SECTION II.-LABOUR ORGANISATIONS.

- 1. General.—In Report No. 2 the method adopted in ascertaining the number of members in labour organisations throughout the Commonwealth was outlined, and the results, tabulated up to the end of 1912, were given. From the beginning of 1913 quarterly returns have been obtained from a considerable number of trade unions, both as to membership and unemployment, and this was supplemented at the end of the year by special inquiries as to the membership of those unions which, owing to the nature of the callings and industries covered, were unable to furnish quarterly unemployment returns. The following pages shew the general situation in regard to the trades union movement in the Commonwealth at the present time, and also its development since the year 1906. It is now fully recognised by all concerned that the affairs of no single union are disclosed in the published results. It is, perhaps, almost unnecessary to add that the investigations are based upon an impartial review of the evidence, and are used solely for general statistical purposes. The wide recognition of this has led to a more cordial readiness to assist the Bureau in securing complete information, and the thanks of the Bureau are again due to the Secretaries of Trade Unions for their cordial co-operation in this matter.
- 2. Development of Trade Unions in Australia, 1906 to 1919.—The following table shews for the years specified the total number of trade unions in the Commonwealth, and the number and membership of those unions for which membership is available. The estimated total membership of all unions for years prior to 1912 is shewn in the last line of the table.

Number and Membership of Trade Unions in Commonwealth at end of each Year Specified, 1998 to 1919.

Particulars.	1906,	1911.	1912.	1913,	1914.	1915.	1916,	1917,	1918.	1919.
Total Number of Unions No. of Unions for which	302	573	621	710	712	719	705	747	767	771
membership available Membership of these Unions	253 147,049					l .				771 627,685
Estimated Total Membership of all Unions		364,732		"	"	. ,	"	92	"	P 1

These figures show that the number of unions in 1919 was more than double the number in 1906. The estimated membership during the same period increased nearly four-fold. The estimated increase in membership in any one year was greatest in 1912, when it amounted to 68,492, and least in 1915, when it was only 4760. The increase in the year 1914 was 25,346; in 1916 18,525; in 1917 17,631; in 1918 17,568; and in 1919 45,930.

3. Number and Membership of Trade Unions and Branches, 1912 to 1919.—The following table gives particulars of the number of trade unions, the number of branch unions, and the number of members in each State and the Commonwealth at the end of the years 1912 to 1919.

Number of Trade Unions, Branch Unions and Membership, at end of Years
1912 to 1919.

					1012 0	0 1010.				
Y	ear.	N.S.W.	Vic.	Q'land.	S.A.	W,A.	Tas,	N'thern T'tory.	Total.	C'with.
				NO. OF	SEPAR	ATE UN	TONS.			
912 913	::	177 201	151 162	67 94	78 86	97 107	51 60		621 710	*408 *432
914 915	• •	197 203	170 161	86 89	87 87	107 104	62 66	3	712 718	*430 *415
916	• •	199	151	93	86	107	66	3 3 3	705	+392
917		220	156	96	93	108	71	3	747	*389
.918 .919	1	217 211	158 160	102 106	101 101	111 112	74 77	4	767 771	*894 *394
919	••	211	160	1 100	101	112	''	4	111	7394
	•			NO	OF BR	ANCHES	3.			
912		453	241	228	62	177	33	١	1,192	11,405
019		555	292	230	74	174	60	••	1,385	11,663
914 915	• •	598 721	314 312	224 246	85 94	214 203	62 63	••	1,497 1,639	†1,779 †1,937
916		790	361	290	102	170	72	::	1.785	2,008
917	- : :	765	353	291	98	195	76		1,778	12,136
918		785	346	298	137	195	75		1,836	12,209
919	• •	748	411	338	134	161	76		1,868	†2,245
				N	O. OF M	EMBER:	s.			
912	,,	192,626	116,557	44,768	37,336	33,282	8.655	l	433,224	433,224
913		230,677	130,176	51,683	40,061	35,317	10,011	4	497,925 523,271	497,925
914 915	• •	240,023 241,979	188,810 141,993	55,580 58,310	40,956 39,264	38,106 35,980	9,149 9,346	847 1,159	528,271 528,031	523,271 528,031
916		244,074	147,614	66.807	42,537	83,900	10,263	1.361	546,556	546,556
917		248,851	148,730	75,393	45,400	33,263	10,886	1,664	564,187	564,187
918		243,176	152,063	87,737	51,559	33,761	11,900	1,559	581,755	581,755
919	• •	255,899	164,583	97,378	56,879	38,169	13,556	1,221	627,685	627,085
		··· -	PERCI	ENTAGE	INCREA	SE IN M	IEMBER	SHIP.		,
913		12.0	11,2	11.5	10.7	10,6	11,6		11,5	11,6
914		4.1	6.6	7.5	2.2	7.9	‡8.6	79 1	5.1	5.1
915	• •	0.8	2.3	4.9	‡4.1 8 3	15.6	2.2 9.8		0.9	0.9
916 917	• •	2.0	4.0 0.8	14.6 12.9	6.7	15 8 11.9	6.1	17.4 22,3	3 5 3.2	3.5 3.2
918		\$2.3	2.2	18.4	13.6	1.5	9.3	16.3	3.1	3.1
919		5,2	8,2	11.0	10.3	13,1	13.9	121.7	7.9	7.9

^{*} Allowing for inter-State excess. The figures represent the number of distinct organisations and inter-State groups of organisations in the Commonwealth. They do not represent the total number of organisations which are practically independent and self-governing (see remarks below). Includes not only branches of separate State unions and sub-branches in each State of inter-State unions, but also head State branches of inter-State unions.

In the above table, under heading the "Number of Separate Unions," each union represented in a State is counted only once, re-

gardless of the number of branches in that State. In taking the total number of separate unions in the Commonwealth (see last column but one), it is obvious that, in the case of inter-State and similar unions, there will be duplication, since each such union is counted once in each State in which it has any branches. In the figures given in the last column, deduction is made for this duplication.

Except in the last column, the "Number of Branches" indicates the number of branches of State head offices, which may, of course, themselves be branches of an inter-State or larger organisation. State branches of inter-State or federated unions, as well as sub-branches within a State, are included under the heading "branches" in the last column. It should be observed that the schemes of organisation of these inter-State or federated unions vary greatly in character, and the number of separate Commonwealth unions does not fairly represent the number of practically independent organisations in Australia. In some of these unions the State organisations are bound together under a system of unification with centralised control, while in others the State units are practically independent and self-governing, the federal bond being loose and existing only for one or two specified purposes.

The increase in membership in 1913 was equal to 11.5; in 1914 to 5.1; in 1915 to 0.9; in 1916 to 3.5; in 1917 to 3.2; in 1918 to 3.1; and in 1919 to 7.9 per cent. The increase in population from 1912 to 1913 amounted to 1.02 per cent., and from 1913 to 1914 to 1.4 per cent. Comparing the year 1919 with the first year for which information is given in the table, viz., 1912, it will be seen that there has been an increase in the membership of trade unions of no less than 44.9 per cent. The increase in population during the same period amounts to 10.9 per cent.

There has been an increase in membership in Victoria and Queensland in each of the years 1913 to 1919 inclusive, and in New South Wales in each year except 1918. In South Australia there was a decrease in membership in 1915, and in Tasmania in 1914, but both States shew increases in the remaining years. In Western Australia there was a decrease in each of the years 1915, 1916, and 1917, and an increase in 1913, 1914, 1918, and 1919.

 Number of Unions and Membership in Industrial Groups, Commonwealth, 1912 to 1919.—The following table gives the number and membership of Trade Unions in the Commonwealth, classified according to Industrial Group, at the end of the years 1912 to 1919. It will be seen from the following table that the number of unions classified in Group XIV. (Miscellaneous), increased considerably during the period under review, and that a correspondingly large increase occurred in the membership of the group. During recent years, many associations of employees of public and semi-public bodies have been organised, and such unions are now included in the tabulations. Public service associations, which were not previously recognized, are now registered under the provisions of Commonwealth and State Industrial Arbitration Acts, and are therefore classified as industrial bodies. These organisations are responsible, to a great extent, for the increase in Group XIV. Groups III. (Food, Drink, &c.), IV. (Clothing, Hats, &c.), and IX. (Railway and Tramway Services) shew fairly large increases in membership during the year 1919, but in the other groups the membership has not varied to any great extent.

Number and Membership of Trade Unions in the Commonwealth classified in Industrial Groups at the end of years 1912 to 1919.

Industrial Groups.	1912.	1913.	1914.	1915.	1916.	1917.	1918.	1919.
	И	OMBER C	e Unior	ī9 .				
I. Wood, Furniture, etc. II. Engineering, Metal Works, etc. III. Food, Drink, Tobacco, etc. IV. Clothing, Hats, Boots, etc. V. Books, Printing, etc. VI. Other Manufacturing VIII. Building VIII. Mining, Quarries, etc. IX. Railway and Tramway Services X. Other Land Transport XI. Shipping, etc. XII. Pastoral, Agricultural, etc. XIII. Domestic, Hotels, etc. XIII. Miscellaneous	24 710 70 33 30 80 60 28 25 19 41 44 27	20 772 72 321 779 64 26 25 25 143	20 76 70 30 29 80 67 27 32 25 63 10	20 777 72 31 30 78 63 27 81 24 06 12 20 162	20 76 69 28 29 78 63 28 28 28 27 10 22 168	19 75 74 26 29 84 60 25 34 22 73 10 19	20 77 80 28 30 84 58 26 40 23 72 20	20 77 77 77 27 29 94 57 20 43 23 71 8 20 215
Total	621	710	712	713	705	747	767	771

NUMBER OF MEMBERS.

I. Wood, Furniture, etc	18,569	19,913	19,071	16,172		16,365	18,953	21,156
II, Engineering, Metal Works, etc.	29,953	39,145	42,108	47,104	49,230	47,023	47,135	49.043
III. Food, Drink, Tobacco, etc	28,132	33,372					40,953	46,569
IV. Clothing, Hats, Boots, etc	16,691	18,217	17,593	21,885	25,962	29,150	31,856	38,620
V. Books, Printing, etc	8,214	9,318	9,821	10.784	11,079	11,401	11.972	13,259
VI. Other Manufacturing	24.838	27,010		30,648	32.119		30,673	34,901
VII. Building	25 609	31,644	36,593	37,739			35,761	37,301
VIII. Mining, Quarries, etc	39,203	40,449	39,733	33,024	33,515	34,029	35,510	37,301 40,278
IX. Railway and Tramway Services	56,005	66,823	71,260	76,482	75,896	79,520	74.813	88,183
K. Other Land Transport	14.550	18,369	17,687	17,208	15,719	14,728	14,487	15,903
XI, Shipping, etc	35.000	40,918	44,536	42,903	45,868		50,433	48,598
XII. Pastoral, Agricultural, etc	52.180	51,696	44,593		37,679	40,735	44,176	46,794
XIII. Domestic, Hotels, etc	14,289	13,416	11,135			10,163	11,169	14,702
XIV. Miscellaneous	69,991	88,240	100.376	107,975	117,050	123,300	133,855	137,378
Total	433,224	497,925	523,271	528,031	546,556	564,187	581,755	627,685
	<u>'</u>				<u> </u>			

5. Percentage of Male and Female Members of Trade Unions. (i.) Percentage of Male and Female Members of Trade Unions in each State and Commonwealth, 1919. The results of the Census taken in 1911 shew the percentage of male and female employees, (i.e., persons "in receipt of wages or salary," and persons "unemployed"), 20 years of age and over, on the total male and female population. Applying these percentages to the estimated total male and female population in 1919, the estimated number of adult employees of each sex in 1919 is obtained. This is, of course, subject to some measure of uncertainty at a point of time—like the present—viz., 8-9 years after the date of the Census.

The following table shews separately for males and females and for each State (a) the number of members of trade unions, (b) the estimated total number of employees of each sex, 20 years of age and over, in all professions, trades, and occupations, and (c) the percentage of the former (a) on the latter (b). It should be pointed out that the

estimated total number of employees comprises all persons (over the age specified) in receipt of wages or salary, as well as those unemployed; the estimate therefore includes a large number of adults who are either not eligible at all for membership of any trade union (such as certain persons employed in professional occupations) or who, while eligible for membership in so far as the nature of their trade or occupation is concerned, do not reside in a locality which is covered by any union embracing their particular trade or occupation. It is also proper to observe that the age at which persons are eligible for membership varies in different unions. The Census results are classified in quinquennial age groups, and the sum of the groups 20 years of age and over is taken as more closely approximating to the average age of admission to membership than that of any other groups.

Percentage of Male and Female Members of Trade Unions on Estimated Total Number of Male and Female Employees, 20 years of Age and over, in all Professions, Trades, and Occupations, at end of Year 1919.*

Particulars.	N.S.W.	Vic.	Q'land.	S.A.	W.A.	Tas.	Nthn. T'tory.	C'wlth,
		MAI	es.					_
No. of Members of Unions Estimated Total No. of Employees		137,959	89,918	52,030	34,568	12,441	1,181	564,262
20 years of age and over Percentage of Members on Esti-	399,123	268,645	145,840	82,956	80,278	38,345	1,960	1,017,147
mated Total No. Employees	59.2	51.4	61.7	82.7	43.1	32.4	60.3	55.5
•		Fema	LES.					
No. of Members of Unions	19,734	26,624	7,460	4,849	3,401	1,115	40	63,42
Estimated Total No. of Employees 20 years of age and over	88,293	82,225	28,433	20,216	13,634	7,908	100	240,807
Percentage of Members on Estil mated Total No. Employees	22.4	32,4	- 26.2	24.0	26.4	14.1	40.0	26.5

^{*} Corresponding figures for 1912 will be found in Report No. 2, page 12; for 1913, in Report No. 5, page 10; for 1914 and 1915 in Report No. 6, page 11; for 1916 in Report No. 7, page 343, for 1917 in Report No. 8, page 13; and for 1918 in Report No. 9, page 14.

It may be seen that the male membership in 1919 was 564,262, and female membership 63,423, representing percentages upon the total membership of 89.9 and 10.1 respectively. Of the 63,423 female members of trade unions in 1919, 24,803, or 39.1 per cent., are included in Group IV. (Clothing, Hats, Boots, etc.), and 16,901, or 26.7 per cent., in Groups III. (Food, Drink, etc.), and XIII. (Domestic, Hotels, etc.).

(ii.) Percentage of Male and Female Members of Trade Unions in the Commonwealth, 1912 to 1919. The following table shews separately for males and females for the Commonwealth (a) the number of members of trade unions, (b) the estimated total number of employees of each sex, 20 years and over, in all professions, trades and occupations, and (c) the percentage of the former (a) on the latter (b).

Percentage of Male and Female Members of Trade Unions on Estimated Total Number of Male and Female Employees, 20 years of Age and over, in all Professions, Trades, and Occupations in the Commonwealth, 1912 to 1919.

Particulars.	1912.	1913.	1914.	1915.	1916,	1917.	1918.	1919,
			Makes.	·		<u> </u>	· - · · · ·	
No. of Members of Unions	415,554	477,721	500,686	499,160	508,981	518,582	531,090	564,262
Estimated Total No. of Em- ployees 20 yrs. of age & over Percentage of Members on	944,599	971,442	978,720	957,110	920,686	927,470	948,239	1.017,147
Estimated Total Number of Employees	44.0	49,2	51.2	52.2	55.0	55,9	56.0	·55.5
		1	emales.					
No. of Members of Unions Estimated Total No. of Em-	17,670	20,204	22,585	28,871	39,575	45,605	50,665	63,423
Percentage of Members on	210,213	216,484	221,485	225,588	220,118	232,856	238,301	240,807
Estimated Total Number of Employees	8.4	9,3	10.2	12.8	17.2	19,6	21.3	26,3

6. Classification of Trade Unions in Commonwealth according to Number of Members, 1912 to 1919.—The following table shows the number and membership of all trade unions in the Commonwealth for the years 1912 to 1919 inclusive, classified according to size. In this table inter-State unions are, of course, only counted once:—

Classification of Trade Unions in Commonwealth according to Number of Members at end of Years 1912 to 1919.

Classifi- cation,	10,000 and over.	5000 and under 10,000.	2000 and under 5000.	1000 and under 2000.	500 and under 1000.	300 and under 500,	200 and under 300.	100 and under 200.	50 and under 100.	Under 50,	Total.
				NUM	(BER O	F UNIC	NS.				
1912 1913 1914 1916 1916 1917 1918	7 9 8 9 11 9 11 13	15 17 17 16 16 19 15	26 26 29 30 35 27 33 34	43 35 39 41 38 36 39 44	32 45 52 44 47 48 51 52	32 47 45 35 43 44 38 31	30 26 32 34 25 28 19 32	67 81 72 69 53 48 66 62	72 84 67 63 59 63 65 62	75 62 89 74 70 67 57	408 432 430 415 392 384 394 394
MEMBERSHIP.											
1912 1913 1914 1915 1916 1918 1919	132,335 176,188 176,157 186,755 219,990 217,002 259,824 292,406	121,710 125,021 122,009 113,687 144,198 103,152	70,614 75,357 84,359 89,295 95,143 78,019 91,656 104,547	60,558 48,938 59,350 61,264 49,170 52,258 54,119 64,145	22,585 32,154 37,141 30,651, 32,429 34,944 37,784 37,083	12,294 17,994 16,489 13,405 16,057 17,433 14,840 12,148	6,406 7,898 8,308 6,003 7,032 4,599	9,323 11,326 10,141 9,408 7,091 6,742 9,502 8,392	5,914 4,572 4,537 4,326 4,550 4,623	1,938 2,193 2,399 2,160 2,009 1,656	497,925 523,271 528,031 546,556 564,187
			PERCE	NTAGE	OF TO	TAL M	ember	знір.			
1912 1913 1914 1915 1916 1917 1918	30,5 85,4 33.6 35,3 40.8 38,5 44.7 46.6	23.0 24.4 23.9 28,1 20.8 25.0 17.7 15.1	18.4 15.1 16.1 16.9 17.4 13.8 15.8 16.7	14.0 9.8 11.4 11.6 9.0 9.3 9.3 10.2	5.2 6.5 7 1 5.8 5.9 6.2 6.5	2,8 3,6 3,2 2,5 3,0 3,1 2,5 1,9	2,2 1,3 1,5 1,0 1,1 1,2 0,8 1,2	2.2 2.3 1.9 1.8 1.3 1.1 1.6	1.2 1.2 0.9 0.9 0.8 0.8 0.8	0.5 0.4 0.4 0.5 0.4 0.4 0.3 0.3	100.0 100.0 100.0 100.0 100.0 100.0 100.0

It will be seen that at the end of the year 1912 the seven largest unions (in the group 10,000 and over) comprised 132,335 members, or no less than 30.5 per cent. of the total membership of all unions. In 1913 there were nine unions; in 1914 eight unions, and in 1915 nine unions, in this group. In each of the years specified their membership comprised over 30.0 per cent. of the total membership of all unions. In 1916 the 11 unions in this group comprised no less than 40.3 per cent.; in 1917 the 9 unions comprised 38.5 per cent.; in 1918 the 11 unions comprised 44.7 per cent.; and in 1919 the 13 unions comprised 46.6 per cent. of the total membership of all unions.

The membership of the unions in the next group (5000, and under 10,000) comprised in each year specified, excepting 1918 and 1919, over 20 per cent. of the total membership of all unions. The percentage in in these two groups together amounted to 53.5 in 1912; 59.8 in 1913; 57.5 in 1914; 58.4 in 1915; 61.1 in 1916; 64.1 in 1917; 62.4 in 1918; and 61.8 in 1919, of the total membership in those years.

7. Number and Membership of Interstate or Federated Trade Unions in Commonwealth at end of Years, 1912 to 1919.—The following table gives particulars of inter-State or federated trade unions having branches in two or more States. The figures given include inter-State unions registered under the Commonwealth Conciliation and Arbitration Act, as well as federated unions which are not so registered:—

Number and Membership of Interstate or Federated Trade Unions in Commonwealth at the end of Years 1912 to 1919.

			Union	9 OPERATIN	10 ти—		
Particular	8.	2 States.	3 States.	4 States.	5 States.	•6 States.	TOTAL.
Number of Unions	1913 1914 1915 1916 1917 1918 1919	20 16 18 17 15 18 14 10 31,358 31,063 26,423 21,709 18,185	11 11 9 11 11 17 14 18,147 13,380 7,853 10,425	17 16 14 12 18 13 12 55,517 73,186 64,040 78,760 56,717	14 18 16 16 18 14 18 17 43,548 54,202 67,427 76,633	10 17 22 23 25 33 36 31 131,201 180,597 190,084 197,310 222,794	72 78 79 81 81 94 95 279,771 852,437 856,827 412,283
PE IP PE PP PP PP PP PP PP PP	1917 1918 1919	18,286 14,709 19,323	18,649 35,885 43,643	76,981 58,376 51,882	90,068 95,012 106,430	252,319 265,135 276,852	456,303 469,147 497,930

^{*} Four unions in this group have, in addition to branches in each of the six States, a branch in the Northern Territory.

The development of trade union organisation of an inter-State character is reflected in the figures given in the above table. The number of organisations operating in two or more States has increased from 72 in 1912 to 95 in 1919, and the percentage of the membership of such organisations on the total membership of all organisations has increased from 64.6 per cent. to 79.3 per cent. during the same period.

8. Central Labour Organisations.—In each of the metropolitan towns, as well as in a number of other industrial centres, delegate organisations, consisting of representatives from a group of trade unions, have been established. Their revenue is raised by means of a per capita tax on the members of each affiliated union.

In most of the towns where such central organisations exist, the majority of the local unions are affiliated with the central organisation, which is usually known as the Labour or Trades Hall Council, or the Labour Federation. In Western Australia a unified system of organisation extends over the industrial centres throughout the State, and there is a provincial branch of the Australian Labour Federation, having a central council and executive, and metropolitan and branch district councils, to which the local bodies are affiliated. council, on which all district councils are represented, meets periodically. In the other States, however, the organisation is not so close, and though provision usually exists in the rules of the central council at the capital town of each State for the organisation of district councils, or for the representation on the central council of the local councils in the smaller industrial centres of the State, the councils in each State are, as a matter of fact, independent bodies. The table shews the number of metropolitan and district or local labour councils, together with the number of unions and branches of unions affiliated therewith, in each State at the end of the years 1914 to 1919.

Central Labour Organisations—Number and Unions Affiliated at the end of the Years 1914 to 1919.

Particulars.		N.S.W.	Vic,	Q'land.	S.A.	W.A	Tas.	C'with.
No. of Councils No. of Unions and Branch Unions Affiliated	1914 1915 1916 1917 1918 1919 1914 1915 1916	4 3 4 4 4 3 164 160 169	5 5 5 5 5 196 198 205	1 1 4 2 5 4 18 26 67	4 4 4 3 3 84 89	11 10 10 11 10 10 182 183	1 1 1 1 1 24 22 20	26 24 28 27 28 26 668 732
Obloge Amanda	1917 1918 1919	163 143 127	192 188 175	46 58 50	82 80 76	171 159 168	18 18 19	672 646 615

The figures given in the above table as to number of unions do not necessarily represent separate unions, since the branches of a large union may be affiliated to the local trades councils in the several towns in which they are represented.

Between the trade union and the central organisation of unions may be classed certain State or district councils, organised on trade lines and composed of delegates from separate unions, the interests of the members of which are closely connected by reason of the occupations of their members, such, for example, as delegate councils of bakers, bread carters and mill employees, or of unions connected directly or indirectly with the iron, steel or brass trades, or with the building trades.

9. Particulars of Unions Registered under Commonwealth Conciliation and Arbitration Act, classified according to Industrial Groups, at end of Year, 1919.—Under Part V. of the Commonwealth Conciliation and Arbitration Act any association of not less than 100 employees in any industry may be registered. The following table gives particulars of registered unions at the end of the year 1919. Registered unions include both inter-State associations and associations operating within one State only.

Particulars of	Unions	Registered	under	Commonwealth	Conciliation	and Arbitration
Act,	classifie	d according	g to In	dustrial Groups,	at end of Y	ear 1919.

Industrial Group.	No. of Unlons.	Mem- ber- ship,	Industrial Group.	No. of Unions.	Mem- ber- ship,
I. Wood, Furniture, etc. II. Engineering, Metaj Works, etc. III. Food, Drink, Tobacco, etc. IV. Clothing, Hats, Boots, etc. V. Books, Printing, etc. VI. Other Manufacturing VII. Building. VIII. Mining, Quarries, etc.	3 13 11 5 3 19 6	18.037 44.379 32,796 36,752 7,174 28,238 30,950 †	XI. Shipping, etc. XII. Pastoral, Agricultural, etc. XIII. Domestic, Hotels, etc. XIV. Miscellaneous	3 9 1 3 29	4,095 8,855 42,502 7,812 200,392 462,822

^{*} Under the Arbitration (Public Service) Act an association of less than 100 employees may be registered as an organisation, provided its members comprise at least three-fifths of all persons engaged in that industry in the service.

† Not available for publication separately, included in Group XIV.

The figures given in the above table regarding unions registered under the Commonwealth Act are not comparable with those given in the table in paragraph 7 hereof regarding all inter-State and federated unions. A few federated unions included in the table in paragraph 7 are not registered under the Commonwealth Act, while, on the other hand, a number of purely State organisations registered under the Act are, of course, not included in the table in paragraph 7.

SECTION III.—FLUCTUATIONS IN EMPLOYMENT AND UNEMPLOYMENT.

1. General.—In Section IX of this Report, the method of index numbers is applied to trace variations in rates of wages in the Commonwealth since 1891, while in Sections IV., V., VI., and VII., variations in retail prices and purchasing-power of money, and in wholesale and import and export prices are shewn by a similar method. In order to elucidate further the progress of events, it is desirable to supplement that information, so far as practicable, by furnishing index-numbers which disclose the fluctuations in employment and unemployment.

Employment index-numbers serve not only to throw light upon the figures shewing the course of wages, prices, and purchasing-power of money, inasmuch as they indicate the relative loss of time through lack of employment, but also to furnish a useful measure of the fluctuations of industrial activity regarded as a whole. In this connection, it may be said that while export statistics relate only to the margin of national production which is sent overseas, statistics of employment measure, on the other hand, the relative activity or depression of the whole of the industries to which they relate, including, that is, production for the home market as well as for export.