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# CHAPTER 17

## **PUBLIC HEALTH**

## STATE GOVERNMENT ACTIVITIES

# (Includes activities of the Commonwealth Government in the Northern Territory and the Australian Capital Territory)

## Public health legislation and administration

#### New South Wales

The New South Wales Ministry of Health, which is under the control of the Minister for Health, embraces the Department of Public Health, the Hospitals Commission, and a number of boards, committees and other authorities concerned with health, hospitals and associated services. The *Department of Public Health* undertakes a variety of activities concerned with the prevention of disease and the promotion of the public health of the community. Many of its activities are administered by Medical Officers of Health in the eight health districts into which the State is divided. The principal activities of the Department are described below.

The Bureau of Maternal and Child Health has established pre-natal clinics (for expectant mothers living long distances from obstetric hospitals), baby health centres (where mothers are instructed in the care and management of babies), and paediatric clinics (for pre-school children). It controls the school medical and dental services (see page 555). Assistance with the control of staphylococcal infection and the care of premature babies is given to obstetric hospitals and medical practitioners. Mobile transfusion units for maternity cases have been organized, and a free consultant service is available to medical practitioners who want specialist advice in difficult obstetric cases. A special medical committee investigates every maternal death occurring in the State.

The Division of Occupational Health is concerned with all health problems associated with industry. Some of the more important aspects with which the Division is concerned are the effects of toxic substances in industry and pesticides in agriculture, the suitability of protective devices, ergonomics and radiation hazards. The Division is also concerned with the industrial and residential aspects of noise and air pollution.

Infectious diseases. Many diseases have been proclaimed as infectious diseases, and cases of these diseases must be notified by medical practitioners to the public health authorities. The Division of Tuberculosis co-ordinates measures for the prevention, detection and cure of tuberculosis, regulates the admission of patients to institutions, arranges for the treatment of patients not in institutions, and assesses the medical eligibility of applicants for Commonwealth tuberculosis allowance. The Department has directed the anti-poliomyelitis campaign in New South Wales and is responsible for the distribution of Salk poliomyelitis vaccine. It also administers the Venereal Diseases Act and conducts an examination and treatment clinic for men.

*Psychiatric services.* The Department supervises the care, treatment, and control of persons suffering from mental disorders, and conducts fourteen psychiatric hospitals for those with mental disorders, and a diagnostic centre for mentally retarded children.

Hospital services. The Health Department supervises the operation of private hospitals and rest homes, which must be licensed under the Private Hospitals Act and must comply with regulations as to structure, management and inspection of premises. The Department also maintains four State hospitals and homes, which provide care and treatment for the aged and those chronically ill.

Miscellaneous activities. The Department maintains laboratories which provide diagnostic and analytical services for governmental authorities and private bodies. It administers the pure Food Act (which prescribes standards of quality and purity for food products) and laws relating to sanitation. It also supervises the work of local government authorities relating to public health matters.

The Hospitals Commission supervises the public hospital services, which are organized in terms of the Public Hospitals Act.

The public hospitals and organizations which provide district and bush nursing services and aerial medical services are classified by the Public Hospitals Act into two main groups. One group, termed the *incorporated hospitals*, consists entirely of hospitals incorporated under the Act. The second group, known as *separate institutions*, includes hospitals incorporated under special Acts of Parliament, hospitals conducted under the aegis of religious organizations, and hospitals registered under the Companies Act as non-profit organizations. Most of the incorporated hospitals are managed by a board of directors appointed by the Governor, but the management of the hospital is subject to inspection by the Hospitals Commission. The Commission determines which hospitals are to be subsidized and the amount of subsidy to be paid to each instuttion.

Other State authorities concerned with health, hospital and associated services in New South Wales include the Master in the Protective Jurisdiction of the Supreme Court (who controls and administers the estates of patients in psychiatric hospitals), the Ambulance Transport Service Board (which supervises district ambulance services throughout the State), boards established for the registration of practitioners in certain professions (chiropody, dental, medical, nursing, optometry, optical dispensing, pharmacy and psyhiotherapy), the State Cancer Council (for cancer education and research), and various boards and committees (e.g. the Board of Health, the Poisons Advisory Committee and the Air Pollution Advisory Committee).

#### Victoria

All health, hospital and associated services either administered directly or supported financially by the Government are under the control of the Minister of Health. The Department of Health, set up under the Ministry of Health Act 1943, assists the Minister in carrying out the various duties imposed upon him by a variety of Acts associated with health. The Department includes four main service branches—the General Health Branch, the Maternal and Child Welfare Branch, the Tuberculosis Branch, and the Mental Hygiene Branch.

The General Health Branch which, inter alia, is the administrative branch for the Commission of Public Health, protects or promotes the health of the community in the following ways. The Engineering Division scrutinizes from a public health point of view the plans of all public buildings and provincial sewerage installations and makes periodical inspections. Other activities include prevention of air pollution from industrial sources, prevention of stream pollution, and supervision of abattoirs and cattle sale yards. The Poliomyelitis Division provides a comprehensive orthopaedic, physiotherapy, and respirator service for all eligible patients and carries out rehabilitation in conjunction with the Commonwealth Government. Facilities developed for poliomyelitis are now being used for other neurological disorders. The Division is also concerned with the Salk immunization campaign being undertaken in Victoria. Through the municipalities, immunization against poliomyelitis, diphtheria, smallpox, whooping cough and tetanus is encouraged and supervised. Prevention and control of infectious diseases are functions of this Branch, which also sponsors original research into virus diseases and epidemiological investigations throughout Victoria. The Venereal Diseases Division provides a centrally situated headquarters where the use of modern remedies is effecting a general improvement in the standard of treatment. Standards of quality and purity of foods and drugs are fixed by the Food Standards Committee and are administered and enforced by both departmental and municipal health inspectors. Investigations into occupational hazards to the health of workers, the treatment and incidence of occupational diseases, and research into the effects of toxic substances used in industry are conducted by the Industrial Hygiene Division. The Poisons Control Division is responsible for administering the law relating to poisons and deleterious substances. Legislation provides for extensive control, particularly at the wholesale (manufacturing and import) level. Control is exercised by a system of licences and permits.

Subsidies are granted to municipalities to provide meals for pensioners, to clubs for elderly citizens, and to emergency housekeeper services. Other services operated by the Branch are: registering plumbers and gasfitters; providing free travel to hospital for people with limited incomes; analysing food, drink, water and sewerage effluents; registering cinematograph operators; administering the Cemeteries Acts; and advising industry on health hazards associated with handling radio-active substances.

The Maternal and Child Welfare Branch is concerned with pre-natal hygiene, infant welfare, the development of pre-school services, and the school medical and dental services.

The Tuberculosis Branch is concerned with the prevention of tuberculosis and the treatment and rehabilitation of tubercular patients. It controls the compulsory chest X-ray programme introduced in October 1963.

The Mental Hygiene Branch is controlled by the Mental Health Authority, appointed in 1951, and consists of institutions for in-patient care, out-patients' clinics and other services necessary for a comprehensive community mental health programme. The Victorian hospital system comprises both public and private hospitals. Since their inception in 1846, Victorian public hospitals have maintained a distinctive pattern. Firstly, they are managed by autonomous committees elected by contributors—following closely the practice applying in the United Kingdom prior to the introduction of the National Health Service. Secondly, they have received financial assistance by way of Government subsidies. With rising costs, this has steadily increased in amount and proportion. At present, hospitals in Victoria derive some seventy per cent of their income from Government sources. Thirdly, medical staffing has followed the pattern of honorary service. In recent years this has been supplemented by salaried doctors employed in university teaching and hospital departments.

Patients are broadly separated into two groups according to an income test. Those earning below a determined level of income are eligible for public hospital care at a fee of approximately half the actual cost; medical care is free through the honorary system. Those patients whose incomes are above the level prescribed, are required to pay intermediate or private hospital accommodation charges at higher rates, but only rarely does the charge cover cost; they must, in addition, meet medical fees.

The Hospitals and Charities Commission was established by the 1948 Hospitals and Charities Act as the authority, under the Minister of Health, for the payment of State Government subsidies to public hospitals and other registered charitable organizations. It exercises a close scrutiny of all these organizations, particularly their financial activities. The Commission also has responsibility for co-ordinating hospital and institutional activities throughout the State. In country areas inter-hospital co-operation has led to the development of a regional organization to give specialized services at a reasonable cost. Pathology, radiology, blood banks and various types of therapy are provided from base hospitals to the smaller local hospitals with staff available on a visiting or consultant basis. Equipment is sent to small hospitals as they need it. This system has considerably improved the standard of medical services available in the country areas. The scheme also embraces central laundry and linen service, and engineering service to small hospitals.

The Commission co-operates with universities in developing teaching hospital programmes. Nine general and special teaching hospitals are established. These are affiliated with medical schools of the University of Melbourne and Monash University. Expansion of these teaching facilities is still progressing, with major work currently in progress at all hospitals. Discussions are advanced concerning the establishment of the tenth teaching hospital, which is to be erected on Monash University Campus.

Attention is given to the medical and social care of the aged. Emphasis has been placed upon the development of geriatric units, rehabilitation services, hostels for the aged, day hospitals and supporting domiciliary services.

There are more private than public hospitals in Victoria, but they are smaller in size. Their bed capacity is about thirty per cent of the total hospital accommodation available to the community. The Hospitals and Charities Commission registers these hospitals and ensures that adequate architectural, staffing and nursing standards are maintained. Medical, surgical, midwifery, convalescent and chronic patients are accommodated in various private hospitals.

The Commission's authority covers the ambulance services in Victoria. Here again emphasis has been placed upon the development of regional services in all areas of the State. This has resulted in a scheme developed along lines similar to that operating among hospitals; however, individual ambulance stations have been merged into one regional controlling organization, whereas within the public hospital regional scheme each hospital still maintains its own autonomy. This type of ambulance organization leads to low operating costs and high standards of staff and equipment. A recent development is an air ambulance service which provides an emergency service for all areas of the State, enabling seriously ill patients to be transported to major metropolitan hospitals with minimum delay and inconvenience.

#### Queensland

*The Health Acts* 1937 to 1964' are administered by the Director-General of Health and Medical Services, subject to the Minister for Health. A central staff controls the following divisions.

The Division of Public Health Supervision is controlled by the Deputy Director-General of Health and Medical Services, and comprises separate sections for communicable disease control, environmental sanitation, food and drug control, enthetic (venereal) diseases, hookworm control and Hansen's disease (leprosy) control. Free treatment of venereal diseases is offered at the Department's clinics in Brisbane and at any public hospital. Free immunization against poliomyelitis, diphtheria, whooping cough, tetanus and smallpox is offered by most of the local authorities, and the majority of school children are immunized against diphtheria, whooping cough, tetanus and poliomyelitis.

The Division of Tuberculosis controls a central chest clinic in Brisbane which offers skin tests, X-ray examinations and B.C.G. vaccination of skin negative reactors free of charge. Similar clinics are situated at the Cairns, Rockhampton, Thursday Island, Toowoomba, and Townsville district hospitals. Children in the eighth grade of school are skin tested and given B.C.G. vaccine. The compulsory X-ray examination of all persons over the age of fourteen years is proceeding. The survey of residents of the metropolitan area has been completed, and a second survey of country areas has covered the State north of Maryborough.

The services of the Division of Industrial Medicine are available both to industry and to the trade union movement for the prevention of industrial hazards. The Division is particularly interested in occupational diseases, such as silicosis and lead and other poisoning, and advises on industrial problems such as lighting, ventilation, fatigue, hearing loss and the use of radiation and radio-active isotopes.

The Division of Maternal and Child Welfare offers supervision and advice on the rearing and health of infants and pre-school children at 264 infant welfare centres throughout the State. Outlying centres are visited by air or by special rail car. Homes for in-patient treatment of infants with feeding problems have been established at Brisbane, Toowoomba, Ipswich and Rockhampton.

The Division of School Health Services comprises the Chief Medical Officer, School Health Services, and a staff of doctors, dentists and visiting school nurses. The dental officers inspect school children and carry out essential treatment at schools or in rail dental clinics. Medical examinations are made every one to two years.

In the Division of Mental Health the Director of Psychiatric Services is associated with the planned integration of services. Mentally ill persons requiring special care are admitted to the State's four special hospitals at Brisbane, Toowoomba, Ipswich and Charters Towers. In the metropolitan area of Brisbane out-patient, day hospital and in-patient care is provided by general hospitals and a community-based Psychiatric Clinic. The Brisbane General, Chermside, and Princess Alexandra Hospitals all provide psychiatric services. Regional development of services is based on general hospital services at Townsville, Rockhampton, Toowoomba and Ipswich. Special care for epileptics is provided at a home in Toowoomba.

The Division of Welfare and Guidance has clinics for the diagnosis and management of emotional and behaviour disorders in children in the Greater Brisbane Area. Further clinics are planned for Townsville and Toowoomba. A part-time clinic functions in Toowoomba at present. The Wilson Youth Hospital has been opened for the social and psychiatric rehabilitation of boys convicted in the Children's Court. About forty boys can be accommodated. There is an outpatient section which girls also can attend. A Child Guidance Unit for out-patients, day-hospital patients and thirty in-patients is being constructed in the grounds of the Brisbane Children's Hospital. A similar unit is at present being planned for Townsville.

It is the policy of the Department, through the *Division of Social Work*, to establish social work services, where possible, in all relevant aspects of the health, medical and hospital services. Through these services patients in hospitals and sick, elderly and disabled persons in the community may receive assistance with their personal and social problems. Social work departments have been established in the major hospitals in Brisbane and in four country hospitals, and social workers have been appointed to work in health, psychiatric and child welfare and guidance services. Development of this work is co-ordinated through the Division, and the Adviser in Social Welfare acts as official liaison with other State Government Departments as services relating to social work and family welfare are established.

The Division of Geriatrics controls a geriatric unit established at Princess Alexandra Hospital. The unit consists of two wards with accommodation for 128 in-patients, administration section, day hospital, and physio-therapy and occupational therapy departments.

The Division of Laboratory Services maintains two laboratories—the Laboratory of Microbiology and Pathology and the Government Chemical Laboratory—to ensure the purity of a wide range of foodstuffs and materials. The former also offers a service in clinical pathology to institutions, country hospitals and private doctors, and provides a medico-legal service for the whole State. A diagnostic virus laboratory has been established within the Laboratory of Microbiology and Pathology. The Institute of Forensic Pathology is controlled by the medical staff of the Laboratory of Microbiology and Pathology, and coroners' autopsies are conducted there.

All *public hospitals* in Queensland operate under the district system, which provides for the constitution of hospitals regions and hospitals districts, and a hospitals board for each district. The State is divided into twelve hospitals regions with a base hospital for each region. Each region comprises a number of hospitals districts, the purpose of the regional scheme being to co-ordinate the public hospitals in the region with the base hospital. The administration of the hospital services, including public dental services, in each hospitals district is vested in the hospitals board, which comprises not less than four nor more than eight members appointed by the Governor-in-Council, and one member elected by the component local authorities. During 1963-64 there were sixty hospitals boards controlling 134 public hospitals, nine of which treated

out-patients only. In addition, twenty-four other hospitals, six of which are treated as public hospitals, received aid from the Government, and an institution for the treatment of Hansen's disease in Aboriginals was maintained at Fantome Island near Townsville. Other persons suffering from this disease are treated at an annexe of the Princess Alexandra Hospital, South Brisbane.

## South Australia

The First Health Act in South Australia was passed in 1873. This Act, which was modelled on earlier English legislation, established a Central Board of Health, and a number of town councils were constituted as local boards. Regulations were concerned mainly with improved sanitation and the checking of 'epidemic, endemic and contagious diseases'. Amendments to this Act followed in 1876 and 1884, and a fourth Act, replacing earlier legislation, was passed in 1898. The present Health Act dates from 1935. Administration was continued under the authority of the Central Board of Health until 1949, when the Department of Public Health was formed to co-ordinate the work of the Board and other health activities.

The Department of Public Health embraces the activities of the Central Board of Health, the School Health Branch (including the Deafness Guidance Clinic), the Poliomyelitis Branch, the Food and Drugs Advisory Committee, the Radiological Advisory Committee, the Clean Air Committee, and also the public health aspects of the control of tuberculosis, including the chest clinic and the State X-ray health surveys. The Central Board of Health administers the Health, Food and Drugs, Dangerous Drugs, Noxious Trades, Bakehouse Registration, and Notification of Births Acts. The Board also has responsibilities under the Local Government Act and the Cremation Act. The Health Act and the Food and Drugs Act constitute every municipal or district council a local board of health or local authority for its area, except that in the metropolitan area the Metropolitan County Board (representing all metropolitan corporations) is the local authority under the Food and Drugs Act. The Central Board of Health acts as a supervisory body over all the 143 local boards under the Health Act, the Food and Drugs Act, and the Bakehouse Registration Act. It has concurrent jurisdiction with local boards. Outside the boundaries of local boards the Central Board is the administering authority.

The State Government conducts a chest clinic and a tuberculosis hospital in the metropolitan area. At the chest clinic patients are examined and treated, suspected cases are investigated, and contacts are advised of precautionary measures and periodically re-examined. The Morris Hospital, Northfield, which at 30 June 1964 had eighty-six beds, cares for the tuberculosis patients received from the chest clinic. The Kalyra Sanitorium at Belair is conducted by the James Brown Memorial Trust Inc. for tuberculosis sufferers. At 30 June 1964 there were seventy beds at the Sanitorium.

The Hospitals Department administers three general hospitals in the metropolitan area-Royal Adelaide Hospital, the Queen Elizabeth Hospital, and Morris Hospital (tuberculosis). In the country there are government hospitals at Port Pirie, Mount Gambier, Port Lincoln, Port Augusta, Wallaroo and Barmera. In addition there are fifty other hospitals in country areas conducted by local boards of management, which receive maintenance subsidies from the State Government and come under the general supervision of the Hospitals Department. The Mental Health Services, a division of the Hospitals Department, is responsible for the management of public psychiatric services.

There are several large *private hospitals* in the metropolitan area, including Calvary Hospital, the Memorial Hospital and St. Andrew's Presbyterian Hospital, all of which are run by denominational bodies. Another large institution is the Home for Incurables at Fullarton, which provides accommodation and nursing attention for persons suffering from chronic disease.

#### Western Australia

The central health authority is the *Department of Public Health*, administered by a Commissioner who must be a medical practitioner. The Commissioner is responsible for the administration of several important Statutes, including the Health Act, Radioactive Substances Act, Poisons Act, Clean Air Act, Anatomy Act and Cremation Act.

The Health Act is comprehensive in scope. In the administration of its general sanitary provisions, including the registration of lodging houses, eating houses and offensive trades, local health authorities are subject to the overriding authority of the Commissioner. The Act provides for the construction of sewerage schemes in certain areas and confers on the Commissioner the powers necessary for the registration of private hospitals, the licensing of maternity homes and the supervision of the construction and safety of public buildings. Infectious diseases are notifiable under the Act, and the Commissioner is empowered to isolate infected persons. The Maternal Mortality Committee, which was constituted under the Act, is given statutory power to investigate the circumstances of each maternal death.

In 1965 the Department took over the administration of the Poisons Act from the Pharmaceutical Council. The existing Statute provides for all poisons to be classified in eight schedules closely conforming to the recommendations of the National Health and Medical Research Council.

The Department has several major branches comprising the Public Health Laboratories, the Child Health Services, the School Medical and Dental Services, and the Tuberculosis Control Branch.

A special feature of the Department's administration is the existence of a State Health Council. This Council is non-statutory and comprises representatives of all major groups within the medical profession, including nominees of the Faculty of Medicine of the University of Western Australia. The Council's advice is sought on many matters of professional and public health importance. It has four standing committees—the Hospital Requirements Committee, the Mental Health Committee, the Dental Health Committee and the Maternal and Infant Health Committee.

Government and government-assisted hospitals in Western Australia operate under the Hospitals Act, 1927-1955, which is administered, subject to the direction of the Minister for Health, by the Medical Department. For administrative purposes a hospital under the direct control of the Medical Department is classified as 'departmental' and is financed from State funds. A hospital classified as a 'Board' hospital has its own board of management and is subsidized by the State Government. In all, forty departmental and fifty-three Board hospitals were located throughout the State at 30 June 1965.

In addition to the government hospitals there are a number of *private general and maternity hospitals* which are registered and inspected by the Department of Public Health. The principal private hospitals are those established by religious bodies in the metropolitan area and the main country towns.

All *mental hospitals* in Western Australia are administered by a Director of Mental Health Services responsible to the Minister for Health. In addition to the major mental hospitals there are day hospitals, out-patient clinics and a child guidance clinic. A new Mental Health Act is expected to come into force during 1966.

#### Tasmania

The State Department of Health Services is under the jurisdiction of the Minister for Health, with the Director-General of Health Services as the permanent head. The Headquarters of the Department controls three Divisions, each under a Director, namely, Public Health, Psychiatric Services, and Tuberculosis. Two specialized services are also part of the Department, namely, the State Health Laboratory under the control of the Director of Pathology and the Government Analyst and Chemist Laboratory under the control of the Government Analyst.

Headquarters Division. The responsibilities of this Division of the Department of Health Services include the public hospital services and the licensing of private hospitals and other medical establishments under the Hospital Act 1918; the District Medical Service; Geriatric Services; the School Dental Service; the Tourist and District Nursing Services; legislation concerned with health and allied matters; the Nurses' Registration Board and Dental Mechanics' Registration Board; some specialist medical services; the statistical classification of public hospital morbidity and mortality; the State Drug Advisory Committee; liaison with the Health Departments of other States and the Commonwealth; the Hospital Employees' Award, the Medical Officers' Award, and the Nurses' (Public Hospitals) Award; the control and maintenance of Crown property occupied by various sections of the Department; and the appointment and salaries of staff who are not officers of the Public Service.

The Division of Public Health has responsibility for the preventive medical services of the State. The Director is responsible for the operation of the *Public Health Act* 1957 and the control of medical officers of health and other health officers employed by the Department and by municipalities throughout the State. A major responsibility is public immunization campaigns, conducted through the municipal councils (preparations distributed include the Salk and Sabin anti-poliomyelitis vaccines and the Triple Antigen vaccines against whooping cough, tetanus and diphtheria). The Division is also responsible for the Child Health Service, the School Medical Service, the Mothercraft Home, the Health Education Council, the Nutrition Advisory Service, industrial hygiene, environmental sanitation, pure food and pure drug quality control, public health aspects of the building regulations, infectious diseases control, and the National Fitness service.

The Division of Psychiatric Services controls the major psychiatric rehabilitation hospitals and provides regional clinical psychiatric facilities and the specialists employed, including social workers. Some services operate at the general hospitals, while others, such as the child psychiatric unit and the alcoholic rehabilitation service, are established separately. Day hospital facilities are available, and a clinic is maintained at the Division of Public Health in Hobart. The Mental Health Act 1963 superseded previous legislation and is based on the modern theory that a mental health institution should be a true hospital, where the majority of patients attend voluntarily and where there should be a high turn-over of short-stay patients who are given intensive treatment. Application of this principle has had the effect of reducing the number of patients compulsorily detained from about 75 per cent of the total psychiatric hospital patient population to about 25 per cent. The Division of Tuberculosis is concerned with the prevention of tuberculosis in the State. It administers compulsory mass chest X-ray services throughout the State, four chest clinics and two chest hospitals.

The State Health Laboratory provides certain pathological services to hospitals and doctors and special bacteriological and cytological services in connection with public health and the anti-cancer campaign.

The Government Analyst and Chemist Laboratory is a public laboratory for the chemical analysis of a wide variety of foods, drugs and other substances and undertakes work for Government Departments and the public.

State controlled hospitals, for which the State accepts the major financial responsibility, are controlled either directly or through Hospital Boards each consisting of seven members, of whom five are appointed by the Minister. They include four general hospitals, sixteen district hospitals, twelve district nursing centres with bed accommodation, two mental hospitals, two maternity hospitals, two chest hospitals, and three homes for the aged. Under the 'personal patient' scheme a patient in a State-controlled hospital may have his own doctor, if the latter is an honorary doctor at the hospital, for the payment of an additional fee.

*Private hospitals* are operated by church and other private organizations. There are seven licensed to receive surgical, medical or maternity cases. Nursing homes and rest homes are institutions which do not conform to private hospital specifications with regard to equipment, construction and staffing, as laid down under the Hospitals Act, and treat general cases within limits as specified in the licence. There are thirty-three private institutions concerned with aged people, two for those with incurable or chronic illnesses, two for general convalescence, and two for retarded children.

The Ambulance Commission of Tasmania co-ordinates ambulance services through four Ambulance Boards and is responsible to the Minister for Health for seeing that they operate effectively. The Royal Flying Doctor Service was established in 1960 and operates with the ambulance services to bring remote patients to the Royal Hobart or Launceston General Hospitals.

#### Northern Territory

The Commonwealth Department of Health provides health services in the Northern Territory which include hospital, medical and dental services.

Four general hospitals have been established, and at 31 December 1965 the available accommodation for in-patients was as follows: Darwin Hospital, 316; Alice Springs Hospital, 153; Katherine Hospital, 52; and Tennant Creek Hospital, 35. The treatment of Hansen's disease (leprosy) is carried out at East Arm Settlement. A full range of ancillary services is available at the Darwin hospital, which serves as a base hospital for the Territory. Dental clinics have been set up at Darwin and Alice Springs.

Medical and dental services to outback areas are provided by road and air. The Department of Health has two De Havilland Dove aircraft stationed at Darwin and one at Alice Springs. They are staffed and serviced by Trans-Australia Airlines and are extensively used in ambulance and survey medical work. At Alice Springs medical officers of the Department of Health provide the medical services to the Royal Flying Doctor Service (South Australian base). Public health services are provided, and health inspectors visit all settlements periodically. A section of the Department of Health undertakes continuous investigations into native health.

## Australian Capital Territory

The Public Health Ordinance 1928–1951 places under the control of the Minister for Health matters relating to public health and hygiene in the Australian Capital Territory. In addition to the public health activities normally undertaken by the State Governments, the Commonwealth Department of Health undertakes certain duties which in the States would be the responsibility of local government instrumentalities.

A medical officer of health and a staff of six health inspectors have been appointed to administer the Public Health Ordinance and ancillary regulations. During 1965, 1,037 licences were issued under various public health regulations, and legal action was taken in fourteen cases for offences against these regulations. The inspection staff is responsible for the quarantine inspection of parcels arriving under bond at the Canberra Post Office, and, in addition, the inspection of plants and animals and the disposal of refuse from aircraft in Canberra as the first port of entry into Australia.

In continuation of the campaign to control the incidence of poliomyelitis, the Department of Health in Canberra during 1965 gave 7,507 injections of poliomyelitis vaccine to infants, 1,206 to school children, and 898 to adults.

The Commonwealth Health Laboratory in Canberra provides full clinical laboratory services to the Canberra Community Hospital and to private medical practitioners in the Australian Capital Territory. During 1965 pathological services were performed in connection with chemical and bacterial analyses of water, milk, other foods, and sewage, and tests of 88,152 human specimens were carried out.

The Canberra Community Hospital is administered, subject to the Minister for Health, by a board consisting of five elected members and three members appointed by the Minister. At 30 June 1965 the hospital had accommodation for 454 in-patients.

The Canberra Mothercraft Society, which is subsidized by the Commonwealth Department of Health, administers the Infant Welfare Service in Canberra with a staff of nine triple-certificated nurses. The Queen Elizabeth II Coronation Home for Mothers and Babies, which is under the management of the Society, was opened on 7 January 1963. It is staffed by qualified nursing staff and provides post-natal care for mothers and problem babies. The Home has accommodation for two mothers and nine babies.

The Director of the *Tuberculosis Division* of the Commonwealth Department of Health, in addition to the responsibility of co-ordinating the activities of the States in the national campaign against tuberculosis, is concerned with the prevention, detection, examination and treatment of tuberculosis in the Australian Capital Territory. In 1965 eleven cases of tuberculosis were notified in the Australian Capital Territory.

A district nursing service, administered by the Commonwealth Department of Health, was established in 1950 to provide a home-nursing service for the sick and aged. This service, available at the request of a registered medical practitioner, is provided by fifteen sisters, who in 1965 made 39,989 visits.

The supervision of the hygiene of dairies and piggeries and the control of the Canberra Abattoir is the responsibility of the veterinary service of the Department of Health. The duties of this service also include the prevention and control of disease in stock and advice to district stock owners, with field diagnosis on a herd or flock basis supported by laboratory confirmation.

#### Supervision and care of infant life

Because the health of mothers and infants depends largely on pre-natal attention as well as after-care, government, local government and private organizations provide instruction and treatment for mothers before and after confinement. The health and well-being of mother and child are looked after by infant welfare centres, baby clinics, crèches, etc.

In all States, Acts have been passed with the object of supervising the conditions of infant life and reducing the rate of mortality. (Information regarding infant mortality will be found in the chapter Vital Statistics—see pages 254-8.) Departments control the boarding-out of the wards of the State to suitable persons. Wherever possible the child is boarded out to its mother or to a near female relative. Stringent conditions regulate the adoption, nursing and maintenance of children placed in foster-homes by private persons, while special attention is devoted to the welfare of ex-nuptial children.

Under the provisions of the Social Services Act 1947-1965 maternity allowances are paid to provide financial assistance towards the expenses associated with the birth of children. A sum of \$30 is payable to the mother in respect of each confinement at which a living or viable child is born if the mother has no other children under sixteen years of age. Where there are one or two other children under sixteen, the amount payable is \$32, and where there are three or more other children under sixteen, the amount payable is \$35. Where more than one child is born at a birth, the amount of the allowance is increased by \$10 in respect of each additional child. More detailed information concerning maternity allowances is given in the chapter Welfare Services.

#### Nursing activities

Several State Governments maintain institutions which provide treatment for mothers and children, and, in addition, subsidies are granted to various associations engaged in welfare work.

Infant welfare centres. The following table gives particulars of the activities of infant welfare centres for the year 1965. The figures relate to all centres, whether permanently staffed or on a temporary or part-time basis. Centres may be located at accommodation specially provided for this purpose or at halls, schools, etc.

	N.S.W.	Vic.	Qld (a)	S.A. (a)	W.A.	Tas.	N.T.	A.C.T.	Aust.
Number of centres. Attendances at	424	667	264	268	72	105	16	31	1,847
centres Visits by nurses to	1,079,549	1,383,407	451,951	256,206	231,191	137,276	17,129	42,072	3,598,781
homes	n.a.	176,139	30,631	33,844	26,483	80,058	6,910	4,759	n.a.

INFANT WELFARE CENTRES: STATES AND TERRITORIES, 1965

(a) Year ended 30 June 1965.

Mobile units are used as centres in some States. The numbers of these in 1965 included in the above table were as follows: Victoria, 5; Queensland, 2; South Australia, 4; Western Australia, 4; and Tasmania, 11.

In the last thirty years the number of attendances at the infant welfare centres has quadrupled. The numbers of attendances at five-year intervals since 1930 were as follows: 1930, 919,893; 1935, 1,355,306; 1940, 2,035,299; 1945, 2,927,764; 1950, 3,049,375; 1955, 3,099,233; and 1960, 3,482,383.

Bush Nursing Associations. Treatment for mothers and children is also provided by the Bush Nursing Associations. The number of centres maintained by the Associations in 1965 were: New South Wales, 18; Victoria, 57; Queensland, 5; South Australia, 33; Western Australia, 15; and Tasmania, 24.

## Medical inspection of school children

Medical and dental inspection of school children is carried out in all States, in the Northern Territory and in the Australian Capital Territory. In some States travelling clinics have been established to deal with dental defects.

#### New South Wales

The school medical and dental services in New South Wales are under the control of the State Department of Public Health. The staff of the school medical service in June 1965 included sixty-two medical officers, eleven psychiatrists, ten part-time ear, nose and throat surgeons, an ophthalmologist, seventeen clinical psychologists, eighty-one nurses, sixteen social workers, and twenty-two speech therapists.

The aim of the school medical service is to examine all school children in the State in order to discover any departure from normal health, physical or mental, and to notify the parent or guardian of any need for further investigation or treatment. Annual visits are made to schools in the metropolitan, Newcastle, and Wollongong areas, and in some of the larger country towns. Full examinations are conducted on a child's entry into school. Review examinations, with particular emphasis on vision and hearing, are conducted on pupils in fourth class in primary schools and second and fourth years in secondary schools, and on others who appear to need additional examinations. Medical officers of this service examined 199,166 children in 1965. In other country areas there is a scheme for school children to be examined by local medical practitioners under the supervision of local municipal and shire councils.

The school medical service conducts ten child guidance clinics (nine in the metropolis and one at Newcastle), eight child health centres (seven in the metropolis and one at Newcastle), ten hearing clinics (eight in the metropolis, one at Newcastle and one at Wollongong), and an asthma clinic in Sydney.

In June 1965 the school dental service had a staff of thirty-four dental officers, thirty dental assistants, and six dental nurses. The service is provided by dental clinics established in the grounds of three metropolitan and two country public schools, eighteen mobile clinics in country areas, and three dental teams with the Royal Flying Doctor Service (located at Broken Hill). In 1965, 115,038 school children were examined by the school dental service and 15,718 of these were treated.

## Victoria

School medical services are conducted in close association with the Education Department. All children between the ages of five and fifteen years attending State and registered schools are examined regularly and any disabilities found in the children are brought to the notice of their parents. School nurses, under medical direction, visit the homes and schools. Children suffering from physical and mental disabilities are recommended to attend appropriate schools or classes by the medical officers. Some special training for the handicapped is given. The School Dental Service has an establishment of forty three dental officers and provides dental attention for children in the metropolitan area at three dental centres, and for a number of country districts by means of fifteen mobile units, including six twin-surgery units. It also provides dental services for children's institutions in and around Melbourne and certain provincial centres. The service is now providing dental attention for some 80,000 primary school children.

#### Queensland

During 1964-65 medical officers and nurses examined 106,295 school children; 4,890 children had disabilities of which parents were notified and advised to seek attention. In western Queensland local doctors act as part-time ophthalmic surgeons. Advice is given on school sanitation, communicable diseases in schools, and health education.

During 1964 school dentists gave treatment to 12,065 school children who resided in areas beyond easy reach of hospital dental clinics. The treatment was carried out at four rail dental clinics and with portable equipment at schools. In addition, school children are treated at hospital dental clinics in the larger towns.

#### South Australia

State schools within a radius of sixty miles from Adelaide and at five large country centres are visited annually, and the children are examined while in grades 1, 4 and 7 in the primary schools and in their second and fourth years in secondary schools. Efforts are made to visit the remaining country schools every three years, when all the children are examined. Students who wish to become teachers are examined on appointment as Honours Teaching Scholars while still attending secondary schools, again immediately p.ior to entering the Teachers' College, and finally when they leave the College to take up teaching. Courses of lectures in health education are given to all College students.

During 1965, 80,156 children were examined by medical officers in 234 country and 175 metropolitan schools. Of these, 5,974 required treatment for defective vision, 2,371 for defective hearing, and 12,797 for dental disorders. Dentists using mobile vans examined 5,272 school children in country areas where a private dental service was not readily available; 4,442 children were offered treatment; 3,987 accepted and were treated free of charge. There were 2,584 children examined at the Deafness Guidance Clinic during 1965. Of the 1,483 new patients, 778 were referred to doctors or hospitals for treatment. Educational work was assisted by talks to mothers' clubs and interviews with parents by doctors and dentists, and by home visits and interviews by nurses.

#### Western Australia

The School Medical Service of the State Health Department employs seven full-time medical officers for schools. During 1964 these officers examined 48,441 children (metropolitan 35,382, country 13,059). The 350 schools visited comprised metropolitan, 265 (Government schools 191, non-government schools 74) and country, 85 (government schools 66, non-government schools 19). The School Medical Services provide for the examination of each school child twice during his school career.

During 1964 the fourteen full-time dentists employed by the School Dental Service visited 4 metropolitan schools, 113 country schools, 9 orphanages, and 3 native missions. The number of children examined was 9,669. With the consent of their parents, 6,861 of these were treated. Twelve dental vans were in operation.

#### Tasmania

During 1965 three full-time and nine part-time medical officers examined school children in Government and non-government schools. In addition, two regional medical officers of health also examined school children. Twenty two full-time and five part-time sisters visited homes and schools. Of the 20,310 children examined by medical officers, 7,493 were found to have defects.

The school dental service was re-organized during 1964–65 and placed under the control of the senior medical officer, Department of Health Services. A major dental clinic is now established at Hobart. A clinic at Launceston is staffed by two dental officers, and there are eighteen district dental officers in country areas. School dental work on King and Flinders Islands is performed at Government expense by private practitioners. During 1964–65 there were 11,173 new visits to school dentists and 15,488 repeat visits.

#### Northern Territory

The Schools Medical Officer makes routine physical examinations of all children attending pre-school centres and schools. The only children not so examined by him are those at the Native Welfare Settlement School, i.e. full-blood Aboriginals, who are examined during native health surveys. A special dental service for school and pre-school children is available in Darwin and Alice Springs. School doctors and dentists travel throughout the Territory to carry out diagnosis and treatment.

#### Australian Capital Territory

The Commonwealth Department of Health is responsible for health aspects of child welfare in the Australian Capital Territory. These include the School Medical Service carried out by three medical officers and three trained nurses, and the School Dental Service, staffed by eleven dentists, together with surgery and clinical assistants.

A Child Guidance Clinic has been established to assist children with psychiatric disorders. The clinic assists children of both pre-school and school age, who are referred to the clinic by private doctors, the School Medical Service, social workers, and the Australian Capital Territory Education Clinic.

Medical examinations are carried out at all schools, public and private, within the Territory. The total number of children examined during 1965 was 5,417. The majority of the examinations were of children in the 6, 8, 12, 15 and 17 year age groups, but another large group of children was referred for examination of special conditions. In addition, examination of children attending pre-school centres was made according to the time available, 144 pre-school children being examined.

Defects notified during the year were: 769 eyesight, 65 ear, nose and throat, and 43 miscellaneous; while 184 cases of hearing loss not requiring further treatment were also found. Triple antigen injections, totalling 8,788 in 1965, were given at regular sessions held throughout the year, while 1,206 anti-poliomyelitis injections were given to school children and 7,507 at baby health clinics.

The School Dental Service provides free treatment for children attending infants and primary schools, both public and private, in the Australian Capital Territory. During 1965, 10,005 children were examined in Canberra and Jervis Bay schools. As in previous years, visits were also made to the Cocos (Keeling) Islands and the Wreck Bay Aboriginal settlement. In all, a total of 10,065 children were examined by the School Dental Service. A resident dental officer has been appointed to Norrolk Island.

#### Disposal of dead by cremation

The first crematorium in Australia was opened in South Australia in 1903. At 31 December 1965 there were nineteen crematoria in Australia, situated as follows: New South Wales, 7; Victoria, 4; Queensland, 3; South Australia, 1; Western Australia, 2; Tasmania, 2. A crematorium in the Australian Capital Territory was completed in 1966. There is no crematorium in the Northern Territory. The following table shows the number of cremations and total deaths in each State for each of the years 1961 to 1965.

State or Territory		19	1961		1962		1963		1964		1965	
		Crema- tions	Total deaths	Crema- tions	Total deaths	Crema- tions	Total deaths	Crema- tions	Total deaths	Crema- tions	Total deaths	
New South Wales Victoria . Queensland . South Australia Western Australia Tasmania . Northern Territory Australian Capital Territory .	• • • • •	13,991 7,923 3,998 908 1,576 731 	35,048 24,500 12,756 7,815 5,729 2,789 128 196	15,198 8,425 4,220 1,122 1,640 792 	36,861 25,847 13,182 8,232 5,810 2,870 144 217	15,664 8,782 4,432 1,304 1,900 786 	37,226 26,920 13,275 8,201 5,976 2,818 161 317	16,321 9,832 4,745 1,506 2,003 864 	39,487 27,548 14,523 8,906 6,429 3,174 164 363	16.651 9,857 4,905 1,638 2,010 912 	38,949 28,031 14,114 8,788 6,274 3,043 161 355	
Australia .	•	29,127	88,961	31,397	93,163	32,868	94,894	35,271	100,594	35,973	99,715	

## COMMONWEALTH GOVERNMENT ACTIVITIES

Commonwealth services outlined in this chapter are those provided under the National Health Services or otherwise administered by the Commonwealth Department of Health. For particulars of services administered by the Commonwealth Department of Social Services and of Commonwealth expenditure from the National Welfare Fund on all forms of social and health services see the chapter Welfare Services.

At the time of federation the only health function given to the Commonwealth Government under the Constitution was the power to make laws with respect to quarantine. Following on the passing of the *Quarantine Act* 1908 a branch of the Department of Trade and Customs under the

control of a Director of Quarantine was created on 1 July 1909. The Commonwealth Department of Health was formed in 1921 by the extension and development of the quarantine service, the Director of Quarantine becoming the Director-General of Health. An amendment to the Constitution in 1946 gave the Commonwealth power to make laws with respect to pharmaceutical, hospital and sickness benefits, and medical and dental services. In addition, the Commonwealth Government has used its powers under Section 96 of the Constitution to make grants to the States for health purposes.

## National health benefits

#### Pharmaceutical benefits

A comprehensive range of drugs and medicines is made available to all persons receiving treatment from a medical practitioner registered in Australia. The benefits are supplied by an approved pharmacist upon presentation of a prescription, or by an approved hospital to patients receiving treatment at the hospital. The patient pays the first 50 cents of the cost of a prescription dispensed by an approved pharmacist, but pensioners who are eligible for treatment under the Pensioner Medical Service (see page 562) receive all benefits without any contribution being made. Special arrangements exist to cover prescriptions dispensed at locations outside the normal conditions of supply, e.g. in remote areas. Total Commonwealth expenditure on pharmaceutical benefits in the year 1964–65 was \$82,202,610.

## Hospital and nursing home benefits

The National Health Act 1953–1965 provides for the payment of Commonwealth hospital and nursing home benefits. Commonwealth benefits are payable only in respect of treatment received in approved hospitals and approved nursing homes. For the purposes of the National Health Act premises which provide medical treatment, care and accommodation for sick persons are approved either as hospitals or as nursing homes, depending mainly on their clinical standards and the type of patients accommodated. Usually premises are approved as hospitals if their general standards are substantially equivalent to those of a public hospital and it hospital treatment, as defined in the National Health Act, is provided. Premises are approved as nursing homes where their general standards are similar to those prevailing in benevolent homes, convalescent homes, rest homes or homes for the aged, and if nursing home treatment as defined in the Act is provided.

Patients in approved hospitals. A basic principle of the provision of benefits for patients in approved hospitals is the Commonwealth support of voluntary insurance against the costs involved. Insured patients in approved hospitals receive a Commonwealth hospital benefit of \$2 a day which is paid through the contributors' registered hospital benefits organizations. Total payments by contributors to organizations range from 10 cents to 40 cents a week for single persons and from 20 cents to 80 cents a week for families. Examples of contributions and benefits payable, including Commonwealth benefits of \$2 a day, are:

Weekly cont	ributions	Total benefits				
Single person	Family	Daily	Weekly			
с	С	\$	\$			
10	20	4.40	30.80			
15	30	5.60	39.20			
20	40	6.80	47.60			
25	50	8.00	56.00			
40	80	11.60	81.20			

A contribution of 50 cents a week covers a family for benefits at least equal to the public ward charge in any State. Contributions are allowable deductions for income tax purposes.

During the waiting period of two months after joining an organization the Commonwealth benefit is payable at the rate of 80 cents a day, unless the organization pays fund benefits, in which case Commonwealth benefit is payable at the higher rate of \$2 a day. While a member is in arrears with his contributions and fund benefits are not payable, the Commonwealth benefit is payable at the rate of 80 cents a day unless the member was in receipt of unemployment or sickness benefits under the Social Services Act 1947-1965.

Contributors who would have been excluded from fund benefits because of organizations' rules covering pre-existing ailments, chronic illnesses or maximum benefits are assured of hospital fund benefits by the provisions of the special account plan. The hospital fund benefit usually payable in such cases is \$1.60 a day and is paid either from special account, guaranteed by the Commonwealth, or from the ordinary account of the organization. One condition of payment is that the treatment in respect of which the fund benefit was paid was given in an approved hospital, although fund benefit is paid in certain circumstances in respect of treatment given in approved nursing homes. If the payments from the special account exceed contributions credited to the account, the amount of deficit is reimbursed by the Commonwealth.

A person who joins a registered hospital benefits organization within eight weeks of being discharged from an approved nursing home is entitled to immediate Commonwealth benefit of \$2 per day and to fund benefits without having to serve a waiting period. If a qualified patient in an approved hospital is not insured (i.e. not a member of a hospital benefits organization), a Commonwealth benefit of 80 cents a day is deducted from his account by the hospital. The Commonwealth subsequently reimburses the hospital. Under arrangements made under the National Health Act pensioners who are enrolled in the Pensioner Medical Service and are treated in public wards of public hospitals are entitled (with a few exceptions) to free public ward treatment. For this the Commonwealth pays the hospitals a benefit of \$3.60 a day for each pensioner.

Patients in approved nursing homes. The Commonwealth nursing home benefit of 2 a day is payable to all qualified patients in approved nursing homes whether the patients are insured or not. This benefit is deducted from the patient's account and subsequently paid by the Commonwealth to the nursing home. If no charge is made by the nursing home, the Commonwealth nursing home benefit of 2 a day is still payable to the nursing home in respect of qualified patients.

There is no need for patients in approved nursing homes to be insured with a registered hospital benefits organization. Fund benefits are generally not payable. However, the National Health Act provides that where an insured special account patient is treated in an approved nursing home for an acute illness or condition and is given treatment equivalent to that which he would have received in an approved hospital, approval may be given to the payment of special account fund benefits.

Australians overseas. Australian residents who receive hospital treatment in recognized hospitals in oversea countries, while temporarily absent from Australia, are eligible to receive the Commonwealth and fund benefits to which they are entitled.

Expenditure on hospital and nursing home benefits. The following table shows the amount of Commonwealth hospital and nursing home benefits paid during 1964-65. This does not include expenditure on mental hospitals (see page 560).

## COMMONWEALTH HOSPITAL AND NURSING HOME BENEFITS PAID STATES AND TERRITORIES, 1964-65

(\$'000)

Type of patient	N.S.W.	Vic.	Qld	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aust.
Uninsured patients (80c) . Insured patients (\$2)(a) . Pensioner patients (\$3.60) . Nursing home patients (\$2) .	745 8,198 5,249 8,044	456 4,647 2,750 4,500	960 2,230 2,587 3,076	122 1,921 1,099 1,778	151 1,569 1,349 1,734	50 655 420 664	15 (b) 102	116 (b) 28	2,614 19,221 13,585 19,796
Total	22,236	12,353	8,853	4,920	4,803	1,789	117	144	55,216

(a) Does not include payments of \$3,576,182 towards special accounts deficits in 1964-65. (b) Members who live in the Northern Territory or the Australian Capital Territory, or who are abroad, receive their Commonwealth benefit and fund benefit through membership of an organization registered in one of the States and payments to them are included in the respective States.

Registered hospital benefits organizations. The following table shows the number of registered hospital benefits organizations, the membership at 30 June 1965, and fund benefits paid during 1964-65. As many persons contribute on behalf of both themselves and their dependants, the total number of persons covered by hospital benefit schemes is considerably higher than the number of members.

## HOSPITAL BENEFITS: ORGANIZATIONS AND FUND BENEFITS, STATES, 1964-65

	N.S.W.	Vic.	Qld	S.A.	W.A.	Tas.	Aust.(a)
Registered organizations at 30 June 1965(b) Membership at 30 June 1965 . Fund benefits paid \$'000	32 1,327,196 24,778	(c) 44 1,006,780 10,049	3 308,928 3,954	13 382,309 5,328	9 267,694 3,856	10 114,472 1,854	111 3,407,379 49,819

(a) Members who live in the Northern Territory or the Australian Capital Territory, or who are abroad, receive their Commonwealth benefit and fund benefit through membership of an organization registered in one of the States and payments to them are included in the respective States. (b) Interstate branches are not included. (c) Includes eighteen Bush Nursing Hospitals.

#### Mental hospitals

In 1946, when Commonwealth hospital benefits were introduced for patients in public hospitals, no provision was made for patients in mental hospitals. To help meet the cost of maintaining patients in mental hospitals the Commonwealth Parliament passed the *Mental Institutions Benefits Act* 1948. This Act ratified agreements with the States, whereunder it was provided that the States would cease making charges for the maintenance of mental patients and that the Commonwealth would pay the States a benefit based on the amount which had been collected by the States from the relatives of patients in mental hospitals by way of charges for maintenance.

These agreements operated for five years and terminated in the latter half of 1954. The amount contributed by the Commonwealth during the operation of the agreements was approximately one shilling (ten cents) a day for each patient. When the agreements terminated, Dr. Alan Stoller, of the Victorian Mental Hygiene Authority, was commissioned to undertake a survey of mental health facilities and needs in Australia. His report, issued in May 1955, stated that serious overcrowding existed in the majority of mental hospitals in Australia. The provision of more beds was the most urgent need, but other accommodation and rehabilitation facilities were also required.

Following the report, the Commonwealth made an offer of \$20 million to the States as part of a capital expenditure programme of \$60 million on increasing and improving patient accommodation. All States accepted the Commonwealth offer. By 1963 more than three-quarters of the total grant under the *States Grants (Mental Institutions) Act* 1955 had been distributed, and the Commonwealth Government announced in November 1963 its intention of continuing assistance to the States towards capital costs on a similar basis, but without overall limit, for a period of three years. In May 1964 the *States Grants (Mental Health Institutions) Act* 1964 was passed to implement that policy. This Act provided for the continuation of Commonwealth aid of \$1.00 for every \$2.00 of capital expenditure by the States on mental health facilities. The new Act makes no provision limiting the size of the grant and the assistance is limited to the three-year period concluding on 30 June 1967. The following table sets out the amounts which have been paid to the State Governments by the Commonwealth Government from 1955-56 to 1964-65.

EXPENDITURE ON MENTAL	HOSPITALS BY THE COMMONWEA	LTH
GOVERNMENT:	STATES, 1955–56 TO 1964–65	

Ye	ar		N.S.W.	Vic.	Qlđ	S.A.	W.A.	Tas.	Aust.
1955-56			418	891	133	24	20	60	1,546
1956-57			767	1,054	176	257	104	138	2,496
1957-58			648	1,091	228	304	58	183	2,513
1958-59		.	394	1,239	237	245	34	92	2,241
1959-60			718	1,036	149	184	74	134	2,295
1960-61		.	866	168	195	91	31	104	1,454
1961-62			1,297		141	56	154	••	1,648
1962-63		.	1,295	••	75	104	116	••	1,590
1963-64			982		108	173	332		1,595
1964-65(a	).		659	711	225	265	447	197	2,504
Total	,1955 964–6		8,044	6,191	1,668	1,703	1,369	907	19,882

(\$'000)

(a) Expenditure for 1964-65 includes final grants, totalling \$406,454, made under the 1955 Act as follows: New South Wales, \$274,938; Queensland, \$21,210; and South Australia, \$110,306.

There are no mental hospitals in the Northern Territory or in the Australian Capital Territory.

#### Medical benefits

A medical benefits scheme has operated since July 1953, being authorized firstly by the National Health (Medical Benefits) Regulations and then by the National Health Act 1953–1965. The basic principle of the scheme is Commonwealth support of voluntary insurance towards meeting the costs of medical attention. The benefits provided by the Commonwealth are paid either on a fee-for-service basis in respect of the items set out in the schedule to the National Health Act or in the form of a subsidy not exceeding half of the payments made to doctors by registered organizations under contract arrangements.

Commonwealth fee-for-service benefits are paid in accordance with the list of benefits set out in the Schedule to the *National Health Act* 1953-1965. The present Schedule came into force on 1 June 1964, and the increased benefits are reflected in Commonwealth expenditure for 1964-65.

In order to qualify for a Commonwealth benefit a person is required to be insured with a registered medical benefit organization. The organization pays the Commonwealth benefit to the contributor, usually at the time it pays its own benefit. Reimbursement of the Commonwealth benefit is subsequently made to the organization by the Commonwealth.

Commonwealth benefits ranging from 80 cents for ordinary general practitioner visits to \$60 for major operations are payable to members of registered medical benefit organizations. The fund benefit payable varies according to the weekly contributions paid by the member and the particular medical service. Examples of the range of benefits are as follows.

Ту	pe of s	ervice		Combined Commonwealth ar fund benefits(a)				
					\$			
Certain major operat	ions			••	150.00			
Appendix operation		·	••	••	45.00			
Midwifery			• •	۰.	33.75			
Tonsils—								
Under 12 years					15.75			
12 years and over	• •	••	••	••	22.50			
Surgery consultation-	-gene	ral practiti	oner	fro	m \$1.60 to \$2.00			

(a) The total benefit varies according to the weekly contribution rate. The most common contribution rates are 20 cents a week for single persons and 40 cents a week for a family.

Note. From I April 1965 the majority of medical benefit organizations introduced new tables of fund benefit based on the present Commonwealth Schedule. The general effect of these new tables will be an increase in the fund benefits paid by the organizations to their contributors.

Provision is made for the payment of fund benefit from special account for claims lodged by contributors who have reached maximum benefits or who make claims in respect of preexisting ailments. The medical special accounts are operated along the same principles as the hospital special accounts (see pages 558-9) and the special account fund benefit paid usually matches the Commonwealth benefit for the particular service.

Australians overseas. Australian residents temporarily absent from Australia who receive medical attention by registered medical practitioners in the country they are visiting are entitled, if insured, to the Commonwealth benefit and the medical fund benefit to which they would be entitled if the service were rendered in Australia.

Expenditure on medical benefits. The following table shows the number of registered medical benefit organizations, their membership, the number of medical services rendered to members and their dependants, and payments of Commonwealth benefits and medical fund benefits to members of registered organizations. As many persons contribute on behalf of both themselves and their dependants, the total number of persons covered by medical benefit schemes is considerably higher than the number of contributors.

	N.S.W.	Vic.	Qld	S.A.	W.A.	Tas.	Aust.(a)
Registered organizations(b) No. Members No. Medical services No. Commonwealth benefit(c) \$'000 Fund benefit . \$'000	28 1,280,329 10,349,114 13,772 15,961	6,977,006	2,993,110 3,747	2,911,261 4,230	2,121,063 3,001	770,725 995	

MEDICAL BENEFITS: SUMMARY,	STATES.	1964-65
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(a) Members who live in the Northern Territory or the Australian Capital Territory, or who are abroad, receive their Commonwealth benefit and fund benefit through membership of an organization registered in one of the States. (b) Interstate branches are not included. (c) Does not include payments of \$681,922 towards special accounts deficits.

#### Pensioner Medical Service

The Pensioner Medical Service, which commenced on 21 February 1951, was introduced under the authority of the National Health (Medical Services to Pensioners) Regulations made under the provisions of the National Health Services Act 1948-1949. The service has been continued under the provisions of the National Health Act 1953-1965. The service provided to eligible pensioners consists of medicine provided free of charge and a medical service of a general practitioner nature such as that ordinarily rendered by a general medical practitioner in his surgery or at the patient's home. Specialist services are not provided. Patients may be charged a small fee by doctors for travelling and attendance outside normal surgery or visiting hours. Doctors participating in the scheme are paid on a fee-for-service basis by the Commonwealth Government.

From 1 November 1955 to 1 January 1966 persons eligible to receive the benefits of the service were those who satisfied a means test and received an age, invalid or widow's pension under the *Social Services Act* 1947–1964, or a service pension under the *Repatriation Act* 1920–1964, or a tuberculosis allowance under the *Tuberculosis Act* 1948, and dependants of persons eligible for the service. Since 1 January 1966 all those pensioners and their dependants who qualify under the current means tests are eligible for the benefits of the Pensioner Medical Service. The means test determining eligibility for a full or part pension or a tuberculosis allowance.

At 30 June 1965 the total number of pensioners and dependants enrolled in the Pensioner Medical Service was 849,074, while the number of doctors participating in the scheme at that date was 5,896. As a result of the relaxation of the Pensioner Medical Service means test, which became effective as from 1 January 1966, an additional 137,000 pensioners and dependants have been admitted to the Service. During 1964-65 doctors in the scheme provided 7,247,891 services visits and surgery consultations—for persons enrolled in the scheme. For these services they were paid \$9,320,404. The average number of services rendered by doctors to each enrolled person was 8.5.

#### Anti-tuberculosis campaign

The main provisions of the *Tuberculosis Act* 1948 are as follows: (a) Section 5 authorizes the Commonwealth to enter into an arrangement with the States for a national campaign against tuberculosis; (b) Section 6 empowers the Commonwealth to take over or provide specified facilities for the diagnosis, treatment and control of tuberculosis; (c) Section 8 provides for the setting up of an advisory council to advise the Commonwealth Minister for Health on matters relating to the national campaign; and (d) Section 9 authorizes the Commonwealth to pay allowances to sufferers from tuberculosis and to their dependants.

Under an arrangement with the Commonwealth Government, each State conducts a campaign against tuberculosis. The Commonwealth Government reimburses the State for all approved capital expenditure in relation to tuberculosis, and for net maintenance expenditure to the extent that it exceeds net maintenance expenditure for the year 1947–48. Thus the States carry out the physical or field work of the national campaign and the Commonwealth acts in an advisory, co-ordinating and financial capacity. For this reason the Commonwealth has not found it necessary to make much use of its powers under Section 6 of the Tuberculosis Act. An advisory council, known as the National Tuberculosis Advisory Council, has been set up. There are twelve members, the chairman being the Commonwealth Director-General of Health.

To help reduce the spread of infection the Commonwealth Government pays allowances to persons suffering from infectious tuberculosis, so that they may give up work and undergo treatment. These allowances have been in operation since 13 July 1950. The rates now payable are: married sufferer with a dependent wife, \$25.25 a week; sufferer without a spouse but with a dependent child or children, \$16.00 a week; dependent child or children under sixteen years of age and full-time student children from sixteen to 21 years, \$1.50 a week for each dependent child (additional to child endowment); sufferer without dependants, \$15.25 a week (reducible to \$12.00 a week if a person is maintained free of charge in an institution).

There is a means test on income but not on property. The allowance is reduced by the amount by which a person's income from sources other than his allowance exceeds, in the case of a married person, \$14 a week, and in the case of a person without a dependent wife, \$7 a week.

New tuberculosis cases notified. The following table gives particulars of the number of new cases of tuberculosis notified in Australia for 1965.

## NATIONAL HEALTH BENEFITS

State or Territory	0-14	15-34	35-54	55 and over	Not stated	Total
New South Wales	49	160	374	439	5	1,027
Victoria	62	151	283	294		790
Oucensland	11	82	243	300	3	639
South Australia	7	33	65	50	1	156
Western Australia	6	21	56	65		148
Tasmania	5	9	32	25		71
Northern Territory	15	15	20	11		61
Australian Capital Territory	1	3	6	1	••	11
Australia	156	474	1,079	1,185	9	2,903

#### TUBERCULOSIS: NEW CASES NOTIFIED(a), STATES AND TERRITORIES, 1965

(a) Figures supplied by the Director of Tuberculosis in each State.

Commonwealth expenditure. Expenditure by the Commonwealth Government during 1964-65 on its anti-tuberculosis campaign is set out in the following table. The figures for maintenance differ from those in the table shown in the chapter Welfare Services because they include administrative costs, which are not a charge on the National Welfare Fund.

## COMMONWEALTH EXPENDITURE ON ANTI-TUBERCULOSIS CAMPAIGN STATES AND TERRITORIES, 1964-65

(\$'000)

State or Territory			Allowances		Maintenance (a)	Capital	Total	
New South Wales			(b)	526	3,700	135	4,361	
Victoria				297	2,775	308	3,380	
Queensland .			1	362	2,042	223	2,627	
South Australia			(c)	117	666	13	796	
Western Australia				80	773	11	864	
Tasmania .				76	380	6	462	
Australian Capital Te	rrito	ry		(d)	17		17	
Australia .				1,458	10,354	696	12,508	

(a) Includes \$208,242 for administrative costs, (b) Includes Australian Capital Territory. (c) Includes Northern Territory. (d) Included with New South Wales.

The following table sets out expenditure by the Commonwealth Government on its antituberculosis campaign during the years 1960-61 to 1964-65.

## COMMONWEALTH EXPENDITURE ON ANTI-TUBERCULOSIS CAMPAIGN: AUSTRALIA, 1960-61 TO 1964-65

(\$'000)

Year	 Allowances	Maintenance (a)	Capital	Total
196061	1,893	8,518	821	11,232
1961-62	1,746	8,838	773	11,357
1962-63	1,607	9,942	984	12,533
196364	1,593	10.679	598	12.871
1964-65	1,458	10,354	696	12,508

(a) Includes administrative costs.

## Anti-poliomyelitis campaign

Information concerning the initial production by the Commonwealth Government of anti-poliomyelitis vaccine in Australia in 1955, and of the testing procedures which were carried out, is contained in Year Book No. 49 and earlier issues.

Distribution of the Salk poliomyelitis vaccine, which was supplied free of charge to the States, began in July 1956. The States were responsible for the organization and running of their own campaigns and for the distribution of the vaccine in accordance with priority groups established by the National Health and Medical Research Council. Up to 1958 priority was given to children in the 0-14 age group, expectant mothers, and persons subjected to special risk. During 1958 this priority was extended to persons in the 15-44 age group. No child can be vaccinated without the consent of a parent or guardian.

Vaccination against poliomyelitis takes the form of four injections of the vaccine. The second injection is given approximately four weeks after the first the third injection is given not less than thirty-two weeks after the first, and the fourth injection a minimum of one year after the third dose. Where the incidence of the disease in certain areas approaches epidemic proportions, special efforts have been made to vaccinate as soon as possible all persons in the area who give their consent.

One million doses of each of the three types of monovalent Sabin vaccine were imported by the Commonwealth in October 1962, for use in a possible emergency. The decision whether to use the Sabin vaccine rests with the individual State Health Authorities, who have now agreed that routine use of the vaccine is also a matter for the individual States.

Following the success of a pilot scheme in 1964, the Tasmanian Government conducted a full scale Sabin vaccination programme in the latter months of 1965. In this campaign the oral vaccine was made available to all, irrespective of previous vaccination status.

It is difficult to give a completely accurate estimate of the vaccination coverage for the whole of Australia because methods of recording vaccination data differ from State to State. The proportion of children who had received three injections by twelve months of age is considered to be very small; by the recommended dosage schedule the third injection is given at fourteen months or later. From figures available in 1964 more than 60 per cent of children from fifteen months to four years have received three injections. In the age group five to fourteen years, 90 per cent have had three injections, as also have the fifteen to nineteen year olds. Only 40 per cent of persons twenty to forty-five years old have received three or more injections.

Australia-wide information is not available regarding the proportion of the population which has now received a fourth injection, but if information from South Australia can be taken as a guide, it would appear that approximately 16 per cent of those persons who have already received three injections have also received a fourth dose.

New cases of poliomyelitis notified. The numbers of new cases of poliomyelitis notified, and confirmed by the Poliomyelitis Sub-committee of the National Health and Medical Research Council, are shown for each State for each year from 1961 to 1965 in the following table.

Year	N.S.W.	Vic.	Qld	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aust.
1961 . 1962 . 1963 . 1964 .	201 178 3 1	50 22 19 6	141 38 1	44 17 8 	2 4 5	11 	1 1 	··· ··· ··	450 260 36 7
1965 .	3		••			1			4

POLIOMYELITIS: NEW CASES NOTIFIED, STATES AND TERRITORIES, 1961 TO 1965

## Free milk for school children scheme

The States Grants (Milk for School Children) Act 1950 was passed with the object of improving the diet of school children by the addition of a small quantity of milk each day. All children under the age of thirteen years attending government or non-government primary schools, including nursery schools, kindergartens, crèches and missions for Aboriginals, are eligible to receive free milk. The cost of the milk and half the capital or incidental costs, including administrative expenses of the scheme, are reimbursed by the Commonwealth to the States. All States now participate in the scheme. At 30 June 1965 approximately 1,678,000 children were entitled to receive free milk under this scheme. Expenditure by the Commonwealth Government during the years 1960-61 to 1964-65 was as follows.

Year	N.S.W.	Vic.	QIđ	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aust.
1960-61 .	2,559	2,040	1,036	564	451	400	44	48	7,142
1961-62 .	2,659	2,072	1,130	665	529	351	47	55	7,507
1962-63 .	2,636	1,901	1,146	714	586	384	53	60	7.480
1963-64 .	2,663	2,186	1,120	708	618	399	50	55	7.799
1964-65 .	2,881	2,069	1,215	760	640	389	72	60	8,085

## COMMONWEALTH EXPENDITURE ON MILK FOR SCHOOL CHILDREN SCHEME STATES AND TERRITORIES, 1960–61 TO 1964–65

(\$'000)

The figures in the foregoing table differ slightly from those in the table shown in the chapter Welfare Services, as they include capital and administrative costs. Figures in the latter table represent only expenditure which is a charge on the National Welfare Fund (i.e. the cost of the milk).

## Commonwealth organizations concerned with health

## National Health and Medical Research Council

In 1926 the Commonwealth Government established a Federal Health Council, in accordance with a recommendation of the Royal Commission on Health (1925), 'for the purpose of securing closer co-operation between the Commonwealth and State Health Authorities'. In 1936 the Commonwealth Government decided to create a body with wider functions and representation, and the National Health and Medical Research Council was established with the following functions: to advise Commonwealth and State Governments on all matters of public health legislation and administration, on matters concerning the health of the public and on medical research; to advise the Commonwealth Government on the expenditure of money specifically appropriated to be spent on the advice of this Council; to advise the Commonwealth Government on the expenditure of money on medical research and on projects of medical research generally; and to advise Commonwealth and State Governments on the merits of reputed cures or methods of treatment which are from time to time brought forward for recognition.

The Council consists of the Commonwealth Director-General of Health (as chairman), two other officers of the Commonwealth Department of Health, the official head of each State Health Department, the Director of Public Health for Papua and New Guinea, a representative of the Commonwealth Serum Laboratories Commission, and ten other members, one each being nominated by the Australian Medical Association, the Australian Dental Association, the Australian Paediatric Association, the Australian College of General Practitioners, the Royal Australasian College of Physicians, the Royal Australasian College of Surgeons, the Australian Regional Council of the Royal College of Obstetricians and Gynaecologists, the College of Pathologists of Australia, the College of Radiologists of Australasia, and the Australian universities having medical schools. An eminent layman and laywoman, appointed by the Commonwealth Minister for Health, also serve on the Council.

The Council has established three advisory committees—the Medical Research Advisory Committee, the Medicine Advisory Committee, and the Public Health Advisory Committee—to provide advice in each specialized field. It has also established other committees to consider specialized subjects such as antibiotics, dental health, food standards, maternal and child health, nursing, nutrition, occupational health, and veterinary public health.

The first session of the National Health and Medical Research Council was held at Hobart in February 1937. The sixtieth session was held at Canberra in October 1965.

Under the Medical Research Endowment Act 1937 the Commonwealth Government has made an annual appropriation of funds to assist: (a) departments of the Commonwealth or of a State engaged in medical research; (b) universities for the purpose of medical research; (c) institutions and persons engaged in medical research; and (d) in the training of persons in medical research. For 1964-65 this appropriation was \$826,000 and for 1965-66, \$878,000.

#### National Biological Standards Laboratory

The Therapeutic Substances Act 1953-1959 provides the Commonwealth with powers to ensure that therapeutic substances used for the prevention, diagnosis and treatment of disease in man and animals are safe, pure and potent. The Director-General of Health is authorized under this Act to set up laboratories to test such substances. In 1958 the first steps were taken to establish an Australian National Biological Standards Laboratory in Canberra. The Laboratory is divided into two main divisions, a Biological Division and a Pharmaceutical Division. The Biological Division consists of the Bacterial Products Laboratory, the Viral Products Laboratory, an Endocrine Products Laboratory, and an Antibiotic Products Laboratory. The Pharmaceutical Division consists of an Analytical Chemistry Laboratory and a Pharmacology Laboratory.

Samples of therapeutic agents available in Australia are taken and tested for compliance with legal standards. A major function of the laboratories is the establishment of such standards where none at present exist or present standards are unsatisfactory. The laboratories receive international reference standards of biological substances from stocks maintained by the World Health Organization, and will on request issue Australian reference standards which have been assayed against international standards.

#### **Commonwealth Serum Laboratories**

The laboratories were established in 1916 under the administration of the Department of Trade and Customs and from 1921 to 1961 were operated under the Department of Health. Control of the laboratories passed to the Commonwealth Serum Laboratories Commission on 2 November 1961.

The laboratories' basic function is to ensure the supply of essential biological products in accordance with national health needs. This includes production and supply of essential biological products; research and development relating to biological products and allied fields; and the maintenance of potential production capacity for use in emergencies.

Since their foundation the laboratories have greatly extended in size and scope. They now produce some 450 regular products and many special products for use in the diagnosis, prevention and treatment of human and animal diseases. Professional, technical and other staff total over 900.

Products comprise a full range of human bacterial and virus vaccines, veterinary bacterial and virus vaccines, serum products such as blood fractions, a wide variety of antibacterial and antitoxic sera, antivenenes, penicillin, endocrines, including insulin, A.C.T.H., pituitary and thyroid extracts, allergy testing materials and desensitizing preparations, culture media, and diagnostic agents for clinical and laboratory work. More recently, tissue culture materials have been prepared and supplied to virus research workers throughout Australia.

Continual research is conducted into the relevant aspects of microbiology, immunology and related fields. As the growth of medical and scientific knowledge in Australia and overseas reveals new methods of diagnosis, prevention and treatment of diseases, this information is applied to the preparation of new biological products at the laboratories.

Facilities are maintained for investigations into public health matters which are inconvenient or impracticable to handle at the Commonwealth Health Laboratories or the School of Public Health and Tropical Medicine. The laboratories serve as a national centre for the maintenance in Australia of the international standards of the Permanent Commission on Biological Standards (World Health Organization). They act as a regional reference centre for WHO in collating reports of the prevalence of certain infectious diseases and provide facilities for the identification of these diseases. Veterinary biological products produced at the laboratories have given the lead to other producers in Australia, resulting in the diminution of the incidence of a number of serious infectious stock diseases.

## **Commonwealth Health Laboratories**

Health laboratories of which there are fifteen, are situated in the following towns: Albury, Alice Springs, Bendigo, Cairns, Canberra, Darwin, Hobart, Kalgoorlie, Launceston, Lismore, Port Pirie, Rockhampton, Tamworth, Toowoomba and Townsville. They were established as an essential part of the quarantine system but were also to undertake research into local health problems and to provide doctors of each district with up-to-date facilities for laboratory investigation and diagnosis. It was realized that co-operation between the general practitioner, with his clinical observations and knowledge of the environment of disease on the one hand, and the staff of a well-equipped laboratory on the other, is essential to the investigation and control of disease.

From this standpoint the laboratories have proved their value in the determination of leptospirosis and endemic typhus in North Queensland, in the investigation of special local problems in Darwin, of undulant fever throughout Australia, of silicosis and tuberculosis at Kalgoorlie, and of plumbism at Port Pirie. In these investigations close co-operation exists with State and local health and hospital services, especially in Queensland where collaboration has yielded exceptionally valuable results in differentiating the groups of fevers previously unclassified in that State. In this investigational work, as well as in more routine activities, the laboratories have at their disposal the full resources and technical and specialist facilities available at the Commonwealth Serum Laboratories and the School of Public Health and Tropical Medicine, Sydney.

The laboratories are unique in that, with the exception of the use of X-rays, they cover all the fields of diagnostic requirements, namely, pathology, public health, haematology, parasitology, mycology, bacteriology, biochemistry, and blood group serology.

#### **Commonwealth Acoustic Laboratories**

Sponsored by the National Health and Medical Research Council, the Acoustic Research Laboratory, Sydney, investigated inter-communication difficulties and noise problems in aircraft and tanks (1942-46). It then investigated the problem of congenital deafness in children resulting from maternal rubella. The Department of Health took over the laboratory in January 1947, and subsequently established branch laboratories in all other State capitals.

The Acoustic Laboratories Act 1948 gave the Minister for Health power to establish, maintain and operate, within the Commonwealth, acoustic laboratories for scientific investigations, including tests in respect of hearing aids and their application to the needs of individuals, and in respect of problems associated with noise as it affects individuals. Scientific investigations are carried out in the Central Laboratories in Sydney by specialized scientific groups in psychology and audiology, acoustics and electroacoustics, medical ultrasonics and psychoacoustics. The results of this research are published in scientific literature and Commonwealth Acoustic Laboratories reports. In 1949 the Government approved the provision and maintenance of hearing aids, without charge, to deaf school and pre-school children. This service has since been extended to those whose hearing loss is discovered after leaving school, but who are still under twenty-one years. Since May 1964 the cost of hearing aids has been met from the National Welfare Fund. The laboratories' functions also include: provision and maintenance of hearing aids on behalf of the Repatriation and other Commonwealth Departments; assistance to the State Education Departments in measuring deafness by providing and maintaining portable audiometers: testing hearing of civil aviation aircrew as required by international agreement; and the making of independent tests on behalf of State and other authorities. The Central Laboratories located in Sydney are responsible for staff training, production of equipment, calibration of hearing-aids and audiometers, and the technical administration of branch laboratories.

## Commonwealth X-ray and Radium Laboratory

In 1928 the Commonwealth Government purchased ten grammes of radium for use in medical treatment and research in Australia. The use of this radium was to be co-ordinated by the Department of Health, and in 1929 the Department established the Commonwealth Radium Laboratory to act as custodian of the radium and to ensure its equitable distribution and efficient use. The radium is distributed on loan to treatment centres throughout Australia. Under the terms of these loans, treatment at well-equipped clinics is available to all persons requiring it, irrespective of their ability to pay. Portions of the original stock of radium have been remounted from time to time, reflecting changes in techniques of treatment.

In 1935 the work of the laboratory was extended to include physical aspects of X-ray therapy, and the name of the laboratory was changed at that time to its present form. Since 1939 its functions have included investigations of the physical aspects of the diagnostic use of X-rays with particular emphasis on miniature radiography and high-kilovoltage techniques. In 1946 the laboratory imported the first artifically-produced radioactive isotopes used in Australia and established a system for the procurement and distribution of these substances.

A radiochemical laboratory and associated facilities were set up in the laboratory to permit the assay of radioactive materials present in minute amounts in the environment—in air, water, soil, and foods such as milk, grain and vegetables. A programme of monitoring the fall-out in Australia arising from the testing of nuclear weapons is continuing.

The laboratory assists with services developed in the capital cities of Australia to provide local facilities for the production of radon, for the calibration of X-ray therapy equipment, and for the measurement of the exposure to radiation of those who work with X-rays and radioactive materials. The services of the laboratory are available to all who work with ionizing radiations.

A radon service has been operated by the laboratory since its inception. During 1964-65 34,480 millicuries of radon were issued by the laboratory in the form of implants, needles and tubes for use in Victoria, Tasmania, South Australia and Western Australia. A further 23,291 millicuries were issued by the associated centres in Sydney and Brisbane. The corresponding figures for 1963-64 were 39,766 millicuries and 23,688 millicuries, respectively. The issue of radon from a few centres to serve hospitals all over the continent is an Australian development which enables very efficient use to be made of the radium available.

Since 1935 the laboratory has maintained the Australian (free-air) standard for the precise measurement of X-ray doses. Sub-standard clinical dosemeters used by the laboratory and by centres in other States are calibrated in terms of this standard.

Through the development of atomic energy programmes overseas, supplies of radio-isotopes have been available for use in Australia since 1946. Some of the radio-isotopes required in Australia are prepared by the Australian Atomic Energy Commission in its reactor at Lucas Heights. At the present time the procurement and distribution of radio-isotopes to be used in medicine and medical research are the responsibility of the Department of Health, and these isotopes are procured by the laboratory, as a central procurement agency, principally from Great Britain, Canada, and the United States of America. The procurement and distribution of radioisotopes for industrial and non-medical uses are the responsibility of the Australian Atomic Energy Commission.

The importation of radio-isotopes is restricted under the Customs (Prohibited Imports) Regulations. Approval for importation is given either by the Director-General of Health or by the Australian Atomic Energy Commission, depending on the category of use, after it has been established that the isotope will be used safely and usefully.

During 1964-65, 42 different isotopes were procured for use in medicine and medical research. They represented 1,705 separate deliveries, of which 83 (including six different isotopes) were from the Australian Atomic Energy Commission. Of the 42 isotopes, 20 were for use in medical diagnosis or treatment, as distinct from medical research. Bulk supplies of radio-isotopes used for diagnosis or treatment are obtained regularly, and these are distributed by the laboratory as individual doses for use on patients throughout Australia in accordance with a policy developed by the Radio Isotopes Committee of the National Health and Medical Research Council. These radio-isotopes are issued free of charge. In the year ended 30 June 1965, 22,498 individual doses of these materials were issued for medical diagnosis and therapy.

Investigations of the degree of protection necessary in particular applications of X-rays and radioactive materials continue to be an important activity of the laboratory. It prepares specifications of the protection facilities necessary in departments and laboratories employing ionizing radiations in medicine, research and industry, and carries out measurements of radiation levels in existing departments and laboratories. A film-badge service to measure the radiation dose received by those exposed to ionizing radiations is maintained. In 1964–65, 65,299 film-badges were processed, assessed and reported on; the corresponding figure for the previous year was 72,411.

The laboratory maintains a library of radiological literature and issues library bulletins at appropriate intervals. Technical communications on topics related to its functions are issued from time to time.

## School of Public Health and Tropical Medicine

In March 1930 the Commonwealth Government, under an agreement with the University of Sydney, established a School of Public Health and Tropical Medicine at the University of Sydney for the purpose of training medical graduates and students in the subjects of public health and tropical medicine. The organization of the Australian Institute of Tropical Medicine at Townsville was merged in the new school, and the staff, equipment and material were transferred to Sydney.

The School comprises sections of Preventive Medicine, Tropical Medicine, Occupational Health, Environmental Health, Biochemistry, Bacteriology and Pathology, Parasitology, Medical Entomology, and Medical Statistics. The Child Welfare section of the Institute of Child Health is located at the School, with which it is closely associated. The Occupational Health Section undertakes surveillance of the health of persons employed at the Small Arms Factory, Lithgow, and at the Munitions Filling Factory, St. Mary's. The Library, which includes approximately 17,000 bound volumes and a large collection of official and institutional papers and reports, forms an important information centre in the subjects of public health and tropical medicine.

The work of the school comprises both teaching and investigation. Courses are held for the university post-graduate diploma in public health and the diploma in tropical medicine and hygiene. Lectures are given in public health and preventive medicine as prescribed for the fifth year of the medical curriculum. Courses are provided also in hygiene and social medicine for students of architecture and social studies; in tropical medicine for lay officers, nurses in tropical service and missionaries; and in industrial health for engineering students. Training is also provided for certain personnel of the armed services, for laboratory workers from various services and institutions, and for post-graduate nursing diploma students.

Investigations cover a wide range of public health and medical subjects, both in the laboratory and in the field. Field work has been carried out in Australia and in Papua, New Guinea, Norfolk Island and Nauru in co-operation with the local administrations and the South Pacific Commission. Limited accommodation and other facilities for investigation can be made available at the school for independent research workers.

## Institute of Child Health

Associated with the School of Public Health is the Institute of Child Health, part of which is located in the School of Public Health and Tropical Medicine in the grounds of the University of Sydney and part at the Royal Alexandra Hospital for Children, Camperdown. The activities of the Institute are concerned with research into medical and social problems of childhood, undergraduate teaching of students of the Faculty of Medicine in the University of Sydney, post-graduate teaching of doctors and members of associated professions, and collaboration with other bodies concerned with the general field of child health. The establishment of the Institute at present consists of the director, two senior medical officers, one child psychiatrist, five other medical officers, a psychologist, two social workers and clerical staff. The director of the Institute is the Professor of Child Health in the University of Sydney. He is also a senior honorary paediatrician on the staff of the Children's Hospital. The child psychiatrist is also Associate Professor of Child Psychiatry in the University of Sydney. The director is required to co-ordinate and control undergraduate and post-graduate teaching in paediatrics and child health. Each group of medical students attends the Children's Hospital for ten weeks tuition in paediatrics and child health.

The particular research activities of the Institute vary with the immediate and long-term problems which present themselves. Fields of study have included rheumatic fever, scurvy, accidents, prematurity, hypothyroidism, and mental deficiency. Studies are undertaken into the problems of infants and children deprived of a normal home life. Members of the Institute staff are available for consultation by Commonwealth and State authorities and voluntary agencies.

## **Commonwealth Bureau of Dental Standards**

This Bureau is concerned with research, standards and testing related to dental and allied materials and processes. It became part of the Department of Health in January 1947, but for the preceding eight years it was sponsored by the National Health and Medical Research Council. During that time the then Dental Materials Research Laboratory established itself as a recognized authority in its special field and proved to be of value to the defence services, government departments, the dental profession, and manufacturers of dental products. By maintaining the quality of dental materials and improving techniques for their use the Bureau continues to assist the dentist in his service to the community—a service that calls for restorations and appliances of a high degree of precision and permanence under very exacting conditions.

The Bureau operates under Section 9 of the National Health Act 1953-1964 and its functions are as follows: original research into dental equipment, materials, techniques and processes; regular reporting of the results of these investigations in recognized Australian scientific journals; the development of specifications for dental materials and equipment, through the Standards Association of Australia, in consultation with a committee representing the Commonwealth Department of Health, the Australian Dental Association, and manufacturers and distributors; and the provision of a consultative service and testing facilities for manufacturers and distributors of dental materials with a view to assisting them in the improvement of existing products and the development of new materials.

#### Australian Institute of Anatomy

The Australian Institute of Anatomy is situated in a building erected in Canberra by the Commonwealth Government under the *Zoological Museum Agreement Act* 1924. The Institute became part of the Commonwealth Department of Health in 1931, and a number of Health Department sections are now situated in the Institute. These include the Museum and Medical Artistry Section, the Nutrition Section, and a Veterinary Laboratory. The scientific research work of the Institute is concentrated on problems of nutrition, taking the form of field surveys of the dietary status of the Australian population and laboratory investigations into the biochemistry of nutrition and metabolism.

## Control of infectious and contagious diseases

The provisions of the various Acts with regard to the compulsory notification of infectious diseases and the precautions to be taken against their spread are dealt with under the headings of quarantine and notifiable diseases.

#### Quarantine

The Quarantine Act 1908–1961 is administered by the Commonwealth Department of Health and has three sections of disease control, as follows: (i) human quarantine, which ensures that persons arriving from overseas are free of quarantinable disease; (ii) animal quarantine, which controls the importation of animals and animal products from overseas and the security of other animals present on vessels in Australian ports; and (iii) plant quarantine, which regulates the conditions of importation of all plants and plant products with the object of excluding plant diseases, insect pests and weeds.

In respect of interstate movements of animals and plants, the Act becomes operative only if the Governor-General considers that Commonwealth action is necessary for the protection of any State or States, and in general the administration of interstate movements of animals and plants is left in the hands of the States.

Human quarantine. All passengers and crews arriving in Australia from overseas, whether by air or sea, are subject to a medical inspection for the purpose of preventing the introduction of disease into Australia. At the major ports full-time quarantine officers carry out the work, but in the minor ports local doctors act as part-time quarantine officers. In each State, quarantine activities are controlled by the Commonwealth Director of Health, who is a medical officer of the Commonwealth Department of Health.

The main concern of the examining officers is to detect cases of the quarantinable diseases smallpox, cholera, yellow fever, plague, and typhus fever. These diseases are not endemic to Australia and it is of great importance to prevent their entry. Quarantine stations at the major ports and at Darwin and Townsville are kept ready for occupation at all times. In addition, persons arriving in Australia and suffering from infectious diseases such as chicken pox, mumps, scarlet fever, and measles are directed to appropriate care and placed in isolation wherenecessary.

Valid vaccination certificates are required of travellers to Australia as follows.

Cholera. All arrivals from infected areas and from India, Pakistan, Burma, Thailand, Vietnam, Malaysia, Philippines, and Indonesia. No certificate is required in respect of children under one year of age.

Yellow fever. All arrivals from yellow fever endemic zones.

Smallpox. All arrivals from all countries except British Solomon Islands, Fiji, Nauru, New Zealand, Norfolk Island, Ocean Island, Australian Territory of Papua and New Guinea, Gilbert and Ellice Islands Colony, Christmas (Indian Ocean), Cocos (Keeling), Heard, Kerguelen, Lord Howe, Macquarie and Tonga Islands; provided travellers have not been outside these areas for at least 14 days before arrival and that these areas are free of smallpox. Australia reserves the right, in respect of arrivals from other countries, to isolate any person who arrives by air without a smallpox vaccination certificate and refuses to be vaccinated. Children under one year of age are exempt. For passengers arriving in Australia by sea, exemption is granted to infants under twelve months of age and to persons who hold religious convictions against vaccination or who are suffering from a medical condition certified by a medical practitioner to contra-indicate smallpox vaccination.

All passengers, whether they arrive by sea or air, are required to give their intended place of residence in Australia, so that they may be traced if a case of disease occurs among the passengers on the aircraft or ship by which they travelled to Australia.

The numbers of cases of infectious (non-quarantinable) diseases which were discovered among the passengers and crew of oversea vessels and aircraft calling at Australian ports during 1964-65 and during the preceding four years are shown in the following tables.

Disease		Number of oversea vessels and aircraft on	Number of cases of infectious disease			
		which cases were found	Passengers	Crew		
Chicken pox		42	109	5		
Infectious hepatitis .		7	8	1		
Measles		53	188			
Meningitis		1	1			
Mumps		12	12	1		
Poliomyelitis		1	1			
Pulmonary tuberculosis		6		6		
Rubella		6	13			
Scarlet fever	.	1	1			
Venereal disease-						
Gonorrhoea .	.	5	••	5		
Other	•	1	••	1		
Total		(a) 107	333	19		

## HUMAN QUARANTINE: CASES OF INFECTIOUS (NON-QUARANTINABLE) DISEASES ON OVERSEA VESSELS AND AIRCRAFT CALLING AT AUSTRALIAN PORTS, 1964-65

(a) On some vessels there were cases of more than one disease.

Year					oversea vessels aft cleared	Number of oversea vessels and aircraft on which	Number of cases of infectious disease		
<u> </u>				Ships	Aircraft	cases were found	Passengers	Crew	
<b>1960–</b> 61			•	3,481	2,354	55	296	4	
1961-62				3,761	2,417	67	221	15	
1962-63				2,943	2,423	91	438	35	
1963-64				3,184	2,620	92	361	11	
1964-65				3,359	2,936	107	333	19	

#### HUMAN QUARANTINE: OVERSEA VESSELS AND AIRCRAFT ARRIVING IN AUSTRALIA AND CASES OF INFECTIOUS (NON-QUARANTINABLE) DISEASE FOUND, 1960-61 TO 1964-65

Animal quarantine. Animal quarantine, authorized by the provisions of the Quarantine Act 1908–1961, aims at preventing the introduction or spread of animal diseases. It covers the importation of all animals, raw animal products and biological cultures associated with animal diseases, and goods associated with animals.

Of the domesticated animals, only horses, dogs, cats and poultry are admitted from a limited number of countries depending on diseases being absent in the country of origin. All must be accompanied by health certificates which include prescribed tests. On arrival in Australia, they are subject to quarantine detention. Zoological specimens are imported into registered zoos, where they remain in permanent quarantine. Circuses are also registered if exotic species of animals are kept. In a similar manner, animals for scientific purposes are imported to approved laboratories. All these premises are kept under constant surveillance. Raw animal products such as hair, types of wool, skins and hides are specially treated under quarantine control. Such items as raw meat, sausage casings and eggs, which cannot be sterilized, are admitted from very few countries. Other items, such as harness fittings, fodder and ship's refuse, are treated to destroy any possible infection. Special attention is given to the importation of biological substances of animal origin. The Animal Quarantine Service is also responsible for the health certification of animals for export overseas in accordance with the requirements of the various countries.

The division of Veterinary Hygiene was created in 1926 to deal with the administration of animal quarantine. The central administration is situated within the Health Department at Canberra, with a director, an assistant director and veterinary officers. The Principal Veterinary Officer of the Department of Agriculture in each State is appointed Chief Quarantine Officer (Animals) of that State, and members of his staff Quarantine Officers (Animals). These State officers carry out the quarantine policy formulated by the central administration. Quarantine accommodation is provided in permanent animal quarantine stations at each capital city.

The Division participates in world-wide international notifications of the more serious contagious diseases of animals and maintains a census of such diseases throughout the world. Information regarding animal diseases and parasites in Australia is also collected and disseminated by means of service publications. Consultation on technical matters is maintained with various scientific institutions, notably the Commonwealth Scientific and Industrial Research Organization. In matters of policy and the quarantine control of imports there is a close liaison with the Department of Customs and Excise.

The Division collaborates with the General and Plant divisions of the quarantine service. Many diseases of animals are communicable to man and for this reason animal and general quarantine administration are in some respects inseparable. Similarly the interests of animal and plant divisions overlap, many items such as insects, fodder and straw being the subject of combined control.

Every two years the director of the Division convenes the Biennial Conference of Principal Commonwealth and State Veterinarians, which meets under the auspices of the Australian Agricultural Council to discuss problems of animal health, disease control and animal quarantine.

*Plant quarantine.* Since 1 July 1909 the importation into Australia of all plants or parts of plants, cuttings, seeds and fruits, whether living or dead, has been subject to an increasingly stringent quarantine with the object of preventing the introduction of insect pests, plant diseases and weeds not yet established in this country. Under the *Quarantine Act* 1908-1961, quarantine inspectors are required to examine all plant material at the first port of entry and to release only material free from diseases and pests. Everyone entering Australia is required to declare if he or she has any plant material in luggage or personal effects. Heavy penalties are laid down for those found evading the regulations. All plant material entering as cargo must also be declared.

When the Commonwealth became responsible for all plant quarantine, the State Governments agreed to co-operate by providing and maintaining inspection facilities and personnel, for which they are reimbursed by the Commonwealth. In 1921 the administration of the regulations came under the newly-formed Department of Health and in 1927 the Division of Plant Quarantine was created. It is controlled by a director who is responsible for policy and legislation and for co-ordinating the work of the State officers who carry out the detailed administration in their capacity as Commonwealth officers.

Any plant material found carrying diseases or pests, or suspected of doing so, may be ordered into quarantine for remedial treatment, or, if treatment is impracticable, may be destroyed. The cost of treatment is met by the importer. Regulations governing the different types of plants are based on the following broad principles. Importation of plants likely to be infected with plant diseases or pests, of noxious plants or fungi and of poison plants is prohibited. Agricultural seed. not restricted under quarantine legislation, must conform to standards of purity, and insect pest and disease freedom. Seed of commercial crops which could introduce diseases are prohibited imports except with special permission. All plant products not specifically restricted, such as timber, logs and crates, are subject to inspection upon arrival and treatment if necessary. Many commodities, including hops, cotton, peanuts in shell, potatoes and certain crop seeds, may be imported only by approved importers under specified conditions. All nursery stock, including bulbs, must be grown in post-entry quarantine. Prior approval is necessary, and such material may be imported only by approved importers who are registered for this purpose. The number of plants which may be imported in any one year is limited. The importation of propagating material of commercial fruits, vines and berries is permitted only after special prior approval and is subject to specific screening for virus by qualified authorities. Soil is a prohibited import, and any vehicles or goods contaminated with soil are required to be thoroughly cleaned, at the expense of the importer, before entry is permitted.

#### Notifiable diseases

Methods of prevention and control. Provision exists in the Health Acts of all States for the compulsory notification of certain infectious and other diseases and for the application of preventative measures. When any such disease occurs the local authority must be notified at once, and in some States notification must be made also to the Health Department.

As a rule, the local authorities are required to report from time to time to the Central Board of Health in each State on the health, cleanliness and general sanitary state of their several districts and on the appearance of certain diseases. Regulations provide for the disinfection and cleansing of premises and for the disinfection or destruction of bedding, clothing or other articles which have been exposed to infection. Regulations also provide that persons suspected to be suffering from, or to be carriers of, infectious disease must submit to clinical and laboratory examination. Persons suffering from certain communicable diseases, for example, smallpox and leprosy, are detained in isolation.

Notifiable diseases and cases notified, 1965. The following table shows, by State and Territory, the number of cases notified in 1965 for those diseases notifiable in all, or nearly all, States and Territories. In May 1965 the National Health and Medical Research Council at its Fifty-ninth Session proposed a basic list of diseases to be notifiable in each State and Territory, and this table is based upon that proposal. The table does not include all diseases which are notifiable in a State or Territory. Diseases on the basic list which are not yet notifiable are indicated by an asterisk. Factors such as the following affect both the completeness of the figures and the comparability from State to State and from year to year: availability of medical and diagnostic services; varying degrees of attention to notification of diseases; and enforcement and follow-up of notifications by Health Departments.

Disease			N.S.W.	Vic.	Qld	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aust.
Anthrax Brucellosis Diphtheria Gonorrhoea Infectious hepatitis(e) Leprosy Leptospirosis Paratyphoid fever Poliomyelitis Syphilis Tetanus Tuberculosis(f) Typhoid Typhoi (all forms)	· · · · · · · · ·	• • • • • • • • • • • •	* 20 3,935 3,325 i0  604 * 1,027 5 2	 46 28 1,543 1,987 1   82 11 790 6 2	1,335 556 1 75 2 155 18 639	$ \begin{array}{c}                                     $	 453 83 18 14 3  9 1 148 2 	··· 5 199 197 * 2 1 3 ·· 71 ··	1 213 128 51  6  61 3	··· ··· ··· ··· ··· ··· ··· ···	(c) 79 37 (d) 6,741 71 (c) 10 4 (d) (c) 2,903 18 8

NOTIFIABLE DISEASES(a): NUMBER OF CASES NOTIFIED(b), STATES AND TERRITORIES, 1965

(a) This table is based on a proposal made by the National Health and Medical Research Council at its 59th Session in May 1965 to recommend to State Health Departments a basic list of notifiable diseases.
(b) No cases of cholera, plague, smallpox or yellow fever were notified. (c) Not notifiable in one State; Australian figure not available. (d) Notifiable in South Australia from 4 November 1965; Australian figure not available. (e) Includes hepatitis, serum (homologous). (f) Queensland figure includes erythema nodosum and pleural effusion.

## GRANTS TO ORGANIZATIONS ASSOCIATED WITH PUBLIC HEALTH 573

Tuberculosis and poliomyelitis. The number of new cases of tuberculosis notified in each State and Territory by age groups for the year 1965 is shown on page 563. Some data regarding deaths from tuberculosis are shown on page 263 of the chapter Vital Statistics. Cases of poliomyelitis notified in each State and Territory for the years 1961 to 1965 are shown on page 564.

Infectious hepatitis. The following table shows the number of cases of infectious hepatitis notified in each State and Territory during the years 1961 to 1965.

State or Territory				1961	1962	1963	1964	1965
New South Wales				6,050	3,358	2,822	2,731	3,325
Victoria				3,515	3,533	3,840	2,697	1,987
Queensland(a) .				1,022	884	1,433	1,163	556
South Australia			.	1,406	504	293	289	414
Western Australia			.	262	117	145	101	83
Tasmania .			.	304	630	856	636	197
Northern Territory	•		. 1	61	101	104	57	128
Australian Capital T	errit	ory	•	281	88	20	12	51
Australia .				12,901	9,215	9,513	7,686	6,741

## INFECTIOUS HEPATITIS: CASES NOTIFIED, STATES AND TERRITORIES, 1961 TO 1965

(a) Includes hepatitis, serum (homologous).

Venereal diseases. The prevention and control of venereal diseases are the responsibility of State Health Departments. The necessary powers for the purpose are provided either by a special Venereal Diseases Act or by a special section of the Health Act. Venereal disease was made a notifiable disease in South Australia in November 1965, and the disease is now notifiable in all States and Territories. While the provisions of the legislation differ from State to State, the Acts usually make it obligatory upon the patient to report for and continue under treatment until certified as cured. Treatment of venereal disease must be by a registered medical practitioner. Facilities for treatment of venereal disease free of charge may be arranged at subsidized hospitals or at special clinics. Penalties may be imposed on a patient who fails to continue under treatment. Clauses are inserted in the Acts which aim at preventing the marriage of any infected person, or the employment of an infected person in the manufacture or distribution of foodstuffs.

## Commonwealth grants to organizations associated with public health

In addition to providing the services mentioned on pages 558-73, the Commonwealth Government gives financial assistance to certain organizations associated with public health. Examples of organizations included in this category are the National Fitness Organizations, the Royal Flying Doctor Service of Australia, the Red Cross Blood Transfusion Service, the Lady Gowrie Child Centres and the National Heart Foundation of Australia.

## National fitness

In 1938, arising from a recommendation of the National Health and Medical Research Council, the Commonwealth Government appointed a National Co-ordinating Council for National Fitness, under the Commonwealth Minister for Health, to effect collaboration of Commonwealth, State, and local government authorities in the National Fitness Movement. Following the recommendations of the first Co-ordinating Council meeting in 1939, the Commonwealth Government agreed to make available an annual sum of \$40,000 for five years, and grants were allocated to each State for purposes of organization and to each of the six Australian universities to establish lectureships in physical education.

The movement was placed on a statutory basis with the passing of the National Fitness Act 1941. The Act provides for a Commonwealth Council for National Fitness to advise the Minister for Health concerning the promotion of national fitness. It provides also for the establishment of a Trust Account, known as the National Fitness Fund, to assist in financing the movement. In June 1942 the annual appropriation from revenue to the National Fitness Fund was increased to \$145,000 to include grants to the State Education Departments and for the work in the Australian Capital Territory. The annual appropriation was increased to \$200,000 in 1962, the increase of \$55,000 being made available to the National Fitness Councils in the States. The \$200,000 is disbursed as follows: State National Fitness Councils, \$128,908; Universities, \$24,800; State Education Departments, \$34,000; central administration, \$6,792; and Australian Capital Territory, \$5,500. The annual grant of \$5,500 allocated in the Australian Capital Territory is distributed mainly on a \$1 for \$1 basis to youth and sports organizations for the purchase of equipment, the development of coaching schemes, and the extension of club and camp facilities.

## **Royal Flying Doctor Service of Australia**

The purpose of the Royal Flying Doctor Service of Australia is to provide medical and dental services to persons in isolated areas. Most remote homesteads are equipped with two-way radio sets which they use for receiving ordinary radio programmes, participating in the School of the Air, and for contacting each other. In cases of minor illness or injury they also use these sets to seek medical advice. If the illness or injury is serious a doctor flies to the homestead and, if necessary, flies the patient to the nearest hospital. Standard medicine chests are supplied by the service. Each chest contains a first-aid book and instructions on the use of the various drugs and medical supplies. Further instructions are given by doctors over the air. From time to time special purpose work is undertaken in connection with flood relief, searching for lost parties, and co-ordinating cattle movements.

The service is not conducted for profit. In some sections small charges are made for particular services or a fixed annual charge is levied on graziers. Other sections rely on voluntary contributions from those who use the services. Donations and government contributions help to provide an annual grant to the service for operational expenses since 1936. The Commonwealth has made from \$110,000 to \$150,000 per annum for three years from 1 July 1965. The Commonwealth grant to wards capital expenditure was increased from \$80,000 to \$130,000 per annum for the same period. This capital expenditure grant is made on a \$1 for \$1 basis, in respect of approved projects.

The Royal Flying Doctor Service of Australia is conducted by a federal council comprising representatives of seven sections, namely Queensland, New South Wales, Victoria, South Australia, Western Australia, the Eastern Goldfields of Western Australia, and Tasmania. The Queensland, New South Wales, South Australian, and Tasmanian sections are centred in their own States, but in Western Australia there are three centres, that in the far north being under the control of the Victorian section and that in the south-east under the control of the Eastern Goldfields section. The third, which has bases at Port Hedland and Meekatharra, is sponsored by the Western Australian section.

## **Red Cross Blood Transfusion Service**

The Australian Red Cross Society conducts a blood transfusion service in all States. The costs of the service are borne by a Commonwealth grant equal to 30 per cent of the certifiable operating expenses incurred by the Society in the conduct of the blood transfusion service in each State, payment by the Government of the State concerned of 60 per cent of the expenses, and payment by the Society of the remaining 10 per cent. The payments made by the Common-wealth Government to the State Governments in 1964–65 were as follows: New South Wales, \$109,656; Victoria, \$128,612; Queensland, \$90,202; South Australia, \$46,740; Western Australia, \$41,786; Tasmania, \$10,786; total, \$427,782. The Commonwealth also assists the Society to the extent of ninety per cent of the cost of operating blood transfusion services in the Northern Territory and the Australian Capital Territory.

#### Lady Gowrie Child Centres

In 1940 the Commonwealth Government established a pre-school demonstration centre in each of the six State capital cities. These centres are known as the Lady Gowrie Child Centres and are administered by local State committees under supervision of the Australian Pre-school Association located at Canberra. An annual grant is made available by the Commonwealth towards the operation of the centres, \$116,700 being allocated for 1964-65 and \$120,000 for 1965-66.

The specialized function of the centres is that of demonstration and research, and the programmes are carried out under the supervision of the Federal Pre-school Officer. Each centre is concerned with a study of the factors promoting and retarding physical and mental health in young children and in demonstrating an educational health programme based on the developing needs of children aged three to six years. The centres are used for observation by students of medicine, psychology, education, social studies, architecture, nursing and domestic science, and by student teachers.

## Home Nursing Subsidy Scheme

The Home Nursing Subsidy Scheme provides payments to assist the expansion of home nursing activities. To be eligible for a subsidy an organization must be non-profit making and must receive assistance from a State Government, local government body or other authority established by or under a State Act. It must employ registered nurses. It is provided that Commonwealth subsidy must not exceed the amount of State assistance received by the organization concerned. Eligible organizations established prior to November 1956 now receive \$2,000 a year in respect of each additional qualified nurse employed. New organizations established since November 1956 receive \$1,000 a year in respect of each qualified nurse employed. Expenditure during 1964-65 on the promotion of the Home Nursing Service was \$464,678. The Commonwealth subsidy paid to various district nursing organizations has led to the employment of 283 trained nurses.

#### National Heart Foundation of Australia

The National Heart Foundation of Australia is a national organization established to promote research in cardiovascular disease, to rehabilitate heart sufferers, and to foster the dissemination of information about heart diseases. Formed in 1960, as a result of a public appeal yielding \$5 million to which the Commonwealth Government contributed \$20,000, the Foundation has its headquarters in Canberra. The organization is controlled by a Board of Directors assisted by various Committees. State Divisions with their own administrations deal especially with rehabilitation and education. From its inception to the end of 1965 the Foundation has allocated over \$1 million for grants-in-aid towards research in university departments, hospitals and research institutes, research fellowships tenable in Australia and overseas, and oversea travel grants. Most of the annual expenditure of about \$600,000 is devoted to supporting research in cardiovascular disease.

## INSTITUTIONS

Institutions referred to under this heading are classified into the following groups: (i) Public hospitals and nursing homes (referred to as 'public hospitals' in issues of the Year Book prior to No. 51, 1965); (ii) Mental hospitals; (iii) Private hospitals and nursing homes (previously referred to as 'private hospitals'); (iv) Repatriation hospitals; (v) Isolation (leper) hospitals.

## Public hospitals and nursing homes

The statistics shown under the heading 'public hospitals and nursing homes' refer to institutions providing hospital and nursing home treatment, whether general or special, with the exception of mental hospitals, private hospitals and nursing homes, repatriation hospitals, and leper hospitals. They include institutions wholly provided for by the State, partially subsidized by the State or by State endowments but receiving private aid also, and hospitals established and endowed by individuals for the treatment of the sick generally. Public hospital' treatment, i.e. nursing care for the purpose of professional attention. Public nursing homes are such premises in which patients are received and lodged exclusively for 'hospital' treatment, i.e. of a kind ordinarily provided in a benevolent home, convalescent home, home for aged persons or rest homes for patients requiring professional attention. The statistics shown under this heading agree in scope with those classified as public hospitals in issues of the Year Book prior to No. 51.

#### Number, staff and accommodation

Details regarding the number of public hospitals and nursing homes, staff, and accommodation for the year 1963-64 are given in the following table.

			N.S.W.	Vic.	Qld	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aust.
Number of hospita nursing homes . Medical staff— Salaried . Other(a) .	ls and	•	266 967 4,798	151 1,019 1,702	140 728 192	66 248 626	92 192 466	28 127 156	4 31	1 7 78	748 3,319 8,018
Total medical s	aff.		5,765	2,721	920	874	658	283	31	85	11,337
Nursing staff(b) . Accommodation Number of beds a	and cots	•	15,758 23,849	11,007 13,479	6,307 12,668	3,387 4,482	3,427 5,162	1,624 2,829	240 528	356 427	42,106 63,424

PUBLIC HOSPITALS AND NURSING HOMES: NUMBER, STAFF AND ACCOMMODATION, STATES AND TERRITORIES, 1963-64

(a) Includes honorary and visiting medical officers. trainees, nursing aides, and nursing aide trainees.

(b) Qualified and student nurses, assistant nurse

#### **In-patients** treated

The following table gives particulars of in-patients treated. The figures shown refer to cases, that is to say, a person who is admitted to hospital or nursing home twice during a year is counted twice. Newborn babies are excluded unless they remain in hospital or nursing home after their mothers' discharge.

<u> </u>	N.S.W.	Vic.	Qld	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aust.
In-patients at be-			]						
ginning of year-									
Males	7,271	4,030	4,005	1,379	1,492	894	186	94	19,35
Females	9,741	5,454	4,568	1,641	1,732	985	195	173	24,48
Persons	17,012	9,484	8,573	3,020	3,224	1,879	381	267	43,84
Admissions and re-									
admissions during						1			
year-						1			
Males	207,872	115,269	104,806	42,338	49,657	14,700	4,870	4,139	543,651
Females	311,574	183,876	130,640	54,133	59,413	22,257	5,498	7,199	
Persons	519,446	299,145	235,446	96,471	109,070	36,957	10,368	11,338	1,318,24
Total in-patients									
(cases) treated-									
Males	215,143	119,299	108,811	43,717	51,149	15,594	5,056		
Females	321,315	189,330	135,208	55,774	61,145	23,242	5,693	7,372	799,079
Persons	536,458	308,629	244,019	99,491	112,294	38,836	10,749	11,605	1,362,081
Discharges						-			
Males	198,843	109,459	100,775	40,383	48,191	13,919	4,735	3,947	520,252
Females	303,624	178,440	127,472	52,595	58,157	21,595	5,419	7,026	754,328
Persons	502,467	287,899	228,247	92,978	106,348	35,514	10,154	10,973	1,274,580
Deaths-									
Males	8,467	5,761	3,802	1,833	1,365	739	128	176	22,271
Females	7,110	4,902	2,848	1,500	1,114	601	73	136	18,284
Persons	15,577	10,663	6,650	3,333	2,479	1,340	201	312	40,555
In-patients at end of									
year—	1 1					1			
Males	7,833	4,079	4,234	1,501	1,593	936	193		20,479
Females	10,581	5,988	4,888	1,679	1,874	1,046	201	210	26,467
Persons	18,414	10,067	9,122	3,180	3,467	1,982	394	320	46,940
Average daily num-		-				-			
ber resident .	17,181	9,497	8,471	3,005	3,284	1,898	378	290	44.004

## PUBLIC HOSPITALS AND NURSING HOMES: IN-PATIENTS TREATED STATES AND TERRITORIES, 1963-64

In addition to those admitted to the hospitals and nursing homes, there are large numbers of out-patients treated. During 1963-64 there were 1,394,645 out-patients treated in New South Wales, 725,495 in Victoria, 679,356 in Queensland, 127,465 in South Australia, 163,000 (estimated) in Western Australia, 100,564 in Tasmania, 117,863 in the Northern Territory and 18,876 in the Australian Capital Territory, making an estimated total for Australia of 3,327,000. The figures quoted refer to cases, as distinct from persons and attendances.

## **Revenue and expenditure**

Details of the revenue and expenditure for the year 1963-64 are shown in the next table. The revenue includes the Commonwealth Hospital Benefits Scheme. For some States expenditure on capital items out of individual hospitals' own funds are not included in the figures shown. Comparison between the States should therefore be made with caution.

## PUBLIC HOSPITALS AND NURSING HOMES: REVENUE AND EXPENDITURE STATES AND TERRITORIES, 1963–64

(\$'000)

				·					
	N.S.W	Vic.	Qld	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aust.
Government aid Commonwealth Hospital Benefits, etc. Municipal aid Public subscriptions, legacies, etc. Fees Other	69881  	40 45 5,268 20,392	31131  58 3,797	4,908	16,466 2,305 3 50 6,400 135	} 7,473  1,664		} 3,391	190,577 557 6,301 72,777 8,005
Total revenue .	. 106,35	1		21,166	25,358	9,153	2,851	3,937	278,216
Expenditure— Salaries and wages Upkeep and repair of buildings and grounds All other maintenance	. 60,801 . 3,122 . 26,796	1,521	20,359 1,359 13,639	1,061	12,733 2,137 5,813	159	291	58	144,918 9,707 78,868
Total maintenance. Capital	90,719				20,683 4,647	6,745 2,453			233,494 42,032
Total expenditure .	. 103,843	68,641	39,505	22,132	25,331	9,198	2,851	3,925	275,526

## Summary for Australia

A summary, for the years 1959-60 to 1963-64, of the number of public hospitals and nursing homes in Australia, medical and nursing staffs, beds, admissions, in-patients treated, out-patients, deaths, average daily number resident, revenue and expenditure is given in the following table.

PUBLIC HOSPITALS AND NURSING HOMES: AU	USTRALIA.	195960	TO 1963-6	4
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Medical staff(a).9,95410,38610,53511,02211,337Nursing staff(b)36,02337,60739,08240,21142,100Beds and cots60,20361,03961,65062,48763,422Admissions1,153,6901,182,1981,235,6651,267,0921,318,242Total in-patients (cases) treated35,40736,61937,56938,53040,552Average daily number resident <th></th> <th>1959–60</th> <th>196061</th> <th>1961–62</th> <th>1962–63</th> <th>1963-64</th>		1959–60	196061	1961–62	1962–63	1963-64
Revenue	Medical staff(a) Nursing staff(b) Beds and cots Admissions Total in-patients (cases) treated . Deaths Average daily number resident . Out-patients (cases)(c) \$'000	9,954 36,023 60,203 1,153,690 1,196,111 35,407 40,672 2,710,900 197,953	10,386 37,607 61,039 1,182,198 1,225,060 36,619 41,009 2,794,400 218,798	10,535 39,082 61,650 1,235,665 1,278,417 37,569 42,166 2,946,800 239,787	11,022 40,211 62,487 1,267,092 1,309,325 38,530 42,926 3,107,300 258,271	748 11,337 42,106 63,424 1,318,241 1,362,081 40,555 44,004 3,327,000 278,216 275,526

(a) Honorary, visiting and salaried. (b) Qualified and student nurses, assistant nurses, assistant nurse trainees, nursing aides, and nursing aide trainees. (c) Partly estimated.

## Mental hospitals

In addition to the mental hospitals proclaimed under the Lunacy and Mental Health Acts of the various States, the statistics shown in the following tables include other institutions providing accommodation and treatment of patients who are legally certified as requiring treatment for mental disorders. The statistics also include the number of voluntary patients in these institutions. With the exception of tables relating to revenue and expenditure, particulars of the two authorized hospitals conducted by religious organizations in New South Wales are included. Particulars of reception louses, observation wards in gaols, psychiatric clinics, and intellectual deficiency training centres are excluded.

## Hospitals, staff and accommodation

Particulars of the number of hospitals, the medical and nursing staff, and accommodation are given in the following table for the year 1964. Figures for Victoria relate to 31 December 1964. Figures for the other States relate to 30 June 1964.

		•			N.S.W.	Vic. (a)	Q1d (b)	S.A.	W.A.	Tas.	Aust.
Number of	hospita	ls			15	10	5	2	6	1	39
Medical stat	<b>T</b>						(		1		
Males					120	124	17	20	17	6	304
Females		•			25	19	3	4			51
Persons	•	•	•	•	(c)145	143	20	24	17	6	(c)355
Nursing stat	f and a	itten	dants								
Males	•	•			1,482	1.254	675	313	236	117	4,077
Females					1,635	1,446	543	305	242	119	4.290
Persons	•	•	•		3,117	2,700	1,218	618	478	236	8,367
Accommoda	ntion—										
Number of			cots		13,279	9,586	4,322	2,442	1,923	850	32,402

MENTAL HOSPITALS: NUMBER, STAFF, ACCOMMODATION, STATES, 1964

(a) 31 December 1964. (b) Includes the Epileptic Home. South Wales who are paid for their services.

(c) Includes 47 visiting specialists in New

#### Patients

Information regarding patients treated during 1963-64 is given in the following table. The figures include voluntary patients in all States with the exception of South Australia.

69/66.-19

Persons who are well advanced towards recovery are allowed to leave the hospitals and live with their relatives or friends, but they are under supervision and their names are kept in the records. These persons have been included in the table below as patients at the end of the year.

	N.S.W.	Vic. (a)	Qlđ (b)	S.A. (c)	W.A.(d)	Tas.	Aust.
Number of patients at be- ginning of year— Males Females Persons	6,937 6,810 13,747	4,128 4,201 8,329	2,412 1,787 4,199	1,246 975 2,221	1,358 1,036 2,394	340 347 687	16,4 <b>21</b> 15,156 31,577
Admissions and read- missions (excluding ab- sconders retaken and transfers from other mental hospitals)—							
Males Females Persons	3,666 4,098 7,764	1,931 1,862 3,793	947 807 1,754	335 222 557	933 670 1,603	358 306 664	8,170 7,965 16,135
Number of persons treated during year—							
Males Females Persons	10,603 10,908 21,511	6,059 6,063 12,122	3,359 2,594 5,953	1,581 1,197 2,778	2,291 1,706 3,997	698 653 1,351	24,591 23,121 47,712
Discharges Males	3.477	1.400	072	240			
Females Females Persons	4,027 7,504	1,466 1,636 3,102	873 852 1,725	340 208 548	920 776 1,696	331 266 597	7,407 7,765 15,172
Deaths— Males	426	428	107	70	()	25	1.160
Females Persons	426 542 968	428 528 956	137 86 223	78 77 155	62 50 112	25 20 45	1,156 1,303 2,459
Number of patients at end of year—							
Males Females	6,700	4,165	2,349	1,163	1,309 880	342 367	16,028 14,053
Persons	13,039	8,064	4,005	2,075	2,189	709	30,081
Number of patients at end of year per 1,000 of							
population Males	3.4	2.62	2.91	2.23	3.26	1.85	2.85
Females Persons	3.09 3.17	2.48 2.55	2.12 2.52	1.78 2.01	2.26 2.77	2.04 1.94	2.54 2.69

MENTAL HOSPITALS:	PATIENTS.	DEATHS.	ETC.	STATES	1963-64
MENTAL HOST HAD	TRUEINIO,	DEATING	,	, ornino,	1202-0-4

(a) Year ended 31 December 1964. (b) Includes persons treated at the Epileptic Home. (c) Excludes voluntary patients. (d) The period of collecting of these statistics in Western Australia was changed in 1964 from a calendar to a fiscal year and therefore figures for that State for 1963-64 are partially included in statistics for the year ended 31 December 1963.

#### **Revenue and expenditure**

Mental hospitals are maintained by the State Governments. They derive a small proportion of their revenue from other sources (chiefly patients' fees, pharmaceutical benefits and sale of farm produce), but in 1963-64 these sources provided less than 8 per cent of all their revenue. For a statement on the funds provided by the Commonwealth Government for mental hospitals, see page 560. In New South Wales the expenditure includes the cost of Broken Hill patients treated in South Australian mental hospitals.

(\$'000)										
	N.S.W. (a)	Vic. (b)	Qld (c)	S.A.	W.A. (d)	Tas.	Aust.			
Revenue (excluding Government Grants)— Fees of patients Other	1,764 113	516 868	234 23	152 67	165 135	57 9	2,889 1,215			
Total revenue	1,877	1,384	258	219	300	66	4,104			
Expenditure Salaries and wages . Upkeep and repair of	11,137	10,905	3,396	1,868	1,903	817	30,026			
buildings, etc	656 5,962	} 5,019	$\Big\{ { 110 \atop 1,882 }$	341 1,196	78 877	37 398	} 16,556			
Total, maintenance. Capital(e)	17,755 3,758	15,923 3,522	5,388 158	3,405 349	2,858 1,043	1,252 732	46,582 9,562			
Total expenditure .	21,512	19,446	5,546	3,753	3,901	1,984	56,143			

## MENTAL HOSPITALS: FINANCES, STATES, 1963-64

(a) Excludes the two authorized hospitals conducted by religious organizations. (b) Includes institutions in addition to the ten hospitals. (c) Includes the Epileptic Home. (d) Comprises whole of receipts and payments of mental health services, including expenditure by other Departments for this purpose. (e) Capital expenditure includes purchases of land, cost of new buildings and additions to buildings.

#### Summary for Australia

The following table gives a summary relating to mental hospitals in Australia for each of the years 1959-60 to 1963-64.

<u></u>	•			1959–60	196061	1961– <b>62</b>	· 1962–63	1963–64
Hospitals				40	40	38	39	39
Medical staff(a)				281	297	346	373	355
Nursing staff and at	tenda	nts	.	7,106	7,412	7,587	7,914	8,367
Beds and cots .				32,191	32,170	32,113	32,607	32,402
Admissions(b) .				9,982	13,395	14.637	17,091	16,135
Discharges(b) .				9,171	10,963	13,278	15,676	15,172
Deaths(b)			.	2,403	2,289	2.327	2,368	2,459
Patients at end of y	ear(b)			32,282	34,110	32,256	31,303	30,081
Revenue (excluding	ι Ġόν	/ernm	ent	· -	,			•
grants) .			000	2,276	2,920	3,203	3,658	4,104
Total expenditure			000	40,710	44,151	48,696	50,740	56,143

MENTAL HOSPITALS: SUMMARY, AUSTRALIA, 1959-60 TO 1963-64

(a) Includes visiting specialists who are paid for their services, as follows: 1960, 44; 1961, 43; 1962, 57; 1963, 54; and 1964, 47. (b) Excludes voluntary patients in South Australia.

#### Patients in mental hospitals

The total number of inmates of mental hospitals and patients on trial leave each year from 1960 to 1964 is shown in the following table. A more rational attitude towards the treatment of mental cases has resulted in a greater willingness in recent years to submit afflicted persons to treatment at an early stage, and an increase in the number of recorded cases, therefore, would not necessarily imply an increase in mental diseases. The numbers of patients in mental hospitals in the several States is affected to some extent by differences in practice. For instance, in some States there is a greater tendency to treat certain mental diseases in clinics attached to general hospitals.

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State			1960	1961	1962	1963	1964	
New South Wales			.	12.665	14,486	14,233	13,747	13,039
Victoria			.	9,600	9,773	(b) 8,440	8,329	8,064
Queensland(c) .			.	4,364	4,311	4,272	4,199	4,005
South Australia(d)			.	2,564	2,506	2,409	2,221	2,075
Western Australia			.	2,302	2,279	2,134	2,120	(e) 2,189
Tasmania	•		•	787	755	768	687	709
Australia .			.	32,282	34,110	32,256	31,303	30,081

## PATIENTS IN MENTAL HOSPITALS(a): STATES, 1960 TO 1964

(a) Figures for Victoria and Western Australia relate to the number of patients on the books of mental hospitals at 31 December of the year stated and figures for the other States relate to 30 June of the year stated. (b) Excludes patients in two institutions listed as mental hospitals in previous years but re-classified in 1962 as mental deficiency training centres. (c) Includes persons treated at the Epileptic Home. (d) Excludes voluntary patients. (e) At 30 June.

## Private hospitals and nursing homes

In addition to the other hospitals and nursing homes referred to in previous sections, there are private hospitals and nursing homes in each State. The figures shown in the following table refer to those private hospitals and nursing homes which have been approved for the payment of hospital benefits under the Commonwealth National Health Act 1953–1965. Statistical information on patients, staff and finance of these institutions is not available on a uniform Australia-wide basis.

#### PRIVATE HOSPITALS AND NURSING HOMES: STATES AND TERRITORIES 1960 TO 1964

<i>d</i>	•.			30 June							
State or Te	rritoi	ry		1960	1961	1962	1963	1964			
NUMB	ER (	OF PI	RIVAT	TE HOSPIT	ALS AND	NURSING	HOMES				
New South Wales				444	461	474	507	527			
Victoria		•	•	256	254	260	272	288			
Queensland .	•		•	79	92	116	130	136			
South Australia		•		144	143	156	173	165			
Western Australia			.	74	79	85	85	85			
Tasmania .			.	33	32	34	39	41			
Northern Territory			.								
Australian Capital T	errit	ory	•					••			
Australia .	•			1,030	1,061	1,125	1,206	1,242			

#### NUMBER OF BEDS FOR PATIENTS

Australia .	•	•	•	21,299	22,619	25,646	27,902	30,371
Australian Capital	Ferrit	огу	•					••
Northern Territory			•	•••				••
Tasmania				665	687	763	870	925
Western Australia			• •	1,799	1,945	2,381	2,549	2,627
South Australia			•	2,796	2,866	3,440	3,755	3,983
Queensland .		•	.	2,162	2,445	2,943	3,350	3,818
Victoria			•	5,013	4,998	5,556	5,896	6,371
New South Wales			.	8,864	9,678	10,563	11,482	12,647

## **Repatriation hospitals**

The medical care of eligible ex-servicemen and dependants of deceased ex-servicemen is a major function of the Commonwealth Repatriation Department (see the chapter Repatriation), which provides a comprehensive service.

In-patient treatment is provided at Repatriation General Hospitals in each capital city; in addition, there are auxiliary hospitals in all States except Tasmania. 'Anzac Hostels' are maintained in Queensland and Victoria for long-term patients. In-patient treatment may also be provided in country hospitals at the Department's expense in certain circumstances. Mental patients requiring custodial care are, by agreement with the State Governments, accommodated at the expense of the Department in mental hospitals administered by the State authorities.

The average daily number of patients resident in the six Repatriation General Hospitals and nine auxiliary hospitals during the year ended 30 June 1965 was 3,896. The number of medical, nursing and other staff employed at these institutions at 30 June 1965 was 5,963 and a further 525 were employed at Repatriation out-patient clinics and limb and appliance centres. Total expenditure by Repatriation institutions during 1964-65 was \$21,593,458.

## Isolation (leper) hospitals

There are four isolation hospitals in Australia for the care and treatment of persons suffering from Hansen's disease (leprosy). The numbers of isolation patients at these hospitals on 31 December 1965, were: Little Bay (New South Wales), 10; Fantome Island (North Queensland), 14; Derby (Western Australia), 178; and East Arm Settlement (Northern Territory), 43. In addition, there were 60 voluntary patients resident in the East Arm Settlement, mostly for the purpose of reconstructive surgery. This type of patient was included in figures for East Arm Settlement published in previous issues of the Year Book. With the exception of the Little Bay lazaret, nursing services are provided mostly by Sisters of religious orders under supervision of Government medical officers.

Special wards for the isolation and treatment of leprosy patients are also provided at other centres. The location of these wards and the numbers of isolation patients resident at 31 December 1965, were: Concord Repatriation Hospital (New South Wales), 1; Fairfield (Victoria), 8; Princess Alexandra Hospital (Queensland), 4; and Wooroloo (Western Australia), nil.

Of the total 258 cases in isolation, 204 were full-blood Aboriginals, 21 were others of Aboriginal blood, 3 were Pacific Islanders, 2 were Asians, 7 were of mixed race, and 21 were Europeans.