of the Census. See also footnotes to previous table.

The occupied population of Australia (including defence forces but excluding unemployed, pensioners, retired, persons of independent means and dependants) increased from 1947 to 1954 by 15.3 per cent. The percentage increase in each State and Territory was as follows:—New South Wales, 11.2; Victoria, 16.0; Queensland, 15.7; South Australia, 20.0; Western Australia, 25.8; Tasmania, 17.5; Northern Territory, 37.9; and Australian Capital Territory, 60.7.

3. Wage and Salary Earners in Civilian Employment.—(i) General.—Monthly estimates of the number of wage and salary earners in civilian employment (excluding employees in rural industry and female private domestics) are made by varying benchmark data obtained from a Census or quasi-Census on the basis of the movement in employment recorded on Pay-roll Tax returns, annual Censuses of Factory Production and returns of Government employment. Monthly estimates are available from July, 1941, when Pay-roll Tax commenced. The figures at July, 1939 are based on the National Register.

Employment recorded on Pay-roll Tax returns at present covers approximately 77 per cent. of the estimated number of wage and salary earners in civilian employment (excluding employees in rural industry and female private domestics). Pay-roll Tax returns are lodged by all employers paying more than £200 a week in wages, other than certain Commonwealth Government Bodies, religious and benevolent institutions, public hospitals and other similar organizations specifically exempted under the Pay-roll Tax Assessment Act 1941–1957.

(ii) Australia: Industrial Groups.—The table shows total male and female wage and salary earners in civilian employment (excluding employees in rural industry, female private domestics, persons on the paid strength of the defence forces and National Service trainees in camp) subdivided to show the extent of employment provided by Government bodies and by private employers respectively. Principal industrial groups shown in the table include both private employees and Government employees, if any. (Current figures are published in the Monthly Bulletin of Employment Statistics.) The manufacturing employment figures published in this table comprise (i) the series showing actual monthly employment in factories as recorded at successive annual Censuses of Factories to June, 1957 (see pp. 115-116), with interim estimates for subsequent months, and (ii) estimates of the number of employees in industrial establishments outside the scope of the definition of a factory (see p. 114) and persons employed by factory proprietors but engaged in selling and distribution.

The series referred to in (i) above replaces the Pay-roll Tax series of employment estimates included in the "Manufacturing" figures shown in previous issues of this Report. Adoption of this new series entails adopting also new series for "Private Employment" and "Total Employment" for males, females and persons.

WAGE AND SALARY EARNERS IN CIVILIAN EMPLOYMENT: INDUSTRIAL GROUPS, AUSTRALIA.(a)

(Excluding Rural Wage Earners, Female Private Domestics, Personnel in Defence Forces and National Service Trainees in Camp.)
('000.)

Industrial Grou	ир.		July. 1939.	June, 1954.	June, 1955.	June, 1956.	June, 1957.	December, 1957.
			Males					
Mining and Quarrying Manufacturing, etc. (b) Building and Construction Transport(c) Communication Property and Finance Retail Trade Wholesale and other Comme Public Authority Activity, na Health Education Personal Service Other(d)	 e.i		\$2,2 456.1 149.7 158.2 27.7 47.1 }212.6 31.8 17.8 22.1 37.0 80.8	\$8.7 798.7 205.7 205.7 61.4 57.9 {128.4 140.4 97.5 25.9 36.7 52.1 88.2	58.3 826.2 211.8 244.7 64.0 59.6 129.2 147.5 99.2 26.0 38.7 54.3 90.0	57.3 842.1 214.6 245.9 64.5 61.7 129.9 151.0 100.6 26.8 54.4 92.1	56.3 844.8 207.3 245.1 67.9 64.0 129.4 150.0 101.7 27.1 43.4 54.7 93.0	53.6 844.5 197.1 238.9 69.0 64.3 136 2 152 6 102.8 27.3 43.0 56.8 93.3
Total Government(e) Private Total		::	349.8 943.3 1,293.1	581.4 1,408.9 1,990.3	2,049.5 599.1 1,450.4 2,049.5	2,081 7 604.9 1,476.8 2,081.7	2,084.7 609.5 1,475.2 2,084.7	2,079.4 609.0 1,470.4 2,079.4

For footnotes see next page.

WAGE AND SALARY EARNERS IN CIVILIAN EMPLOYMENT: INDUSTRIAL GROUPS, AUSTRALIA(a)—continued.

(Excluding Rural Wage Earners, Female Private Domestics, Personnel in Defence Forces and National Service Trainees in Camp.)

('000.)

	Industrial Group.	July, 1939.	June, 1954.	June, 1955.	June, 1956,	June, 1957.	Decem- ber, 1957.
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FEMALES.

			_						
Mining and Quarring	ù			0.3	1.0	1.5	1.2	1.2	1.1
Manufacturing, etc.(• •	169.0	239.0	245.7	249.9	250.8	251.5
Building and Constra				1.2	4.7	4.9	5.1	5.3	5.3
Transport(c)			• • •	5.2	18.7	19.7	20.7	20.4	19.9
Communication				7.4	17.8	18.7	19.4	19.7	19.7
Property and Finance			٠	13.5	34.7	38.1	41.8	43.5	43.6
Retail Trade				13	(113.3	121.6	122.9	121.3	131.2
Wholesale and other			• • •	101.4	11 42.3	45.0	46.3	46.8	46.9
Public Authority Act				10.0	27.3	28.6	29.1	29.2	29.4
Health				34.0	70.8	73.5	77.6	79.4	79.7
Education .	• • • • • • • • • • • • • • • • • • • •	•••		32.0	44.9	47.9	50.5	53.8	53.3
Personal Service		::		43.0	67.0	69.6	70.2	69.5	70.7
Outract of				20. ř	36.2	37.3	38.4	39.3	39.3
Other(a)	••	••	• •		50.2				
Total			••	437.1	719.7	751.7	773.1	780.2	791.6
Government(e)				55.2	114.5	122.8	129.8	132.8	132.1
Private		::	::	381.9	605.2	628.9	643 3	647.4	659 5
Total				437.1	719.7	751.7	773.1	780.2	791.6

PERSONS.

Mining and Quarring .				52.5	59,7	59 4	58.5	57.5	54.7
Manufacturing, etc.(b) .				625.1	1037.7	1,071.9	1,092.0	1,095.6	1.096.0
Building and Construction	n			150.9	210,4	216.7	219.7	212.6	202.4
Transport(c)			, .	163.4	257.4	264.4	266 6	265.5	258.8
Communication .				35.1	79.2	82.7	83.9	87.6	88.7
The second of the second			• •	60.6	92.6	97.7	103.5	107.5	107.9
Retail Trade				314.0	∫ 243.7	250 8	252.8	250.7	267.4
Wholesale and other Con	nmerce	÷		314.0	[ኒ 182.7	192 5	197.3	196.8	199.5
Public Authority Activity	n.c.i.			41.8	124 8	127.8	129.7	130.9	132.2
Health	•			51.8	96.7	99.5	104 4	106.5	107.0
Today and the management of the second				54.1	81 6	86 6	91.3	97.2	96.3
Personal Service .				80.0	119,1	123 9	124.6	124.2	127.5
Other(d)			٠.	100 9	124 4	127.3	130.5	132.3	132.6
Total .				1,730.2	2,710.0	2,801.2	2,854 8	2,864.9	2,871.0
Government(e) .				405 0	695 9	721.9	734.7	742.3	741.4
Private		• •		1,325.2	2,014 [2,079 3	2,120. f	2,122.6	2,129.9
Total .				1,730.2	2,710.0	2,801.2	2,854 8	2,864.9	2,871.0

⁽a) Figures for June, 1954 to December, 1957 are subject to revision
(b) Includes employees engaged in selling and distribution, who are outside the scope of the factory employment figures as defined and published on pp. 114-6.
(c) Includes road transport; shipping and streedoring; rail and air transport.
(d) Includes forestry, fishing and trapping; law and order; religion and social welfare; other professional; entertainment, sport and recreation:
(e) Includes employees of Commonwealth, State. Semi-Government and Local Government bodies.
For further details see p 116.

(iii) States.—Statistics of total employment of wage and salary earners (excluding rural and female private domestic employment and defence forces) since 1933 are shown for each State in the following table.

WAGE AND SALARY EARNERS IN CIVILIAN EMPLOYMENT: STATES.

(Excluding Rural Wage Earners, Female Private Domestics, Personnel in Defence Forces and National Service Trainees in Camp.)

('000.)

Year and Month.	New South Wales.	Victoria.	Queens- land.	South Australia.	Western Australia.	Tasmania.	Australia,

MALES.

FEMALES.

	 						
1933—June 1939—July 1941—November 1951—June(b) 1952—June(b) 1953—June(b) 1955—June(b) 1955—June(b) 1955—June(b) 1957—June(b) 1957—June(b)	125.8 168.0 229.3 295.2 273.2 269.8 284.3 297.4 305.9 309.3 317.4	118.2 142.9 192.8 223.0 210.3 209.2 222.1 232.4 238.5 240.8 241.9	40.5 53.2 62.6 88.4 85.5 85.8 88.6 92.1 93.7 96.0 95.6	26.0 34.0 45.6 56.3 54.2 52.5 56.6 59.8 62.3 63.2	20.6 26.2 32.6 42.1 41.4 43.4 44.3 45.1 44.5 46.1	9.1 11.6 15.2 20.4 19.8 20.2 21.2 21.8 23.2 22.9 22.9	340.8 437.1 579.8 728.7 687.4 682.3 719.7 751.7 773.1 780.2 791.6

Persons.

1933—June	506.4 697.9	406.8 500.4	180.3 226.0	106.5 140.7	90.7 109 1	38.1 49.0	1,332 8
1939July	786, L 1,063, 8	597.9 759.1	230.5 352.8	167.5 227.1	115.8 170.0	54.6 81.2	1,961.2 2,670.0
1952—June(b) 1953—June(b) 1954—June(b)	1,036.1 1,015.0 1,055.6	749 3 746,0 778,9	348.5 345.6 358.2	226.5 223.8 233.4	170.7 174.9 182,5	81.6 82.5 84.8	2,628.7 2,604.3 2,710.0
1955—June(b) 1956—June(b)	1,091.6 1,114.4 1,119.4	808.6 821.7 826.6	370 3 376.1 379.6	240.6 250.4 248.7	185,8 185,6 182,9	86.9 88.9 88.9	2,801.2 2,854.8 2,864.9
1957—June(b)(c) 1957—December(c)	1,128.7	831.0	369.0	248 7	185.0	89.1	2,871.0

⁽a) Includes the Australian Capital Territory and the Northern Territory, page 111. (c) Subject to revision.

⁽b) Revised; see

In all States except Oueensland the number of male wage and salary earners in civilian employment, excluding rural, was higher in November, 1941 than at the outbreak of war. The male employment level then commenced to decline and continued to do so in most States until the December quarter, 1943. In Queensland, however, the downward movement was very small. There was then a general, though slight, upward trend (except in South Australia) until the end of the war. Demobilization of the defence forces resulted in a rapid increase in male employment in all States in 1945-46 and 1946-47. Male employment in each State continued to increase during each of the next four years, reaching a peak of 1,958,500 in March, 1952. During 1952-53, however, the numbers employed fell continuously to 1,894,000 in January, 1953. From February, 1953 male employment rose steadily and in February, 1954 the previous peak was passed. From February, 1954 to June, 1956 the estimated number of male wage and salary earners in employment increased in all States except Western Australia, where the level at June, 1956, was slightly below that recorded at June, 1955. However, from June, 1956 to June, 1957 male employment showed small decreases in South Australia and Western Australia and rose only slightly in the other States. From December, 1956 to December, 1957, small decreases were recorded in Queensland, South Australia and Western Australia and slight increases in New South Wales. Victoria and Tasmania. Up to December, 1957, the peak in male employment for Australia was 2,087,800, which was recorded in March, 1957.

After the outbreak of war, female civilian wage and salary earners (excluding rural workers and domestics in private homes) increased rapidly in all States, The peak level during the war (646,000) was reached in December, 1943. From June to December, 1943 there was only a slight total increase. Victoria and South Australia had already passed their respective peaks of female employment. In January, 1946 female employment reached its lowest level (588,400) since January, 1942, having declined in all States after the end of the war, particularly in Victoria and South Australia. From January, 1946 female employment increased in all States and in August, 1948 had passed the war-time peak. The initial post-war peak of 733,300 recorded in November, 1951 was followed by a steady decline to 672,100 in January, 1953. Recovery was slow in the first half of 1953, but from then until June, 1956 there was a steady increase in all States. However, from June, 1956 to June, 1957 female employment showed small decreases in South Australia, Western Australia and Tasmania and rose only slightly in the other three States. From December, 1956 to December, 1957 small increases were recorded in all States. The peak in female employment (791,600) was recorded in December, 1957.

(iv) Factories.—In the following table is shown the mid-year number of employees in the main factory classes in each of the years 1954 to 1957 compared with 1939. The figures refer to the reported employment in factories as defined for the purposes of the annual production census, results of which are published in the annual bulletin, Secondary Industries. In this connexion a factory is defined as an industrial establishment in which four or more persons are employed, or in which power other than manual is used. The employees covered are those engaged in manufacturing activities and exclude working proprietors and those engaged in selling and distribution, etc.

EMPLOYMENT IN FACTORIES ACCORDING TO MAIN CLASSES: AUSTRALIA. ('000.)

	N	umber of	Employee	s in June	
Class of Factory.	1939.	1954.	1955.	1956.	1957.(a)

MALES.

Treatment of Non-metalliferous	Mine	and		İ		İ	i
Quarry Products		٠.	9.8	17.9	19.2	19.2	18.8
Bricks, Pottery, Glass			14.3	20.3	20.7	20.1	19.4
Chemicals, Oils, Paints, etc.			14.6	30.1	32.7	34.7	34.9
Metals, Machines, Vehicles, etc.			161.6	357.9	374.8	387.3	389.7
Jewellery, Watches, etc			2.8	4.2	4.2	4.1	4.1
Textiles (including knitted goods)			18.3	29.7	27.9	28.8	29.3
Skins and Leather			8.0	10.6	10.4	9.9	9.7
Clothing (including shoes)			19.1	28.5	27.9	27.3	27.4
Food, Drink and Tobacco			57.6	88.3	89.2	87.8	88.3
Sawmilling and Woodworking			27.5	52.2	54.3	53.8	51.4
Cabinet Making, Furniture, etc.		٠.	11.2	15.9	16.3	15.6	15.9
Paper, Printing, etc.			26.7	41.2	43.0	45.1	45.7
Rubber			4.9	12.0	13.1	13.7	14.3
Musical Instruments and Miscella	neous M	fanu-)	
factures		٠.	5.4	13.5	13.6	14.3	15.1
Heat, Light and Power	• •		9.2	15.7	16.2	16.3	16.6
Total			391.0	738.0	763.5	778.0	780.6

FEMALES.

Treatment of Non-metalliferous	Mine	and				(
Quarry Products			0.2	0.7	0.8	0.9	0.9
Bricks, Pottery, Glass			0.8	1.9	2.0	2.0	2.0
Chemicals, Oils, Paints, etc.			5.7	9.3	10.1	10.5	10.0
Metals, Machines, Vehicles, etc.		,.	9.4	38.3	43.4	45.1	47.8
Jewellery, Watches, etc.			0.5	1.2	1.1	1.2	1,2
Textiles (including knitted goods)			27.2	39.5	38.3	39.1	39.5
Skins and Leather			2.5	3.2	3.2	3.2	3.0
Clothing (including shoes)			61.3	77.9	76.5	75.8	74.1
Food, Drink and Tobacco			20.9	28.4	29.3	29.5	29.5
Sawmilling and Woodworking			0.9	2.6	2.8	3.0	3.0
Cabinet Making, Furniture, etc.			2.7	3.2	3.6	3.6	3.7
Paper, Printing, etc.		,.,	11.6	15.3	16.2	17.0	16.9
Rubber			2.3	3.3	3.5	3.5	3.5
Musical Instruments and Miscellar	ieous M	ianu-					
factures		1	2.4	7.1	76	7.9	8.1
Heat, Light and Power			0.2	0.1	0.1	0.2	0.2
Total			148.6	232.0	238.5	242.5	243.4

(2000.)

		(000.					
			N	umber of	Employe	es in Jun	e—
Class of Factory.			1939.	1954.	1955.	1956.	1957.(a)
	PE	RSONS.		·	·•		
Treatment of Non-metalliferous	Mine	and		ī	1	I	1
Quarry Products			10.0	18.6	20.0	20.1	19.7
Bricks, Pottery, Glass			15.1	22.2	22.7	22.1	21,4
Chemicals, Oils, Paints, etc.			20.3	39.4	42.8	45.2	44.9
Metals, Machines, Vehicles, etc.			171.0	396.2	418.2	432.4	437.5
Jewellery, Watches, etc.	'	٠,	3.3	5.4	5.3	5.3	5.3
Textiles (including knitted goods)	, ,		45.5	69.2	66.2	67.9	68.8
Skins and Leather			10.5	13.8	13.6	13.1	12.7
Clothing (including shoes)			80.4	106.4	104.4	103.1	101.5
Food, Drink and Tobacco	:.		78.5	116.7	118.5	117.3	117.8
Sawmilling and Woodworking			28.4	54.8	57.1	56.8	54.4
Cabinet Making, Furniture, etc.			13.9	19.1	19.9	19.2	19.6
Paper, Printing, etc.		, '	38.3	56.5	59.2	62.1	62.6
Rubber		`	7.2	15 3	16.6	17.2	17.8
Musical Instruments and Miscellan	eous M	anu-		1.0] 10.0	17.2	1,.0
factures			7.8	20.6	21.2	22.2	23.2
Heat, Light and Power		- : :	9 4	15.8	16.3	16.5	16.8
Total			539.6	970.0	1002.0	1020.5	1024.0

⁽a) Subject to revision.

4. Government Employees.—(i) States and Territories.—The number of civilian employees of Commonwealth, State and Semi-Government and Local Government bodies in June and December, 1957 is shown in the following table. These include all employees of Government bodies on services such as railways, trainways, banks, post office, air transport, education, broadcasting, police, public works, factories and munitions establishments, migrant hostels, etc., as well as administrative employees, within Australia.

CIVILIAN EMPLOYEES OF GOVERNMENT BODIES(a), JUNE AND DECEMBER, 1957.

State	Соп	nmonwe.	alıh.		State and Semi-Government.			Local Government.			Total.		
Terrí- tory.	Males	Fe- males.	Persons	Males.	Fe- males.	Persons.	Males.	Fe- males.	Persons.	Males.	Fe- males.	Persons.	
	JUNE, 1957. 3											· · · · ·	
N.S.W. Vic. Qtd. S.A. W.A. Tas. N.T. A.C.T.	56,151 50,321 18,191 17,118 9,082 4,564 2,796 7,343	15,379 15,177 4,809 3,644 2,197 1,309 675 2,422	65,498 23,000 20,762 11,279 5,873 3,471	99,157 54,469 38,593 37,822 13,928	27,011 25,195 8,002 9,864 6,790 3,963	124,352 62,471 48,457 44,612	26.733 13.221 17.215 3,148 3,392 2,145	2,888 1,766 907 313 328 174	18,122 3,461 3,720	162,699 89,875 58,859 50,296	42,138 13,718 13,821	103,593 72,680 59,611 26,083 3,471	
Aust.	165,566	45,612	211.178	378.055	80,825	458,880	65,854	6.376	72,230	609,475	132,813	742,288	
					DECE	MDER, 19	57.						
N S W Vic. Qtd. S.A. W.A. Tas. N T	57.278 51,409 18,144 16,571 9,206 4,662 2,736 7,591	15,193 15,165 4,835 3,646 2,236 1,251 657 2,466	66,574 22,979 20,217 11,442 5,913 3,393	53,962 38,806 37,717 13,975		61,847 48,735 44,494	26,812, 13,431 17,305 3,163 3,518 2,149 97	2,971 1,850 929 316 353 170 5	29,783 15,281 18,234 3,479 3,871 2,319 102		45,107 41,631 13,649 13,891 9,366 5,367 662 2,466	103,060 72,431 59,807 26,153 3,495	
Aust	167,597	45,449	213,046	374,923	80.096	455,019	66.475	6,594	73,069	608,995	132,139	741,134	

⁽a) See explanation above.

(ii) Australia.—The following table shows a comparison of the number of civilian employees of Commonwealth, State and Semi-Government and Local Government bodies in July, 1939, in June in each of the years 1953 to 1957 and in December, 1957.

- CIVILIAN EMPLOYEES OF GOVERNMENT BODIES (a), AUSTRALIA.

_	Соп	imon we:	alth.	State and Semi-Government.		Local Government.			Total.			
Date.	Males.	Fe- males.	Persons.	Males.	Fe- males.	Persons.	Males.	Fe- males.	Persons.	Males.	Fe- mates.	Persons.
June								1				1
1939(b)	56,099	11,764	67,863	235,066	40,586	275,652	58,637	2,887	61,524	349,802	55,237	405,039
1953	159,002	41,571		349,096		414,225	59,641	5,315				679,754
1954	156,604	41,579	198,183	363,095		430,561	61,643	5,493		581,342		695,880
1955	160,840	44,291				445,966		5,771		599,104		721,894
1956	162,314		208,428			454,664		6,138		604,949		734,788
1957	165,566	45,612	211,178	378,055	80,825	458,880	65,854	6,376	72,230	609,475	132,813	742,288
Dec.— 1957	167,597	45,449	213,046	374,923	80.096	455,019	66,475	6,594	73,069	608,995	132,139	741,134

⁽a) See explanation on p. 116.

. § 2. Unemployment.

The total number of persons unemployed has been recorded only at the dates of the various Censuses. The following table sets out the number of unemployed at each Census from \$933 to 1954. The percentage of unemployed at each date to all wage and salary earners, comprising those estimated to be in employment and those unemployed, is also shown.

UNEMPLOYMENT (ALL CAUSES): AUSTRALIA, CENSUSES, 1933, 1947 AND 1954.

Date.	Wage and S	alary Earners (Unemployed.	Proportion of Wage and Salary Earners Unemployed. (Per cent.)				
	Males.	Females.	Persons.	Males.	Females.	Persons.		
June, 1933(a) June, 1947(b) June, 1954(b)	405.4 66.6 41.0	75.8 16.9 14.0	481.2 83.5 55.0	25.4 3.5 1.8	14.5 2.5 1.9	22.7 3.2 1.8		

⁽a) As recorded at the Census. In addition, there were considerable numbers of youths and young women of working age who had never been employed and were not at work at the time of the Census.

(b) Persons in the work force who were not at work at the time of the Census.

In the following table males and females "not at work" are classified according to cause for the Census years 1933, 1947 and 1954. In 1947 there was a change in the form of the questionnaire, which probably resulted in some variation in response. Prior to 1947, persons who were "unemployed" were requested to furnish particulars of the cause and duration of unemployment, but from 1947 onwards the enquiry was broadened to include all persons (usually engaged in industry, business, trade, profession or service) who were out of a job and "not at work" at the time of the Census for whatever reason, including any not normally associated with unemployment.

⁽b) July.

CAUSES OF UNEMPLOYMENT: AUSTRALIA, CENSUSES, 1933, 1947 AND 1954.

|--|

MALES.

1933	374,569	(a)	18,083	4,702		6,483	405,432
1947	17,314	12,458	14,639	2,985		(b)18,743	66,614
1954	9,089	4,056	10,894	2,571		(b)14,088	41,014
	1]	'	Ì	ì		ì

FEMALES.

			2,254						75,817 16,915 14,000
--	--	--	-------	--	--	--	--	--	----------------------------

PERSONS.

1933	437,199	(a)	27,276	5,136	1,690	9,948	481,249
1947	19,568	14,907	19,035	3,265	499	(b)26,255	83,529
1954	12,458	5,323	14,833	2,862	331	(b)19,207	55,014

⁽a) Not available, jobs.

Details of the number of persons receiving unemployment benefit and of the payments made may be found on p. 122.

§ 3. Commonwealth Employment Service.

Statutory warrant for the Commonwealth Employment Service (C.E.S.) is to be found in the Re-establishment and Employment Act 1945 (sections 47 and 48). In brief, the main function of the Service is to assist people seeking employment to obtain positions best suited to their training, experience, abilities and qualifications; and to assist employers seeking labour to obtain employees best suited to the demands of the employers' particular class of work.

The organization and functions of the C.E.S. accord with the Employment Service Convention of 1948 and Recommendation 1948 of the International Labour Organization, which were respectively ratified and adopted by Australia in December, 1949.

⁽b) The majority of these persons were resting between jobs or changing

The C.E.S. functions within the Employment Division of the Department of Labour and National Service, on a four-tiered decentralized basis. The Central Office is in Melbourne, and there is a Regional Office in the capital city of each State, with 121 District Employment Offices in suburban and the larger provincial centres and 340 agents in the smaller country centres. The District Employment Offices are distributed as follows:—New South Wales, 46; Victoria, 30; Queensland, 19; South Australia, 8; Western Australia, 12; Tasmania, 4; Northern Territory, 1; Australian Capital Territory, 1.

The C.E.S. provides specialized facilities for young people, persons with physical and mental handicaps, ex-service personnel, migrants, certain types of highly skilled tradesmen, rural workers, and persons with professional and technical qualifications.

Vocational guidance is provided free of charge in each State, other than New South Wales, by a staff of qualified psychologists. In New South Wales a similar service is provided by officers of the New South Wales Department of Labour and Industry. Vocational guidance is available to any person, but is provided particularly for young people, ex-servicemen and the physically handicapped.

The C.E.S. has responsibilities in the administration of the unemployment and sickness benefits provided under the Social Services Act 1947-1957, and of the re-employment allowances provided under the Re-establishment and Employment Act 1945-1956 for certain classes of discharged members of the forces. All applicants for benefits or allowances must register at a District Employment Office, which is responsible for certifying whether or not suitable employment can be offered to them. Moreover, as agents for the Department of Social Services, the C.E.S. offices handle the claims of unemployment and sickness benefits to various stages.

The Service is responsible for placing in employment migrant workers sponsored by the Commonwealth under the Commonwealth Nomination and similar schemes. This includes arranging for them to move to their initial employment and for their admission, if necessary, to Commonwealth migrant hostels. Assistance to obtain employment is provided to other migrants as required. From the inception of the various free and assisted schemes, including the Displaced Persons Scheme, to the end of July, 1957, more than 170,000 British and European migrant workers had been placed in employment by the C.E.S.

Since 1951, the Service has been responsible for recruiting experts for the Colombo Plan, the United Nations Expanded Programme of Technical Assistance and other international technical assistance assignments. The principal spheres in which experts have been supplied are agriculture, education, engineering, geology, health and economic and scientific research and development.

In association with its placement activities, the Service carries out regular surveys of the labour market in all areas and industries and supplies detailed information to interested Commonwealth and State Government Departments and instrumentalities and to the public. It also advises employers, employees and others on labour availability and employment opportunities in various occupations and areas and on other matters concerning employment.

The C.E.S. is responsible for the medical examination and interview of young men for training in the armed forces under the National Service Act 1951-1957, which is administered by the Department of Labour and National Service. The Department also administers the provisions of the Act relating to the protection of the rights of National Service trainees in relation to their civil employment.

The Service completed it eleventh year of operation in May, 1957. During the year ended June, 1957 there were 648,433 new registrations of applicants for employment, of whom 408,121 were referred to employers and 290,396 placed in employment, and 381,076 new vacancies were notified. Vacancies unfilled at the end of June, 1957 numbered 18,447.

Prior to the setting up of the Commonwealth Employment Service, State Labour Exchange Organizations existed in several States, but they have been superseded. Details of the organization and administration of these exchanges in the several States were given in Labour Report No. 30, p. 133.

§ 4. Commonwealth Unemployment and Sickness Benefits.

1. General.—The Unemployment and Sickness Benefits Act 1944, which is now incorporated in the Social Services Act 1947–1957, was a very important addition to Commonwealth social legislation.

Since 1st July, 1945, men over 16 and under 65 years of age, and women over 16 and under 60 years of age and qualified in other respects, have been eligible to apply for an unemployment benefit or a sickness benefit. There is a twelve months' residential requirement but this is waived if the claimant is likely to remain permanently in Australia. A person in receipt of an age, invalid or widow's pension, or a service pension (as distinct from a war pension) under the Repatriation Act, or a tuberculosis allowance is ineligible to receive a benefit.

To qualify for an unemployment benefit, a person must establish that he is unemployed and that his unemployment is not due to his being a direct participant in a strike, that he is capable and willing to undertake suitable work, and that he has taken reasonable steps to obtain such work. Registration with the local Commonwealth District Employment Officer is necessary.

To qualify for a sickness benefit, a person must establish that he is temporarily incapacitated for work by reason of sickness or accident and that he has thereby suffered a loss of salary, wages or other income.

A married women is not eligible to receive a sickness benefit if it is reasonably possible for her husband to maintain her. Where her husband is able to maintain her only partially, a benefit may be paid at such rate as is considered reasonable in the circumstances. In exceptional cases, a married woman may qualify for an unemployment benefit in her own right.

The maximum	weekly	rates	οſ	benefit	payable	and	permissible	income
from 22nd Septemb	er, 1952	are a	s fo	ollows:	-			

Age and Marital Status of (Claimant		<u>. </u>	Maximum Weekly Benefit Payable.	Permissible Weekly Income,
Person over 21 years of age Married person under 21 years of age Unmarried person 18-20 years of age Unmarried person 17 years of age Unmarried person 16 years of age		••	} 	£ s. d. 2 10 0 2 0 0 1 10 0 1 10 0	£ s. d. 1 0 0 15 0 10 0 5 0

An additional benefit of £2 a week may be paid for a dependent spouse and 5s. for one dependent child under 16 years of age. If no allowance is paid for a dependent spouse, a similar benefit may be paid for a claimant's house-keeper, provided there are one or more children under 16 years of age in the home and the woman is substantially dependent on the claimant but is not employed by him.

The weekly rate of benefit is reduced by the amount by which a beneficiary's income from sources other than his pension exceeds the amount shown in the final column of the relevant line in the above table. For unemployment benefit purposes, the incomes of the claimant and his spouse are taken into account, unless they are permanently separated. For sickness benefit purposes, the income of the claimant only is taken into account, while up to £2 a week is disregarded of any payment received from an approved friendly society or other similar approved body in respect of the incapacity for which sickness benefit is payable. "Income" does not include child endowment, or other payments in respect of children, the Commonwealth hospital benefits and pharmaceutical benefits, or a tuberculosis allowance or an amount paid in reimbursement of medical, dental or similar expenses actually paid. There is no means test on property.

Where a person qualified for sickness benefit receives or is entitled to receive (in respect of the same period and the same incapacity for which sickness benefit is payable) any payment by way of compensation (including workers' compensation), damages, or otherwise under any law (except payments for which he has contributed), the amount of the compensation, etc., is not taken into account as income but the payment (or its weekly equivalent) is deducted from the rate of sickness benefit otherwise payable.

There is a waiting period of seven days in respect of which unemployment or sickness benefit is not payable. A special benefit may be granted to a person not qualified for unemployment or sickness benefit who is not in receipt of an age, invalid or widow's pension or a service pension, if by reason of age, physical or mental disability or domestic circumstances, or for any other reason, he is unable to earn a sufficient livelihood for himself and his dependants. Unemployment and sickness beneficiaries are eligible to participate in the Commonwealth Rehabilitation Service under the same conditions as invalid pensioners. Payment of an unemployment or sickness benefit may be refused if the claimant or beneficiary, on being required, fails to undergo a medical examination or to receive treatment or undertake training or to do any suitable work.

2. Unemployment Benefits.—(i) Number on Benefit.—The following table shows the number of persons on benefit at the end of each month of 1957. Current figures are published in the Monthly Bulletin of Employment Statistics.

NUMBER OF PERSONS ON UNEMPLOYMENT BENEFIT AT END OF EACH MONTH.(a)

]		Australia.			
Month	N.S.W.	Vic.	Qld	S.A.	W.A.	Tas,	N.T.	A.C.T.	Males	Fe- males.	Per- sons.	
1957—January February March April May June July August September October November December	4,168 4,327 4,311 5,230 5,378 6,230 7,318 7,878 7,177 6,446 7,005 8,900	3,493 2,677 2,771 3,772 4,057 5,073 5,887 5,618 5,271 4,661 4,390 4,695	4,083 4,218 3,802 3,876 3,009 2,851 2,411 2,216 2,458 2,585 4,450 7,801	702 462 481 631 835 1,054 1,345 1,320 1,233 1,240 1,418 1,568	2,244 1,930 1,607 1,804 1,803 2,441 2,772 2,458 2,120 2,075 1,865 2,393	88 71 94 126 236 410 543 665 695 662 594 591	1	23 9 11 14 7 12 15 20 19 17 24	12,699 11,498 10,702 12,665 12,397 14,324 16,148 16,148 14,949 13,859 15,571 21,851	2,375 2,788 2,928 3,747 4,143 4,072 4,026 3,829 4,177	13,694 13,077 15,453 15,325 18,071 20,291 20,175 18,975 17,688	

(a) Last Saturday of month.

(ii) Amounts Paid.—The amounts paid in unemployment benefits for the months January to December, 1957 are shown in the following table:—

UNEMPLOYMENT BENEFIT PAYMENTS DURING EACH MONTH. (£.)

N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aus- trala.
56,345 60,725	69,858 44,734	60,112 76,704	15,278 9,503	43,854 28,728	1,599 1,426		384 466	247,430 222,303
40,210 98,578	40,018 48,261	56,778 47,104	6,231 9,186	27,477 23,843	1,552 2,961	5	117 190	193,234 172,388 230,126
103,919	55,096 93,028	33,716 31,094	14,193 21,822	41,730 36,640	7,377 9,758	5	139 273	256,044 256,170 322,989
89,790 137,793	80,829 83,208	37,529 73,748	15,335 25,841	38,277 34,744	11,110 10,240	23 29	193 316	274,373 273,086 365,919 379,388
	56,345 60,725 52,967 40,210 98,578 101,524 103,919 130,369 94,762 89,790	56,345 69,858 60,725 44,734 52,967 38,147 40,210 40,018 98,578 48,261 101,524 70,065 103,919 55,096 130,369 93,028 94,762 81,852 89,790 80,829 137,793 83,208	56,345 69,858 60,112 60,725 44,734 76,704 52,967 38,147 67,889, 40,210 40,018 56,778 98,578 48,261 47,104 101,524 70,065 38,432 103,919 55,096 33,716 130,369 93,028 31,094 94,762 81,852 36,120 89,790 80,829 37,529 137,793 83,208 73,748	56,345 69,858 60,112 15,278 60,725 44,734 76,704 9,503 52,967 38,147 67,889 7,961 40,210 40,018 56,778 6,231 98,578 48,261 47,104 9,186 101,524 70,065 38,432 14,294 103,919 55,096 33,716 14,193 130,369 93,028 31,094 21,822 94,762 81,852 36,120 17,034 89,790 80,829 37,529 15,335 137,793 83,208 73,748 25,841	56,345 69,858 60,112 15,278 43,854 60,725 44,734 76,704 9,503 28,728 52,967 38,147 67,889 7,961 24,653 40,210 40,018 56,778 6,231 27,477 98,578 48,261 47,104 9,186 23,843 101,524 70,065 38,432 14,294 27,451 103,919 55,096 33,716 14,193 41,730 130,369 93,028 31,094 21,822 36,640 94,762 81,852 36,120 17,034 35,275 89,790 80,829 37,529 15,335 38,277 137,793 83,208 73,748 25,841 34,744	56,345 69,858 60,112 15,278 43,854 1,599 60,725 44,734 76,704 9,503 28,728 1,426 52,967 38,147 67,889 7,961 24,653 1,435 40,210 40,018 56,778 6,231 27,477 1,552 98,578 48,261 47,104 9,186 23,843 2,961 101,524 70,065 38,432 14,294 27,451 4,085 103,919 55,096 33,716 14,193 41,730 7,377 130,369 93,028 31,094 21,822 36,640 9,758 94,762 81,852 36,120 17,034 35,275 9,153 89,796 80,829 37,529 15,335 38,277 11,110 137,793 83,208 73,748 25,841 34,744 10,240	56,345 69,858 60,112 15,278 43,854 1,599 60,725 44,734 76,704 9,503 28,728 1,426 17 52,967 38,147 67,889 7,961 24,653 1,435 34 40,210 40,018 56,778 6,231 27,477 1,552 5 98,578 48,261 47,104 9,186 23,843 2,961 3 101,524 70,065 38,432 14,294 27,451 4,085 26 103,919 55,096 33,716 14,193 41,730 7,377 103,369 93,028 31,094 21,822 36,640 9,758 5 94,762 81,852 36,120 17,034 35,275 9,153 18 89,790 80,829 37,529 15,335 38,277 11,110 23 137,793 83,208 73,748 25,841 34,744 10,240 29	56,345 69,858 60,112 15,278 43,854 1,599 384 60,725 44,734 76,704 9,503 28,728 1,426 1,7 466 52,967 38,147 67,889 7,961 24,653 1,435 34 148 40,210 40,018 56,778 6,231 27,477 1,552 5 117 98,578 48,261 47,104 9,186 23,843 2,961 3 190 161,524 70,065 38,432 14,294 27,451 4,085 26 167 103,919 55,096 33,716 14,193 41,730 7,377 139 130,369 93,028 31,094 21,822 36,640 9,758 5 273 94,762 81,852 36,120 17,034 35,275 9,153 18 159 89,790 80,829 37,529 15,335 38,277 11,110 23 193,137,793 83,208 73,748 25,841 34,744 10,240 29 316

§ 5. Industrial Disputes.

1. General.—The collection of information relating to industrial disputes involving stoppage of work in Australia was initiated by this Bureau at the beginning of the year 1913. An examination of official reports, newspapers, and other publications showed that there was insufficient material for the compilation of complete information for years prior to 1913. Particulars for the first complete year were published in Labour Report No. 5 and for following years in subsequent issues.

2. Industrial Groups.—(i) States and Territories, 1957.—The following table sets out, for each State and Territory separately and classified by industrial groups, the number and extent of industrial disputes (involving a stoppage of work of 10 man-days or more) which occurred during 1957.

The number of industrial disputes recorded during 1957 was 1,103, as compared with 1,306 during the previous year. In New South Wales 761 disputes occurred in 1957, 461 of which involved workers engaged in the coalmining industry. Working days lost during 1957 amounted to 630,213 for all disputes in Australia, and the estimated loss of wages to £2,308,622. Corresponding figures for 1956 were 1,121,383 and £3,967,061.

A graph showing, for a number of years, the working days lost as a result of industrial disputes in the main industrial groups will be found on p. 67.

INDUSTRIAL DISPUTES (INVOLVING STOPPAGE OF WORK)(a):
INDUSTRIAL GROUPS, 1957.

			Wor	kers Invol	ved.	Working	Esti-
Class.	Industrial Group.	Num- ber.	Directly.	In- directly. (b)	Total.	Days Lost.	ttated Loss in Wages. (£)
	New South Wales.			1			
11. 111. V. VII. VIII. 1X. X. XI.	Engineering, Metal Works, etc. Food, Drink, etc. Books, Printing, etc. Other Manufacturing Building (i) Coal-mining (ii) Other Mining, Quarries, etc. Railway and Tramway Services Air and other Land Transport (ii) Stevedoring (ii) Shipping, etc. Domestic, Hotels, etc.	56 2 1 49 39 461 461 26 17 83 73	9,960 1,642 88 12,202 30,551 106,556 2,446 4,962 23,637 58,541 528	488 950 81 3,630 5 178 603 5	10,448 2,592 169 15,832 30,556 106,734 3,049 4,967 23,637 58,541 528	109,353 13,953 338 44,240 42,581 181,602 3,441 3,674 24,665 78,507 830 429	384,237 49,173 382 174,786 149,739 660,024 23,656 11,097 119,102 274,781 3,552 1,055
XIV.	Miscellaneous	761	1,760 253,041	5,950	1,764 258,991	2,297 505,910	8,517 1.860,101
	Victoria.						-,000,101
II. III. IV. VII. IX. XI. XIV.	Engineering, Metal Works, etc. Food, Drink, etc. Clothing, Textiles, etc. Other Manufacturing Building Railway and Tramway Services (ii) Stevedoring (iii) Shipping, etc. Miscellaneous	9 6 1 3 7 3 14 3	476 738 83 312 1,312 421 5,090 246 50	199 159 35 60	476 937 242 312 1,347 421 5,090 306 50	1,734 2,087 2,178 2,623 1,441 85 1,212 2,069	8,498 8,369 5,691 7,336 4,433 318 4,246 6,627 58
	Total	47	8,728	453	9,181	13,444	45,576
II, III. VI. VIII. IX. XI, XIV,	Queensland. Engineering, Metal Works, etc. Food, Drink, etc Other Manufacturing Building (i) Coal-mining Quarries, etc. Railway and Tramway Services. (ii) Stiepeng, etc. Miscellaneous	5 24 3 2 54 1 4 124	291 4,318 225 555 3,343 372 481 33,301 22 215	866 3,639 i06 	1,157 7,957 225 \$55 3,449 372 481 33,301 22 215	9,610 17,689 840 820 23,398 1,488 478 39,451 946 580	31,397 65,762 2,319 4,229 94,040 5,200 1,609 138,135 3,381 2,350
	Total	221	43,123	4,611	47,734	95,300	348,422

For footnotes see next page.

INDUSTRIAL DISPUTES (INVOLVING STOPPAGE OF WORK)(a): INDUSTRIAL GROUPS, 1957—continued.

			Wor	kers Invo	lved.		Estı-
Class.	Industrial Group.	Num- ber.	Directly.	In- directly. (b)	Total.	Working Days Lost.	mated Loss in Wages. (£.)
į	South Australia.]				
11. VIII. VIII. IX. XI.	Engineering, Metal Works, etc. Building (ii) Other Mining, Quarries, etc. Railway and Tramway Services (i) Stevedoring (ii) Shipping, etc	1 1 1 1 8	7 25 80 859 5,288 15	7	7 32 80 859 5,288 15	18 48 40 320 3,262 15	65 136 100 805 11,420 45
	Total	13	6,274	7	6,281	3,703	12,571
1	Western Australia.	ı					·
111. VI. VIII. XI. XIV.	Food, Drink, etc. Other Manufacturing (i) Coal-mining (i) Stevedoring Miscellaneous	1 2 9 1	20 130 226 4,509 467	:: :: ::	20 130 226 4,509 467	40 130 1,746 919 233	200 500 6,245 3,218 638
	Total(c)	14	5,352		5,352	3,068	10,801
II. VII. VIII. IX. XI. XIV.	Tasmania. Engineering, Metal Works, etc. Other Manufacturing (i) Coal-mining Railway and Tramway Services (i) Stevedoring Miscellaneous	1 2 1 1 30	5 175 37 202 6,790 27		5 175 37 202 6,790	23 525 231 1,029 3,508 14	81 1,716 800 3,415 12,282
	Total	36	7,236		7,236	5,330	18,294
VIII. XI. XIV.	Northern Territory. (ii) Other Mining, Quarries, etc. (i) Stevedoring Miscellaneous	1 5 3	240 541 1,402 2,783		240 541 1,402	240 1,673 515	1,400 5,856 1,985
	Total		2,103		2,183	2,428	9,241
VII. XIV.	Australian Capital Territory. Building Miscellaneous	 	45 13	27	72 13	1,017	3,616
	Total	2	58	27	85	1,030	3,616
ıı,	Australia. Engineering, Metal Works, etc.	72	10,739	1,354	12,093	120,738	424.278
III. IV. VI. VII. VIII.	Food, Drink, etc. Clothing, Textiles, etc. Books, Printing, etc. Other Manufacturing Building (ii) Coal-mining (ii) Other Mining, Quarries, etc. Railway and Tramway Services Air and other Land Transport	72 33 1 58 50 518 7 35	6,718 83 88 13,044 32,488 110,162 3,138 6,925	4,788 159 81 3,630 74 284 603 5	11,506 242 169 16,674 32,562 110,446 3,741 6,930	33,769 2,178 338 48,358 45,907 206,977 5,209 5,586 24,665 128,532	424,278 123,504 5,691 382 186,657 162,153 761,109 30,356 17,244
X. XI. XIII XIV.	Air and other Land Transport (i) Stevedoring (ii) Shipping, etc. Domestic, Hotels, etc. Miscellaneous	17 273 12 3 23	23,637 114,060 811 168 3,934	60 6 4	23,637 114,060 871 174 3,938	24,665 128,532 3,860 429 3,667	119,102 449,928 13,605 1,055 13,548
	Total(c)	1,103	325,995	11,048	337,043	630,213	2,308,622

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more (b) Persons thrown out of work at the establishments where the stoppages occurred but not themselves parties to the dispute. (c) Two disputes, one in New South Wales and one in Western Australia, which commenced in 1956 were still in progress at the beginning of 1957. Particulars of these disputes have been included in statistics of disputes for both 1956 and 1957.

(ii) Australia.—The following table shows, for various industrial groups, the number of industrial disputes, the number of workers involved, and the losses in working days and wages for each of the years 1939 and 1953 to 1957.

INDUSTRIAL DISPUTES (INVOLVING STOPPAGE OF WORK) (a): AUSTRALIA.

	Manu-	Building,	Minung. (G	roup VIII.)	Transport.	Miscel	411
Year.	facturing. (Groups I. to VI.)	(Group VII.)	(i) Coal- mining.	(ii) Other Mining,	(Groups IX ≀o XI.)	laneous. (GroupsXII. to XIV.)	All Groups.
			Nun	IBER.			
1939	20	3	362	4	6	21	416
1953	143	41	944	6	311	14	1,459
954	192	47	942	4	290	15	1,490
955	277	72	777	8	377	21	1,532
956	164	81	665	5	361	30	1,300
957	165	50	518	7	337	26	1,103
			Workers	INVOLVED.	<u></u>		
1939	8,818	57	137,792	900	2,017	3,246	152,830
1953	155,249	8,417	147,791	3,020	179,786	1.783	496,046
954	40.44	6,925	155,630	494	145,521	4,494	370,074
955	87,295	22,297	135,543	1,105	191,595	6,812	444,64
956	45.450	21,225	126,631	7,889	213,386	13,393	427,983
957	10,000	32,562	110,446	3,741	145,498	4,112	337,043
· · · · · · · · · · · · · · · · · · ·	·		Working	Days Lost	г,		
1939	108,709	563	291,067	3,805	35,016	19,994	459,15
1953	351,722	67,506	378,715	18,956	222,564	11,367	1,050,830
954	1 044 990	31,751	255,726	7,720	352,311	9,361	901,639
1955	100,000	69,443	225,336	9,106	188,532	25,392	1,010,884
1956	284,717	68,073	198,354	12,633	521,662	35,944	1,121,38
957 .	205,381	45,907	206,977	5,209	162,643	4,096	630,21
		-	- T				
		. E S	TIMATED L	E.)	GES.		
1939	83,540	424	335,033	4,728	22,114	9,877	455,71
1953	1,023,366	242,500	1,247,895	80,486	703,537	39,653	3,337,43
954		115,972	862,384	41,265	1,207,932	26,607	3,021,21
955		234,596	789,322	31,661	641,604	79,258	3,310,32
000	1		683,710				3,967,06
		162,153	761,109	30,356		14,603	2,308,62
1956	1	259,582	683,710	69,840	1,809,656 599,889	110,514	3,90

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more.

Industrial disputes in coal-mining in 1957 represented 47 per cent. of the total number of disputes and accounted for 33 per cent. of the total working days lost. The majority of the coal-mining disputes occurred in New South Wales, where the number of workers engaged in the industry is very much larger than in any other State.

3. States and Territories.—The number of industrial disputes in each State and Territory during the years 1939 and 1954 to 1957, together with the workers involved, the working days lost, and the estimated loss in wages, are given in the following table:—

INDUSTRIAL DISPUTES (INVOLVING STOPPAGE OF WORK)(a): STATES AND TERRITORIES.

			₩oı	rkers favolv	<i>r</i> ¢d.		Estimated
State or Territory.	Year.	Number.	Directly.	in- directly. (b)	Total,	Working Days Lost.	Loss in Wages, (f)
New South Wales	1939 1954 1955 1956 1957	386 1,063 1 072 878 761	139,301 217,081 260,353 219,458 253,041	9,230 5,205 13,678 6,796 5,950	148,531 222,286 274,031 226,254 258,991	410,183 501,573 673,325 611,279 505,910	419,330 1,654,814 2,230,935 2,199,764 1,860,101
Victoria	1939 1954 1955 1956 1957	10 76 66 54 47	I,989 42,476 33,255 35,594 8,728	180 2,337 2,287 2,283 453	2,169 44,813 35,542 37,877 9,181	27,313 135,611 138,507 111,665 13,444	19,946 460,213 435,356 386,139 45,576
Queensland	1939 1954 1955 1956 1957	5 278 274 269 221	373 77,006 83,026 112,409 43,123	6,675 1,626 2,973 4,611	375 83,681 86,652 115,382 47,734	1,870 183,855 99,318 238,812 95,300	1,753 611,331 328,046 815,592 348,422
South Australia	1939 1954 1955 1956 1957	2 23 43 21 13	170 7,291 23,969 18,527 6,274	45 129	175 7,336 24.098 18,527 6,281	1,830 31,207 66 881 74,666 3,703	1,416 108,100 203,182 259,636 12,571
Western Australia	1939 1954 1955 1956 1957	7 15 16 14 14	1,108 5,398 9,504 9,780 5,352	145 96 345 1,341	1,253 5,494 9,849 11,121 5,352	14,100 21,651 9,582 31,944 3,068	9,578 75,387 32,704 111,504 10,801
Tasmania	1939 1954 1955 1956 1957	4 31 48 45 36	5,951 13,204 15,969 7,236	136 240	53 6,087 13,444 15,969 7,236	166 25,915 20,387 46,907 5,330	93 105,042 70,927 172,206 18,294
Northern Territory	1939 1954 1955 1956 1957	2 2 12 24 9	234 239 1,013 2,770 2,183	2	274 239 1,015 2,770 2,183	3,642 1,452 2,740 5,197 2,428	3,600 5,082 8,551 18,194 9,241
Australian Capital Terri-	1939 1954 1955 1956 1957	 2 1 1 2	138 16 83 58	27	138 16 83 85	375 144 913 1,030	1,242 626 4,026 3,616
Australia	1939 1954 1955 1956 1957	1,490 1,532 1,306 1,103	143,228 355,580 424,340 414,590 325,995	9,602 14,494 20,307 13,393 11,048	152,830 370,074 444,647 427,983 337,043	459,154 901,639 1,010,884 1 121,383 630,213	455,716 3,021,211 3,310,321 3,967,061 2,308,622

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more. (b) Persons thrown out of work at the establishments where the stoppages occurred but not themselves parties to the dispute.

- 4. Duration.—(i) General.—The duration of each industrial dispute involving a loss of work, i.e., the time between the cessation and resumption of work, has been calculated in working days, exclusive of Saturdays, Sundays and holidays, except where the establishment involved carries on a continuous process (e.g., metal smelting and cement manufacture). The following classification has been adopted:—(a) One day and less; (b) two days and more than one day; (c) three days and more than two days; (d) over three days and less than one week; (e) one week and less than two weeks; (f) two weeks and less than four weeks; (g) four weeks and less than eight weeks; and (h) eight weeks and over.
- (ii) *Industry Groups*, 1957. The following table shows, for the year 1957, industrial disputes in "coal-mining", "stevedoring" and "other industries" classified according to duration.

DURATION OF INDUSTRIAL DISPUTES (INVOLVING STOPPAGE OF WORK)(a):
AUSTRALIA, 1957.

	AU	JI KALIA,	1757.			
		Wo	rkers Involv	ed.	Working	Estimated
Duration.	Num- ber.	Directly.	ln- directly. (b)	Total.	Days Lost.	Loss in Wages. (£)
		COAL-MINI	NG,		"	
1 day and less 2 days and more than 1 day 3 days and more than 2 days Over 3 days and less than 1 week I week and less than 2 weeks 2 weeks and less than 4 weeks 4 weeks and less than 8 weeks	342 93 34 11 19 7	69,142 17,496 3,894 2,168 3,502 3,918 9,802	4 82 29 29 34 104	69,146 17,578 3,896 2,197 3,531 3,952 9,906	71,599 31,271 10,662 6,961 12,872 10,228 59,524	256,725 111,470 39,328 24,090 46,290 36,474 229,547
8 weeks and less than 8 weeks	'i	240		240	3,860	17,185
Total	518	110,162	284	110,446	206,977	761,109
		STEVEDORU	NO.			
1 day and less 2 days and more than 1 day 3 days and more than 2 days Over 3 days and less than 1 week 1 week and less than 2 weeks 2 weeks and less than 4 weeks 4 weeks and less than 8 weeks 8 weeks and over	216 31 13 8 3	91,268 6,924 8,158 2,976 345 540 3,849		91,268 6,924 8,158 2,976 345 540 3,849	46,385 11,802 17,953 10,300 1,745 7,234 33,113	162,462 41,313 62,788 36,052 6,108 25,319 115,896
Total	273	114,060	······	114,060	128,532	449,938
	O ₁	THER INDUST	P IES.	<u>.</u> i		<u>'</u>
1 day and less 2 days and more than I day 3 days and more than 2 days Over 3 days and less than I week I week and less than 2 weeks 2 weeks and less than 4 weeks 4 weeks and less than 8 weeks 8 weeks and over	113 44 48 35 43 18 8	79,290 4,508 3,764 3,554 5,900 1,487 2,174 1,096	2,257 842 [40 3,727 1,813 996 989	81,547 5,350 3,904 7,281 7,713 2,483 3,163 1,096	68,142 8,522 12,210 23,621 46,214 23,633 29,323 83,039	256,379 27,528 50,653 89,440 195,358 89,814 101,190 287,213
Total	312	101,773	10,764	112,537	294,704	1,097,575
	A	LL INDUSTR	ies.			
1 day and less 2 days and more than 1 day 3 days and more than 2 days Over 3 days and less than 1 week 1 week and less than 2 weeks 2 weeks and less than 4 weeks 4 weeks and less than 8 weeks 8 weeks and over	671 168 95 54 65 26 20 4	239,700 28,928 15,816 8,698 9,747 5,945 15,825 1,336	2,261 924 142 3,756 1,842 1,030 1,093	241,961 29,852 15,958 12,454 11,589 6,975 16,918 1,336	186,126 51,595 40,825 40,882 60,831 41,095 121,960 86,899	675,566 180,311 152,769 149,582 247,756 151,607 446,633 304,398
Total,					0.50,213	<u> </u>
(a) Refere only to disputes inv			l e 10			(h) Descour

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more. (b) Persons thrown out of work at the establishments where the stoppages occurred but not themselves parties to the disputes.

· (iii) Summary, 1939 and 1954 to 1957. The following table shows particulars of industrial disputes, in Australia for the years 1939 and 1954 to 1957 according to limits of duration:—

DURATION OF INDUSTRIAL DISPUTES (INVOLVING STOPPAGE OF WORK)(d): AUSTRALIA.

			Woi	rkers Involv	red.		Estimated
Duration,	Year.	Num- ber.	Directly.	In- directly. (b)	Total.	Working Days Lost.	Loss in Wages. (£)
I day and less . {	1939	230	96,184	1,191	97,375	97,375	106,970
	1954	890	192,933	3,688	196,621	170,415	570,562
	1955	896	263,510	6,958	270,468	217,701	740,358
	1956	778	293,244	2,823	296,067	239,142	829,035
	1957	671	239,700	2,261	241,961	186,126	675,566
2 days and more than I day . $\left\{ \begin{array}{ll} \end{array} \right.$	1939 1954 1955 1956 1957	267 262 268 168	16,398 81,644 85,684 42,610 28,928	872 4,148 1,725 832 924	17,270 85,792 87,409 43,442 29,852	34,540 135,493 139,321 73,004 51,595	35,648 442,133 490,540 246,346 180,311
3 days and more than 2 days	1939	38	10,103	1,374	11,477	34,431	36,427
	1954	102	23,827	705	24,532	64,744	210,434
	1955	128	27,113	1,748	28,861	78,601	252,266
	1956	72	8,749	3,768	12,517	30,197	99,208
	1957	95	15,816	142	15,958	40,825	152,769
Over 3 days and less than 1 week	1939	34	7,540	404	7,944	36,387	37,056
	1954	65	11,043	1,153	12,196	44,528	152,036
	1955	72	10,479	5,152	15,631	59,399	199,667
	1956	64	12,095	465	12,560	50,269	175,032
	1957	54	8,698	3,756	12,454	40,882	149,582
I week and less than 2 weeks	1939	34	6,864	2,169	9,033	75,323	67,736
	1954	86	32,471	1,920	34,391	277,144	946,314
	1955	105	18,560	1,862	20,422	124,431	403,817
	1956	108	20,377	3,008	23,385	134,678	490,327
	1957	65	9,747	1,842	11,589	60,831	247,756
2 weeks and less than 4 weeks	1939	10	5,002	3,224	8,226	116,182	116,882
	1954	45	8,849	1,840	10,689	74,245	249,061
	1955	42	11,812	1,937	13,749	139,652	475,476
	1956	39	34,513	337	35,350	394,049	1,371,948
	1957	26	5,945	1,030	6,975	41,095	151,607
4 weeks and less than 8 weeks	1939	6	618	307	925	25,463	15,908
	1954	23	1,267	446	1,713	40,817	153,059
	1955	17	2,713	829	3,542	93,852	282,367
	1956	30	2,231	326	2,557	60,317	212,269
	1957	20	15,825	1,093	16,918	121,960	446,633
8 weeks and over	1939 1954 1955 1956 1957	12 10 7 4	519 3,546 4,469 771 1,336	6t 594 96 1,334	580 4,140 4,565 2,105 1,336	39,453 94,253 157,927 139,727 86,899	39,089 297,612 465,830 542,896 304,398
Total {	1939	416	143,228	9,602	152,830	459,154	455,716
	1954	1,490	355,580	14,494	370,074	901,639	3,021,211
	1955	1,532	424,340	20,307	444,647	1,010,884	3,310,321
	1956	1,306	414,590	13,393	427,983	1,121,383	3,967,061
	1957	1,103	325,995	11,048	337,043	630,213	2,308,622

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more. (b) Persons thrown out of work at the establishments where the stoppages occurred but not themselves parties to the dispute.

^{5.} Causes.—(i) General.—In issues of the Labour Report prior to No. 40, 1951, the causes of industrial disputes were classified in some detail for all industries combined. As from 1950, however, stoppages have been analysed in three separate groups, "Coal-mining", "Stevedoring" and "Other Industries". This dissection has been made because the pattern of the disputes in coal-mining and stevedoring differs significantly from that in other industries.

Under the present classification, causes are grouped under four main headings:—(1) Wages, Hours and Leave: (2) Physical Working Conditions and Managerial Policy: (3) Trade Unionism; (4) Other Causes. The first group is restricted to disputes involving general principles relating to wages, hours and leave, minor questions regarding the claims to pay or leave by individual workers being included under managerial policy. The second group comprises disputes regarding physical working conditions and general questions of managerial policy, namely, those arising from disciplinary action, the promotion of workers, the employment of particular individuals, personal disagreements between workers and supervisory staff and disputes arising from the computation of wages, leave, etc., in individual cases. The third group, Trade Unionism. includes stoppages over employment of non-unionists, inter-union and intraunion disputes, disputes over recognition of union activities, and sympathy stoppages in support of workers in another industry. The last group comprises disputes by way of protest against situations not arising from the usual relationship of employer and worker, e.g., political matters, and cases (mainly occurring in the coal-mining industry) where the cause of the stoppage is not officially made known to the management.

As the items included under these headings differ somewhat from those included under the similar headings used for classifying causes of disputes in years prior to 1950, the figures for the years 1950 to 1957 are not strictly comparable with those for earlier years.

(ii) Industry Groups, 1957.—The following table shows particulars of industrial disputes for 1957 classified according to cause in three industry groups.

CAUSES OF INDUSTRIAL DISPUTES (INVOLVING STOPPAGE OF WORK) (a):
AUSTRALIA, 1957.

	,	OTTOLIZZI, I			
Cause of Dispute.		Coal-mining.	Stevedoring.	Other Industries	All Industries.
	Nu	BER OF DISP	UTES.		
Wages, Hours and Leave		1 5	7	63	75
Physical Working Conditions	and				
Managerial Policy		299	178	197	674
Trade Unionism		33	12	25	70
Other		181	76	27	284
Total		518	273	312	1,103
	W	ORKERS INVOL	VED.		
Wages, Hours and Leave	٠.,	273	857	61,578	62,708
Physical Working Conditions	and		1		
Managerial Policy	• •	51,853	67,922	32,088	151,863
Trade Unionism		3,709	3,504	6,399	13,612
Other	• •	54,611	41,777	12,472	108,860
Total		110,446	114,060	112,537	337,043
	Wor	RKING DAYS	Lost.		
Wages, Hours and Leave		502	1,409	179,928	181,839
Physical Working Conditions			''	,	·
Managerial Policy		121,582	105,826	94,014	321,422
Trade Unionism		6,178	2,537	10,745	19,460
Other		78,715	18,760	10,017	107,492
Total "		206,977	128,532	294,704	630.213

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more.

(iii) Summary, 1939 and 1952 to 1957.—The following table gives particulars of industrial disputes according to causes for the years 1939 and 1952 to 1957.

CAUSES OF INDUSTRIAL DISPUTES (INVOLVING STOPPAGE OF WORK) (a): AUSTRALIA.(b)

Cause of Dispute	1939.	1952.	1953.	1954.	1955.	1956.	1957.
		Number o	P Disperse				
				`			
Wages, Hours and Leave Physica! Working Condi- tions and Managerial	96	161	105	100	201	107	7:
Poticy	197	967	896	975	887	792	674
Trade Unionism	50	967 204 295	187	160	172	106	674 70 284
Other	73	295	271	255	272	301	284
Total	416	1,627	1,459	1,490	1,532	1,306	1,103

WORKERS INVOLVED.

Wages, Hours and Leave Physical Working Condi-	29,290	201,274	89,443	42,923	139,522	130,526	62,708
tions and Managerial Policy Trade Unionism Other	56,783 18,651 48,106	183,123 51,819 69,518	218,809 26,176 161,618	214,060 45,437 67,654	184,449 37,998 82,678	149 208 19,816 128,433	151,863 13,612 108,860
Total	152,830	505,734	496,046	370,074	444,647	427,983	337,043

WORKING DAYS LOST.

Wages, Hours and Leave Physical Working Condi- tions and Manageriat	128,525	545,017	208,776	136,738	467,591	667,964	181,839
Policy	189,510 54,749 86,370	444,286 93,133 81,068	657,835 58,038 126,181	413,118 278,332 73,451	398,147 62,103 83,043	295,633 40,844 116,942	321,422 19,460 107,492
Total	459,154	1,163,504	1,050,830	901,639	1,010,884	1.121,383	630,213

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more. (b) Owing to the use of a new classification, figures for 1952 to 1957 are not strictly comparable with those for 1939.

- 6. Results.—In issues of the Labour Report prior to No. 40, tables were included showing analyses of the results of industrial disputes over a period of years. This tabulation was discontinued because of the difficulty of obtaining the details necessary to make a classification, in precise terms, of the results of industrial disputes.
- 7. Methods of Settlement.—(i) General.—In issues of the Labour Report prior to No. 41, the methods of settlement of industrial disputes were classified in some detail for all industries combined. Commencing with the year 1951, stoppages in "Coal-mining", "Stevedoring" and "Other Industries" have been analysed separately.

The present classification is actually a refinement of the previous classification, four of the six headings having been subdivided. Thus the figures for recent years in the table on page 133 are still comparable with those for earlier years based on the previous classification.

The previous classification of methods of settlement was-

- (i) By negotiation between the parties, without the intervention or assistance of authorities constituted under State or Commonwealth industrial legislation.
- (ii) Under the provisions of State industrial legislation.
- (iii) Under the provisions of Commonwealth industrial legislation.
- (iv) By filling places of workers on strike or locked out.
- (v) By closing down establishment permanently.
- (vi) By other methods.

The revised classification is-

- (1) Negotiation.—By private negotiation between the parties involved, or their representatives, without the intervention or assistance of authorities constituted under State or Commonwealth industrial legislation. (Part of (i) above.)
- (2) Mediation.—By the arbitration or mediation of persons whose intervention or assistance is not based on State or Commonwealth industrial legislation. (Balance of (i) above.)
- (3) State Legislation-
 - (a) Under State Conciliation and Arbitration or Wages Board Legislation.—By intervention or assistance of an industrial authority or authorities created by or constituted under State conciliation and arbitration or wages board legislation, or by reference to such authorities or by compulsory or voluntary conference. (Part of (ii) above.)
 - (b) Under Other State Legislation.—By intervention, assistance or advice of State Government officials or inspectors. (Balance of (ii) above.)
- (4) Commonwealth and Joint Commonwealth-State Legislation-
 - (a) By compulsory or voluntary conference or by intervention or assistance of, or by reference to, the industrial tribunals created by or constituted under the following Acts. (Part of (iii) above)—
 - (i) Conciliation and Arbitration Act.
 - (ii) Coal Industry Acts.
 - (iii) Stevedoring Industry Act.
 - (iv) Other Acts (Snowy Mountains Hydro-electric Power Act; Maritime Industry Act; and Public Service Arbitration Act).
 - (b) By intervention, assistance or advice of Commonwealth Government officials or inspectors. (Balance of (iii) above.)
- (5) By filling places of workers on strike or locked out. (Formerly (iv) above.)
- (6) By closing down establishment permanently. (Formerly (v) above.)
- (7) By resumption without negotiation. (Part of (vi) above.)
- (8) By other methods. (Balance of (vi) above.)

As the tables refer only to industrial disputes involving stoppages of work, they do not reflect the relative importance of the work of authorities operating under State and Commonwealth legislation.

(ii) *Industry Groups*, 1957.—In the following table particulars of industrial disputes for 1957 classified according to method of settlement are shown separately for coal-mining, stevedoring and other industries.

METHODS OF SETTLEMENT OF INDUSTRIAL DISPUTES (INVOLVING STOPPAGE OF WORK)(a): AUSTRALIA, 1957.

Method of Settlement.	Coat- mining.	Steve- doring.	Other Industries.	All. Industries.
Number of Dise	UTES.			
By private negotiation By mediation not based on legislation State legislation—	67 4	8	104 5	179 9
(a) Under State Conciliation, etc., legislation (b) By reference to State Government officials Commonwealth and Commonwealth-State legislation—	2 I.	::	60	62 1
(a) Industrial Tribunals under— (i) Conciliation and Arbitration Act (ii) Coal Industry Acts (ii) Stevedoring Industry Act (b): By reference to Commonwealth Government	26		41 2	42 1 28 5
officials 7. By resumption without negotiation	417 1	44 214 1	93	724 9
Total	518	273	312	1,103
Workers Invol	VED.		-	
By private negotiation	6,858 824	5,780	17,826 338	30,464 1,162
(a) Under State Conciliation, etc., legislation (b) By reference to State Government officials Commonwealth and Commonwealth-State legis- lation—	405. 33	••	[1,783	12,188 33
(a) Industrial Tribunals under— (i) Conciliation and Arbitration Act (ii) Coal Industry Acts (iii) Stevedoring Industry Act (b) By reference to Commonwealth Government	2,736	20 6,133	6,001 64	6,021 2,800 6,133
officials 7. By resumption without negotiation 8. By other methods	99,577 13	7,124 94,942 6l	75,258 1,267	7,124 269,777 1,341
Total	110,446	114,060	112,537	337,043
Working Days	Losr.			
By private negotiation	17,890 11,541	7,972 	129,579 1,639	155,441 13,180
(a) Under State Conciliation, etc., legislation (b) By reference to State Government officials 4. Commonwealth and Commonwealth-State legis-	936 268	:	45,986 	46,922 268
(a) Industrial Tribunals under— (i) Concditation and Arbitration Act (ii) Coal Industry Acts (ii) Stevedoring Industry Act (b) By reference to Commonwealth Government	10,093	40 41,862	39,930 109	39,970 10,202 41,862
officials 7. By resumption without negotiation 8. By other methods	165,898 351	5,578 73,063 17	75,769 1,692	5,578 314,730 2,060
Total	206,977	128;532	294,704	630,213

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more.

(iii) Summary, 1939 and 1952 to 1957. Information for Australia for the years specified is given in the following table:—

METHODS OF SETTLEMENT OF INDUSTRIAL DISPUTES (INVOLVING STOPPAGE OF WORK)(a): AUSTRALIA.(b)

Method of Sculement.	1939.	1952.	1953.	1954.	1955.	1956.	1957.
							<u> </u>

NUMBER OF DISPUTES.

	-0.4	450		-na			
By private negotiation	294	368 49	287	293	286 87	245 80	188 63
Under Commonwealth industrial legislation	6	169	136	130	151	124	119
or locked out By closing down establishment				2		2	••
By other methods	106	1,036	· 963	985	1,005	853	` 7 33
Total	416	1,623	1,456	1,487	1,529	1,304	1,103

WORKERS INVOLVED.

- <u>-</u>	1	1	ı	1	1	<u> </u>	<u> </u>
By private negotiation	82,684	48,289	39,369	45,053	65,305	28,155	31,626
Under State industrial legislation	5,354	12,385	29,957	24,169	31,148	19,780	12,221
Under Commonwealth industrial legislation	3,268	42,950	43,287	35,238	22,420	20,165	22,078
or locked out	20			199	٠. ا	116	
By closing down establishment permanently	178	353			.,		
By other methods	61,326	400,184	383,013	262,753	324,600	359,536	271,118
Total	152,830	504,161	495,626	367,412	443,473	427,752	337,043

WORKING DAYS LOST.

				· · ·			
By private negotiation	298,652	271,665	125,817	130,057	295,534	157,930	168,621
Under State industrial legislation	39,013	98,938			163,667	66,619	
Under Commonwealth industrial		.,					' '
legislation	46,450	193,994	165,564	119,767	72,311	63,535	97,612
By filling places of workers on strike					-	· ·	i -
or locked out	20	••		460		364	١
By closing down establishment							l
_ permanently	3,892				الدادا فيفادا		
By other methods	71,127	585,044	500,331	508,020	468,190	831,356	316,790
Manage I	450 154	4 4 5 5 4 4 4	* 005 005	000 464	000 500	4 4 4 4 4 4 4 4	500 010
Total	459,154	1,155,642	1,037,887	876,464	999,702	1,119,804	630,213
					<u> </u>		١ _

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more. (b) Differences between the total figures of this table and the corresponding totals of other tables in this section are due to disputes which were incomplete at the end of the calendar year.

^{2541/58.--5}

§ 6. Industrial Accidents.

- 1. General.—In issues of the Labour Report prior to No. 39, tables were published showing details of all industrial accidents. These were compiled from returns received from the Chief Inspectors of Factories, the Chief Inspectors of Machinery, the Boiler, Lift and Scaffolding Inspectors, and the Departments of Mines in the several States. However, inquiries revealed that except in the case of mining accidents the usefulness of these statistics was seriously impaired by lack of definition and coverage from State to State and it was decided to publish only the statistics of mining accidents.
- 2. Mining Accidents.—(i) Sources of Information.—Information regarding mining accidents is obtained from the Departments of Mines in the respective States. Accidents occurring in crushing and ore-dressing works on mine sites are included in the figures. Similar tables for years prior to 1951 included accidents in all smelting and metallurgical works. Accidents in quarries, brick and clay pits, etc., have also been excluded from the following table. The figures shown are therefore not directly comparable with those appearing in issues of the Labour Report prior to No. 40.
- (ii) Classification.—The following table gives particulars of mining accidents reported to the Mines Department in each State in 1957.

MINING ACCIDENTS: CLASSIFICATION ACCORDING TO CAUSE, 1957.(a)

Cause of Accident.	N.S.W.	Vic.	Q'land.	S.A.	W.A.	Tas.	tralia. (b)
F	ATAL AC	CIDENT	rs.				
Metalliferous Mines— 1. Below Ground— Accidents caused by Explosives Falls of ground	1 2	::		::	2 3	:::	4 5
Other Accidents	1 4	::	,		1 3	: ::	- 29
2. Above Ground—(c) Accidents caused by machinery in motion Other Accidents 3. Accidents in Batteries, Ore-dressing Works, etc., at Mines	 	::		::		::	₃
Coal Mines— 1. Below Ground— Accidents caused by Mine Explosions (Fire Damp, etc.) Accidents caused by Explosives (Dynamite, etc.) Accidents caused by Falls of Earth Other Accidents	 5	::				· · · · · · · · · · · · · · · · · · ·	
2. Above Ground— Accidents caused by machinery in motion Other Accidents	2	::	i	 	.:	! ::	$\begin{vmatrix} 1 \\ 2 \end{vmatrix}$
Total ,	22	···	6	2	10		40

For footnotes see next page.

MINING ACCIDENTS: CLASSIFICATION ACCORDING TO CAUSE, 1957(a)— continued.

	Cause of Accident.	N.S.W.	Vic.	Q'land.	S.A.	W.A.	Tas.	Aus- tralia. (b)
--	--------------------	--------	------	---------	------	------	------	------------------------

NON-PATAL ACCIDENTS INCAPACITATING FOR OVER 14 DAYS.

							<u> </u>
Metalliferous Mines-							
Below Ground— Accidents caused by Explosives Falls of ground Falling down	••	 	i2	2	8 37	· · s	9 56
Shafts, etc Other Accidents	216		67	21	17 280	24	19 608
Above Ground—(c) Accidents caused by machinery in motion Other Accidents	17 78	1 4	6 62	3 13	13 77	1 13	41 247
3. Accidents in Batteries, Ore-dressing Works, etc., at Mines		,,	68	34	3	33	138
Coal Mines—(d)						!	
Below Ground Accidents caused by Mine Explosions (Fire Damp, etc.) Accidents caused by Explosives (Dynamite, etc.) Accidents caused by Falls of Earth Other Accidents	 12 16 30	2	 35 190	::	 92	 	 12 [,] 55 316
Above Ground— Accidents caused by machinery in motion Other Accidents	1,		30	l 4	38 38		5 80
Total,	377	11	471	79	568	80	1,586

(a) The figures relating to mining accidents may not in all cases correspond exactly with those published by the State Mines Departments, owing to some lack of uniformity regarding the definition of a non-fatal accident. (b) Excludes the Northern Territory and the Australian Capital Territory. (c) Excludes quarries, brick and clay pits, etc. (d) For New South Wales the figures represent the number reportable under the Coal Mines Regulation Act, 1912-1953.

During the year 1957, 33 fatal mining accidents were reported as having occurred below ground as compared with 7 above ground. Fatal accidents in metalliferous mines in 1957 numbered 24 as against 16 in coal mines. The number of non-fatal mining accidents below ground was 1,075 and above ground 511.

§ 7. Workers Compensation Legislation.

In the following pages is a summary of the principal provisions of Workers' Compensation Acts in force in Australia as at 30th June, 1957.

CONSPECTUS OF WORKERS' COMPENSATION LAWS

State.	Acts in Force.	Judicial Administration.				
New South Wales	Workers' Compensation Act, 1926-1957	Workers' Compensation Commission (Judges, District Court status), In practice, Judge sets alone; four Courts sit at one time				
Victoria	Workers' Compensation Act 1951-1953	County Court Judge (sitting with workers' and employers' representa- tives as Workers' Compensation Board)				
Queensland	Workers' Compensation Acts, 1916 to 1956	Special Insurance Commissioner (no legal qualifications required by Statute)				
South Australia .,	Workmen's Compensation Act, 1932- 1956	Special Magistrates				
	Workers' Compensation Act, 1912- 1956	Workers' Compensation Board of three members; Chairman, a legal practitioner, and a nominee of (a) employers' organization and (b) employees' organization				
Tasmania	Workers' Compensation Act 1927-1957	Supreme Court Judges (sitting alone)				
Commonwealth of Australia	Commonwealth Employees' Compensa- tion Act 1930-1956	One Commissioner (Secretary to the Treasury), with power of delegation				
Northern Territory	Workmen's Compensation Ordinance 1949-1954	Matters in dispute may by consent of each party be settled by arbitration by a committee or by a single arbitrator, or they may be settled by a Local Court				
Australian Capital Territory	Workmen's Compensation Ordinance 1951-1956	Matters in dispute may by consent of each party be settled by arbitration by a committee or by a single arbitrator. Questions of law may be referred to the Court of Petty Sessions				

IN AUSTRALIA (AS AT 30TH JUNE, 1957).

Appeals.	Maximum Wages of "Workers" Compensated.	Waiting Period.	Medical, Surgical and Hospital Expenses.
On the question of law only to Supreme Court, High Court and Privy Council	Unlimited	Nil	£300 medical and surgical; £300 hospital; £25 am- bulance; unless Commis- sion directs that employer shall be liable for a further specified sum
On question of faw upon case stated for opinion of Full Court of the Supreme Court, High Court, Privy Council	£2,000, excluding overtime	Nil	Unlimited medical, hospital nursing and ambulance ser- vice and costs of burial
Any person claiming compensation who objects to the ruling thereon of the Insurance Commissioner may require the matter to be heard and determined by an Industrial Magistrate. Either party to the proceedings may appeal from his decision. Such appeal shall be made to the Full Bench of the Industrial Court. Unless the Court orders that additional evidence shall be taken, the appeal which shall be by way of relearing shall be heard and determined upon the evidence and proceedings before the Industrial Magistrate concerned	Unlimited .	l day for compen- sation	£70 hospital; £70 medical; in death where no depen- dants, medical expenses and burial, maximum £100
Questions of law and fact to Su- preme Court, High Court, Privy Council	£1,826 p.a. (£35 p.w.) (overtime attow- ances excluded)	1 day, Nil for pay- ment of medical expenses	£5 for transport; £40 for treatment by doctor, etc., or for medical appliances; £100 for hospital; £5 for registered nurse; maximum of all £150. Special Magistrate may order payment of expenses in excess of £150 actually and reasonably incurred
Jurisdiction exclusive: decisions final on facts. Board may state a case for Full Court of Supreme Court on matters of law	Unlimited	Na	£109 is. 2d. medicat, £163 ils. 10d. hospital, £54 l0s. 7d. funeral in the case of males: and £109 is. medicat, £163 ils. 6d. hospital, £54 l0s. 6d. funeral in the case of females
To Full Court by way of rehearing, High Court, Privy Council	£35 p.w	Nit	£200
Rehearing by Local, County or Dis- trict Court, then appeal to Su- preme Court on questions of law, High Court, Privy Council	Unlimited. Applica- tion only to Com- monwealth Govern- ment employees, and of such Com- monwealth authori- ties as are pre- scribed	Nil	1200 medical, surgical or hospital, or over in exceptional circumstances if Commissioner considers circumstances warrant. 160 funeral expenses
An appeal to the Supreme Court may be made from the decision of a committee or an arbitrator or of a Local Court	£2,000 per annum, exclusive of pay- ments for overtime, bonuses and special allowances	Ni)	Not exceeding £200 for medi- cal, surgical or hospital treatment or ambulance service, except in special circumstances. This is ad- ditional to other compen- sation
An appeal to the Supreme Court may be made from the decision of a committee or an arbitrator or of the Court of Petry Sessions	£2,000, excluding overtime, bonuses and special allowances	Nil	Not exceeding £200 unless exceptional circumstances warrant payment of larger sum

CONSPECTUS OF WORKERS' COMPENSATION LAWS

ercentage Earpir	of Averag			Maximum. £9 15s, with no dependants; with dependants £14 5s, or a.w.e., whichever is lower
				pendants £14 5s. or a.w.e., whichever
r cent.				<u> </u>
cent.				Adult £8 16s. with no dependants (with dependants £12 16s. or a.w.e., whichever is lower). Minor £6 8s. without dependants (with dependants £11 4s. or a.w.e., whichever is lower)
				£9 10s, adjustable according to move- ments of basic wage (with dependents, a.w.e.)
r cent.	••	••	• -	Married man with dependent wife or child under 16 years, £12 16s. or a.w.e., whichever is lower. Any other workman, £8 15s.
••			••	Adult male on or above basic wage, £9 12s. p.w. with no dependants (With dependants, £13 10s. p.w. or a.w.e., whichever is lower.) Adult female on or above female basic wage, £6 11s. p.w. with no dependants (With dependants, £9 16s. p.w. or a.w.e., whichever is lower.) Male or female below basic wage, such sum as bears to £9 12s. p.w. or £6 11s p.w. respectively, the ratio which his or her a.w.e. bear to the basic wage at the date of accident (with no dependants). (With dependants the maximum is the a.w.e.)
	••	••	•••	£10 plus dependants' allowances or 75 per cent. of a.w.e., whichever is lower
••	••	••	••	£8 15s. (£6 10s. if a minor not receiving adult rate of pay) plus allowances for dependants; or a sum equal to the pay of the employee at the time of the injury or of the rate of pay or an employee of the same class as subsequently varied by competen authority or following upon a variation in the cost of living; whicheve is the less. In all cases plus the cost of medical treatment
			••	Same as Commonwealth of Australia (above)
••	•••	••	••	Same as Commonwealth of Australia (above)

IN AUSTRALIA (AS AT 30TH JUNE, 1957)—continued.

in case of Total Disablement.			
Minimum.	In respect of Dependants.	Total Liability. Unlimited.	
Adult male, £6 7s. 6d. Adults whose a.w.e. are less than £8 10s., 100 per cent. of a.w.e. but not exceeding £6 7s. 6d. Minors whose a.w.e. are less than £6, 100 per cent. of a.w.e. but not exceeding £4 10s.	£2 15s. for wife or adult de- pendant, plus £1 2s. 6d. per child (ancluding children to whom worker stands in loco parentis), subject to prescribed maximum		
Nil	£2 8s. for wife or relative caring for his children if wife or relative is wholly or mainly dependent upon him, plus 16s. per child under 16 years of age, subject to prescribed maximum	£2,800 except in cases of (a permanent and total disable ment, or (b) permanent and partial disablement of major degree	
£4, or 100 per cent. of a.w.e. Not less than £3 los. in the case of Commonwealth Age and Invalid Pensioners	£2 10s. per week for wife, 15s. per week each child and stepchild under 16 years of age, subject to prescribed maximum	£2,800	
£3, except for workman under 21 with no dependents whose a.w.e were less than £3, where minimum payment is a.w.e.	£2 10s. for dependent wife and £1 each child under 16 years of age	£2,600	
£4 7s., or 100 per cent. of a.w.e., whichever is lower	£2 10s. for dependent wife, £1 each dependent child or dependent stepchild under 16 years of age	(a) where permanent incapacity results, £2,750. (b) other than (a), £2,617.	
Nii	£2 10s, for wife or any relative standing in loco parentis to the children of the worker, £1 4s. 6d. per child under 16 years of age, subject to prescribed maximum	£2,340	
Same as for maximum	£2 Ss. (a) for dependent wife; or (b) female dependant over 16 years of age, who is either caring for a child under 16 years of age and dependent on employee or a member of employee's family, plus £1 per dependent child, subject to maximum of weekly pay at date of injury	£2,350 except in respect of total and permanent incapacity, when liability unlimited	
Nii	Same as Australian Capital Territory (below)	£2,350, excluding cost of medical surgical and hospital treatment and ambutance service. This does not limit compensation in case of death or total and per- manent incapacity	
Same as for maximum	£2 5s. for wife or a female (over 16 years of age) wholly or mainly dependent upon the workman, who is a member of his family or caring for a child under 16 years of age wholly or mainly dependent on the workman, plus £1 for each child under 16 years of age who is wholly or mainly dependent upon the workman	Unlimited where the injury re- sults in the total and perma- nent incapacity of the workman for work, otherwise £2,350 plus the cost of medical treatment	

CONSPECTUS OF WORKERS' COMPENSATION LAWS

	Death Payments.							
State.	Maximum.	Minimum.	Special Provision for Children. £150 additional for each dependent child un- der 16 years of age					
New South Wales	Four years' carnings. £2,750. Deduction of lump sum or weekly payments made before death from death benefit is not permitted. Maximum funeral expenses when workman leaves no dependants are £80.	£1,000						
Victoria	£2,240, plus £80 for each dependent child (excluding payments for total incapacity, if any, paid prior to death)	Nii ,	Yes					
Queensland	£2,500, plus £75 for each child and stepchild under 16 years of age (total dependants); in case of minors dependency is present and minimum of £200 is payable to parents of deceased worker	£2,500 total dependants: £250 partial dependants: £200 death of worker under 21 years of age	£75 each for chitd or stepchitd					
South Australia	Four years' carnings, maximum £2,350, plus £80 for each dependent child, plus burial expenses not exceeding £60 fexcluding weekly payments for partial or total incapacity, if any, paid prior to death)	£500, plus £80 for each dependent child	£80 for each dependent child					
Western Australia	£3,000, plus £82 for each de- pendent child under 16 years of age not being an ex-nuptial child	£873 for a wholly de- pendent widow, mother, child or step- child under 16 years of age only, plus £82 for each dependent child	£82 for each dependent child or stepchild under 16 years of age not being an ex- nuptial child					
Tasmania	£2,240, plus £80 for each de- pendent child under 16 years of age	Nd	Yes					
Commonwealth of Australia	£2,350, plus £100 for each de- pendent child	Proportionate payment for partial de- pendency	£100 additional for each totally or mainly de- pendent child under 16 years of age					
Northern Territory	£2,350, plus £100 for each de- pendent child under 16 years of age, plus up to £60 funeral expenses	Nii	£100 for each dependent child under 16 years of age					
Australian Capital Territory	£2,350 plus £100 for each dependent child under 16 years of age, plus the cost of niedical trentment. Any amount, by way of weekly payments, paid or payable before the death of the workman in respect of his total or partial incapacity for work shall be desregarded		£100 for each dependent child under 16 years of age					

IN AUSTRALIA (AS AT 30TH JUNE, 1957)-continued.

Yes. Two or more such sums may be claimed in respect of the same accident without any limit on total amount so payable. No deduction in respect of weekly payments is permitted					Provision re Aged and Injured Workers.				Insurance.
					No				Computery and competitive
Yes (exclusional from insu	uding periodry)	paymen od of ill	ts mad ness res	e on sulting	No	••			Compulsory and competitive
Yes					m	except inimum iyments		on for ement	Compulsory with State Government Insurance Office
Yes		••	··		No	•	••	.,	Compulsory and competitive
Yes	-	<u></u>		•••	No	••		-	Compulsory and competitive
Yes	••	, <u> </u>		••	No	••		•••	Compulsory and competitive
Yes					No				, .
Yes. This weekly pa		addition	to pre	evious	No	••	••	••	Compulsory (unless exempted by the Administrator) and competitive
řes. Such deduction previously payment	paymer in res paid	nt is no pect of by way	ot subject any and of a w	ct to nount reekly	No	••	••		Compulsory (unless exempted by the Minister) and com- petitive

CONSPECTUS OF WORKERS' COMPENSATION LAWS

		
State.	Government Insurance Office	Compensation payable in respect of injuries received whitst travelling to or from work.
New South Wales	Yes, competitive	Same as for injury arising out of or in course of employment
Victoria., ,,	Yes, competitive	Yes
Queenstand	Yes, monopoly	As for other injuries
South Australia	No, except for employees of South Australian Government	Only if being conveyed by employer's transport or travelling to a trade, technical or other school for training
Western Australia	Yes. Competitive, except in mining operations	Only if travelling between employer's establishment and any trade, technical or other training school during ordinary working hours
Tasmania	Yes, competitive	Yes, if travelling to a trade, technical or other training school. Cover is also provided while a worker is travelling between his place of residence and his place of employment, provided he is travelling in a whicle belonging to, hired by or used under contract with his employer for the convevance of workers to and from their places of employment.
Commonwealth of Australia		Yes
Northern Territory	No	Yes
Australian Capital Territory	No	Yes

IN AUSTRALIA (AS AT 30TH JUNE, 1957)-continued.

Dusts. Silicosia. Other Dusts. Maximum Weekly Maximum Weekly Total Liability. Total Liability. Payments. Special scheme with benefits as for other As for other injuries Special scheme with benefits as for other As for other injuries injuries injuries As for other injuries ... As for other injuries As for other injuries ... As for other injuries Compensation is payable to a sufferer during his lifetime. On death weekly payments to widow continue until total of £2,500 paid. Minimum aggregate payment to widow, £300: maximum weekly payment to widow, £5 £7 As for other injuries ... As for other injuries As for other injuries ... As for other injuries ... Workmen's Compen-(Silicosis) As for other injuries sation Scheme As for other injuries ... As for other injuries ... As for other injuries . As for other injuries ... As for other injuries Workers' (Occupational Diseases) Relief Fund Act 1954 £2,340 As for silicosis £2,340 Unmarried, £10; married, £12 10s; each child under 16 years, £1 4s. 6d. As for other injuries ... As for other injuries ... As for other injuries ... As for other injuries As for other injuries ... As for other injuries ... As for other injuries ... As for other injuries As for other injuries ... As for other injuries ... As for other injuries ... As for other injuries